

Central Polk Parkway

FPID: 440897-2

Final

Interchange Modification Report (IMR)

Polk Parkway (S.R. 570) and Winter Lake Road (S.R. 540) Interchange

February 2020

Polk Parkway and S.R. 540 Interchange Modification Report (IMR)

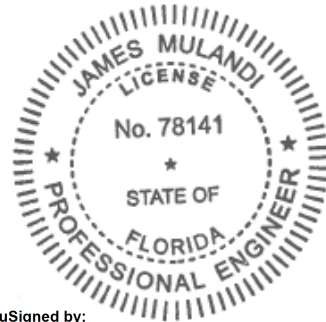
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Florida's Turnpike Enterprise

February 2020



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Quality Control (QC) Statement

This document has been prepared following FDOT Procedure Topic No. 525-030-160 (New or Modified Interchanges) and complies with the FHWA two policy requirements. Appropriate District level quality control reviews have been conducted and all comments and issues have been resolved to their satisfaction. A record of all comments and responses provided during QC review is available in the project file or Electronic Review Comments (ERC) system.

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Interchange Modification Report (IMR)



Polk Parkway and S.R. 540 Interchange

FPID: 440897-2

Florida Department of Transportation Determination of Engineering and Operational Acceptability

Acceptance of this document indicates successful completion of the review and determination of engineering and operational acceptability of the Interchange Access Request. Approval of the access request is contingent upon compliance with applicable Federal requirements, specifically the National Environmental Policy Act (NEPA) or Department's Project Development and Environment (PD&E) Procedures. Completion of the NEPA/PD&E process is considered approval of the project location design concept described in the environmental document.

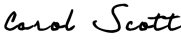
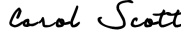


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A Project Development and Environment (PD&E) study for the proposed Central Polk Parkway (CPP) was completed in 2011 by the Florida Department of Transportation (FDOT) District One (FPID: 423601-1-22-01). The original alignment was 44 miles long, forming a loop around Polk County, starting from Polk Parkway (S.R. 570) on the west and ending at Interstate 4 (I-4), near the Polk/Osceola county line. The 2011 PD&E study was then advanced to design but placed on hold by District One. The preferred alignment for CPP was divided into eight segments.

The FTE conducted a PD&E re-evaluation study and a design project of the westernmost portion of the CPP (FPID: 440897-2), starting at Polk Parkway to S.R. 35 (U.S. 17), a 6.7-mile section. This section was previously within Segment One of the 2011 PD&E study preferred alignment. This project will include modification of the existing partial interchange at Polk Parkway and Winter Lake Road (S.R. 540) ramps to and from the east to create a system to system interchange at Polk Parkway and a diamond interchange at S.R. 540. This project will terminate the CPP as a partial interchange at U.S. 17 with ramps to and from the west. This Interchange Modification Report (IMR) documents traffic operations analysis and safety evaluations for the proposed Polk Parkway and S.R. 540 interchange modification. The Methodology Letter of Understanding (MLOU) for the IMR was approved by FTE, the Requestor, FDOT District 1 Review Coordinator and FDOT Central Systems Implementation Office in October 2018.

The FTE is also conducting a PD&E study (FPID: 440897-4) and design project (FPID: 440897-3) to extend CPP from U.S. 17 to S.R. 60, a 2.1-mile section. This will be a realignment and a reconfiguration of the 2011 PD&E study concept. A full interchange will be added at U.S. 17 and the CPP will terminate at S.R. 60 as a T-intersection. The entire CPP will be designated as S.R. 570B.

The CPP is anticipated to accommodate increased future travel demand expected from projected residential and employment growth within the county and throughout the entire region. The facility will also provide a new multi-lane limited access freeway that will improve connectivity to the regional transportation network, enhance freight mobility and economic competitiveness, and improve emergency evacuation capabilities. The addition of an alternative route to the existing network will reduce traffic congestion on several corridors in central Polk County and redistribute truck traffic in the region.

The analysis showed that the Polk Parkway mainline operated acceptably in the 2018 existing conditions and the interchange ramps within the study limits had adequate capacity. Crash data analysis for the most recent five years (2012 – 2016) showed that most of the crashes resulted in property damage only and injury. The analysis showed that there is currently no safety deficiency within the Area of Influence (AOI).

The CPP project study evaluated various Build alternatives for the CPP, Polk Parkway and S.R. 540 interchange modification. The Preferred Build interchange configuration selected reduced bridge and ramp lengths compared to the other alternatives, while allowing all ramps to be designed with a speed of 50 mph. It also minimized right of way and wetland impacts. This IMR only documents traffic analysis for the No Build and the Preferred Build (referred to Build herein) alternatives. The No Build

Executive summary

assumed that existing lane geometry will remain the same in the future, since there are no programmed capacity improvements within the AOI. The Build included the CPP facility and proposed interchanges and connections. Future lane requirement analysis showed that additional capacity will be required along Polk Parkway for both No Build and Build, towards year 2040. The Build showed the need a few years sooner than the No Build, since trips will be diverted and attracted to the proposed CPP facility. The proposed two lanes for the CPP mainline and single lane ramps will be adequate through the 2045 design year.

It is anticipated that most of the S.R. 540 intersections within the study limits will be over capacity by the 2025 opening year under No Build conditions and the operations are expected to degrade by the 2045 design year. However, operations are expected to improve with the construction of the CPP facility. It is estimated that cumulative intersection control delay within the AOI will reduce by 69 and 67 percent in 2045 AM and PM peak hours, respectively. The CPP facility is anticipated to relieve congestion by redistributing traffic, thereby improving operations on S.R. 540 and U.S. 98. Intersection turn lane improvements and three lanes per direction along S.R. 540 will be required in the future, with or without the CPP project.

Future safety analysis indicated that predicted crashes and associated costs will be lower with the Build CPP project compared to No Build at the existing intersections, ramps and arterials within the analysis area such as U.S. 98, S.R. 540 and U.S. 92. This is due to traffic diversion from the existing facilities to the proposed CPP facility. The S.R. 98 interchange ramps and intersections will experience the highest reduction in traffic within the analysis AOI and thus, experience the highest reduction in crashes and associated costs of approximately 27 and 32 percent, respectively. Reduction in predicted crashes and costs on S.R. 540 and U.S. 92 is expected to range from two to five percent. The CPP will relieve traffic congestion on U.S. 98 and S.R. 540 by providing a more direct and faster route for trips originating from Lakeland and I-4, to the regions east or northeast of Bartow. As a result, potential crashes along U.S. 98 south of Polk Parkway to Bartow are also expected to be lower with the Build alternative compared to the No Build. With the addition of the proposed CPP ramps along Polk Parkway, new conflict points will be created. However, the design of the ramps and gores follows FDOT standards to provide features that mitigate potential crashes such as long acceleration and deceleration lanes, adequate sight distances, gentle cross-slopes, superelevation, wide curve radii, wide shoulders, signing, among others. Overall, it is expected that future Build conditions will not create adverse safety concerns along Polk Parkway.

SECTION ONE

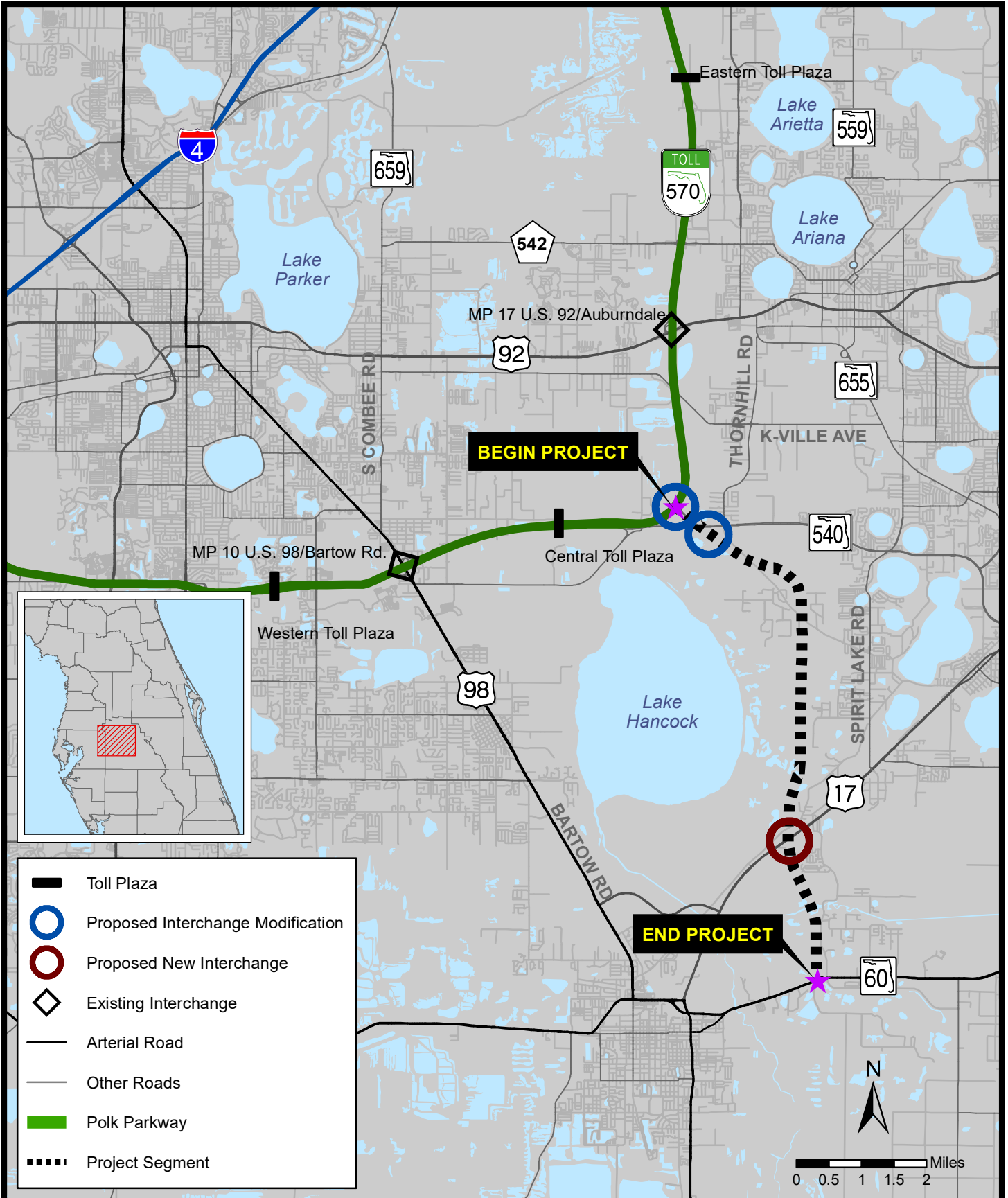
Introduction

The Central Polk Parkway (CPP) is a new limited access expressway that was originally planned to be 44 miles, forming a loop around the Polk County communities of Winter Haven, Auburndale, Eagle Lake, Dundee, Lake Hamilton, Haines City, and Davenport. It would connect on the west with Polk Parkway (S.R. 570) and on the east with Interstate 4 (I-4), near the Polk/Osceola county line. The Project Development and Environment (PD&E) study for the original alignment was completed in 2011 by the Florida Department of Transportation (FDOT) District One (FPID: 423601-1-22-01). Along its length, the proposed Parkway would include interchanges with several major crossroads. The 2011 PD&E study was then advanced to design but placed on hold by District One. The preferred alignment for CPP was divided into eight segments.

The FTE conducted a PD&E re-evaluation study and a design project of the westernmost portion of the CPP (FPID: 440897-2), starting at Polk Parkway to S.R. 35 (U.S. 17), a 6.7-mile section. This section was previously within Segment One of the 2011 PD&E study preferred alignment. This project will include modification of the existing partial interchange at Polk Parkway and Winter Lake Road (S.R. 540) ramps to and from the east, to create a system to system interchange at the western terminus of the CPP and Polk Parkway, and a diamond interchange at S.R. 540. The eastern terminus of this project (FPID: 440897-2) will be a partial interchange at U.S. 17, with ramps to and from the west.

This Interchange Modification Report (IMR) documents traffic operations analysis and safety evaluations for the proposed Polk Parkway and S.R. 540 interchange modification. The IMR has been developed in accordance with the FDOT *Policy No. 000-525-015-h, Approval of New or Modified Access to Limited Access Highways on the State Highway System (SHS)*; FDOT *Interchange Access Request User's Guide (IARUG)*; FDOT *Procedure No. 525-030-160-l, New or Modified Interchanges*; and FDOT *Procedure No. 525-030-120-j, Project Traffic Forecasting*. The Methodology Letter of Understanding (MLOU) for the IMR was approved by FTE, the Requestor, FDOT District 1 Review Coordinator and FDOT Central Systems Implementation Office in October 2018. A copy of the executed MLOU is provided in **Appendix A**. Per the MLOU, the analysis years for the IMR are 2018 (existing), 2025 (opening) and 2045 (design).

FTE is also conducting a PD&E study (FPID: 440897-4) and design project (FPID: 440897-3) to extend the CPP from S.R. 35 (U.S. 17) to S.R. 60, a 2.1-mile section. This will be a realignment and a reconfiguration of the 2011 PD&E study concept. A full interchange will be added at U.S. 17 and the CPP will terminate at S.R. 60 as a T intersection. The project location and study limits for the entire CPP project from Polk Parkway to S.R. 60 are shown on **Figure 1.1**. The CPP will be designated as S.R. 570B.



**Central Polk Parkway (Polk Parkway to S.R. 60)
Polk Parkway and S.R. 540
Interchange Modification Report (IMR)**

Project Location

Figure 1.1

1.1. PROJECT PURPOSE AND NEED

Polk County is uniquely positioned between the Tampa Bay region on the west and the Central Florida region around Orlando on the east. These regions are anticipated to grow over the next few decades into one economic region. As a result, transportation needs in these regions will continue to be focused around congestion relief. The CPP is anticipated to accommodate the increased travel demand expected from the projected residential and employment growth within the county and throughout the entire region. The facility will provide a new multi-lane limited access freeway that will improve connectivity to the regional transportation network, enhance freight mobility and economic competitiveness, and improve emergency evacuation capabilities.

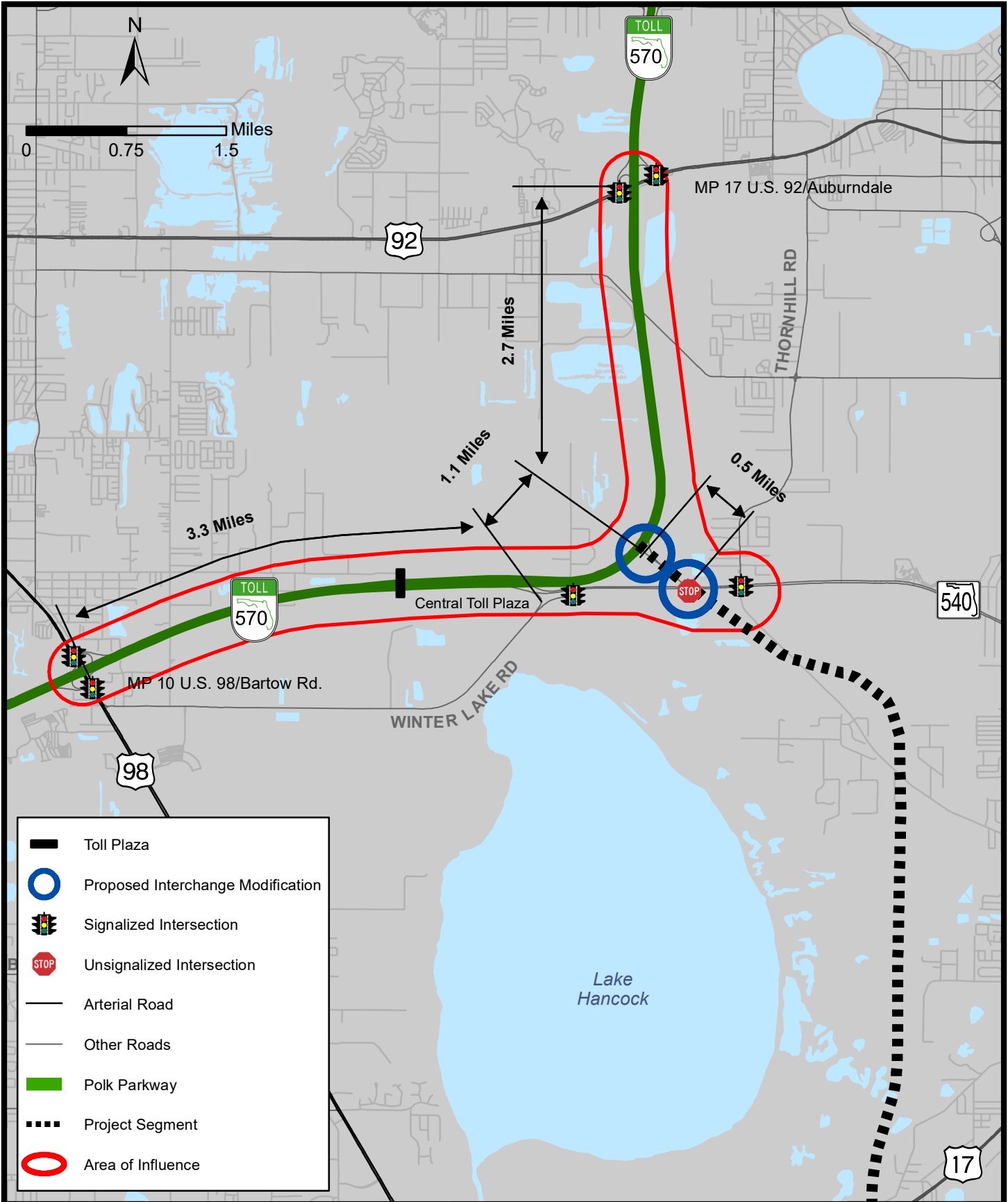
The addition of an alternative facility to the existing network will reduce traffic congestion on several corridors in central Polk County, particularly U.S. 98, S.R. 540, U.S. 17 and S.R. 60, and redistribute truck traffic in the region. The CPP will provide additional connections to the local roadway network and Strategic Intermodal System (SIS) facilities such as Polk Parkway, U.S. 98 and S.R. 60. The Polk Parkway is a belt route that provides easier access to I-4 from Polk County cities such as Winter Haven, Bartow, and Auburndale, and the south side of Lakeland. S.R. 60 provides coast to coast traffic movement across Central Florida, while U.S. 98 provides north-south movement through the state and beyond. The addition of the CPP to these regional roadways would not only relieve congestion by distributing traffic, but allow for better connectivity, thereby enhancing mobility in Polk County and west central Florida. Improved connectivity will increase mobility during an emergency event and enhance emergency response times. The 2011 PD&E study also identified the need for a new facility within the project area, in addition to the planned highway and transit improvements within the cost feasible network of the Polk County 2035 Mobility Vision Plan, published in 2010.










1.2. PROJECT AREA OF INFLUENCE

The CPP is a future expansion project of the FTE, similar to Polk Parkway. It is a limited access freeway that is planned to begin along the Polk Parkway at approximately Mile Post (MP) 14 within the existing S.R. 540 interchange, extending southeast to intersect U.S. 17, terminating at S.R. 60. The existing Polk Parkway and S.R. 540 partial interchange with ramps to and from the east will be modified to add system to system ramps at Polk Parkway, and create a diamond interchange at S.R. 540. This IMR only documents traffic and safety analysis within the anticipated Area of Influence (AOI) for the Polk Parkway and S.R. 540 interchange modification. The AOI is shown on **Figure 1.2** and includes:

- Interchanges along the Polk Parkway
 - U.S. 98
 - S.R. 540 ramps to and from west
 - S.R. 540 ramps to and from east
 - U.S. 92
- Intersections along S.R. 540
 - Landfill Road
 - Polk Parkway ramps to and from east
 - Thornhill Road

The analysis for the entire CPP and proposed interchanges was documented in the *Project Traffic Analysis Report (PTAR)*, dated March 2020, prepared in support of the entire PD&E study.



-  Toll Plaza
-  Proposed Interchange Modification
-  Signalized Intersection
-  Unsignalized Intersection
-  Arterial Road
-  Other Roads
-  Polk Parkway
-  Project Segment
-  Area of Influence



**Central Polk Parkway (Polk Parkway to S.R. 60)
Polk Parkway and S.R. 540
Interchange Modification Report (IMR)**

**Polk Parkway
and
S.R. 540 Interchange
Area of Influence**

Figure 1.2

SECTION TWO

Methodology

This section highlights the traffic operational analysis methodology and traffic factors used in development of the analysis contained in this document.

2.1. TRAFFIC OPERATIONAL ANALYSIS PROCEDURE

Detailed operational analyses were performed for 2018 (existing), 2025 (opening), and 2045 (design) year conditions.

Freeway segments (basic and merge/diverge) analysis was based on the capacity targets published in the 2013 FDOT Quality and Level of Service (LOS) Handbook. The FDOT thresholds were adjusted for local conditions such as speed, truck proportion, Peak Hour Factor (PHF), and driver population.

The Highway Capacity Software (HCS) Version 7.6 was used to identify LOS along freeway segments. The analysis was based on the FDOT Traffic Analysis Handbook and followed the Highway Capacity Manual (HCM) Sixth Edition methodologies. The HCM estimates LOS based on density – a function of flow rate (volumes) and travel speed – for uninterrupted flow facilities such as basic freeway/Collector-Distributor (C-D) roadway segments, merge and diverge segments, and freeway/C-D roadway weaving segments. Density is measured in passenger cars per mile per lane (pcpmpl). The HCM Sixth Edition LOS and density thresholds for freeway segments are listed in **Table 2.1**.

Table 2.1
Freeway Segments HCM Sixth Edition LOS Criteria

LOS	Basic (HCM Exhibit 12-15)	Merge and Diverge (HCM Exhibit 14-3)	Weaving (HCM Exhibit 13-6)
A	≤ 11	≤ 10	0-10
B	> 11-18	> 10-20	> 10-20
C	> 18-26	> 20-28	> 20-28
D	> 26-35	> 28-35	> 28-35
E	> 35-45	> 35	> 35
F	Demand exceeds capacity or density > 45	Demand Exceeds Capacity	Demand Exceeds Capacity

The HCS software was calibrated based on the adjusted FDOT capacities. Tests were conducted using the following parameters and assumptions for Polk Parkway to determine a factor for calibrating capacity:

- Polk Parkway Future Free-Flow Speed (FFS) = 70 mph
- Polk Parkway Design Hour Truck (DHT) percentage = 6%
- Lane width = 12 feet
- Right shoulder clearance = 6 feet
- Driver Population = Mostly Familiar
- Weather Type = Non-Severe Weather

SECTION TWO

Methodology

- Incident Type = No Incident
- Demand Adjustment Factor = 1.00

A capacity and speed adjustment factor of 0.88 was determined.

For freeway merge and diverge areas, the HCM methodology also includes a capacity check for the influence area and the upstream or downstream ramp roadway. Capacity is dependent upon FFS and number of lanes. HCM capacity targets for ramp roadways are shown in **Table 2.2**. Similar to freeway segments capacities, the HCM ramp roadway capacities were also adjusted for local conditions.

Table 2.2
Ramp Roadway Capacity 2010 HCM LOS Criteria

Ramp FFS	Single-Lane Ramps	Two-Lane Ramps
(HCM Exhibit 13-10)		
> 50	2,200	4,400
> 40 - 50	2,100	4,200
> 30 - 40	2,000	4,000
≥ 20 - 30	1,900	3,800
< 20	1,800	3,600

Signalized intersections were evaluated using Synchro Version 10.1, based on the HCM Sixth Edition LOS and delay thresholds presented in **Table 2.3**. Unlike the HCM, Synchro has additional procedures for estimating control delay, such as estimation of right turn on red and queue delay associated with starvation and spillback. Thus, Synchro yields more accurate results than HCM because of these additional refinements.

Table 2.3
Signalized Intersection 2010 HCM LOS Criteria

Control Delay (s/veh)	LOS by Volume-to-Capacity Ratio*	
	≤1.0	>1.0
(HCM Exhibit 19-8)		
≤ 10	A	F
> 10 - 20	B	F
> 20 - 35	C	F
> 35 - 55	D	F
> 55 - 80	E	F
> 80	F	F

*For approach-based and intersection-wide assessments, LOS is defined solely by control delay. Control delay and volume-to-capacity ratio are used to characterize LOS for a lane group.

Unsignalized intersections were evaluated using the HCS Version 7.6, following the criteria presented in **Table 2.4**.

Table 2.4
Unsignalized Intersection HCM Sixth Edition LOS Criteria

Control Delay (s/veh)	LOS by Volume-to-Capacity Ratio*	
	≤1.0	>1.0
(HCM Exhibit 20-2)		
≤ 10	A	F
> 10-15	B	F
>15-25	C	F
> 25-35	D	F
>35-50	E	F
>50	F	F

*For approach-based and intersection wide assessments, LOS is defined solely by control delay. Control delay and volume-to-capacity ratio are used to characterize LOS for a lane group.

Analysis methodology and parameters for the Polk Parkway were assumed for the new CPP facility since traffic characteristics of the two roadways are expected to be similar.

2.2. TRAFFIC FACTORS

The traffic factors for this study are presented in **Table 2.5**. The Design Hour Factor (K) is the proportion of the Annual Average Daily Traffic (AADT) that occurs during the design hour. The Directional Distribution Factor (D) is the proportion of traffic traveling in the peak direction during the design hour. The K and D factors represent the traffic demand a roadway is typically designed to accommodate.

For the future conditions analyses, this study used the standard K factor for the Polk Parkway mainline and arterials. Consistent with other FDOT districts, FTE has developed standard K factors for use in planning and design applications. The K factors for the Polk Parkway ramps as well as the D factors for the mainline and ramps were obtained from the FTE's Traffic Planning and Engineering Report. The D factors for the arterials were calculated using count data. The K and D factors were adjusted where applicable based on future projections to account for anticipated changes in land use and traffic patterns.

The Design Hour Truck (DHT) factor is the proportion of trucks within the peak hour and is assumed to be half of the daily truck (T_{24}) proportion in this study. Daily truck (T_{24}) factors for the Polk Parkway mainline and tolled ramps were estimated from FTE's monthly class data from Fiscal Year 2017 *Enterprise One Reports* (Toll Traffic by Vehicle Class by Month). The data were averaged to estimate daily trucks (3 axles and more) and adjusted to account for buses and 2-axle single unit trucks. Truck percentages for the non-tolled ramps were estimated from applicable adjacent truck toll data. Truck percentages for arterials were estimated using count data. A PHF of 0.95 was assumed for future conditions. The PHF is the ratio of total peak hour volume to the peak rate of flow within the hour. It accounts for the variability of traffic within the hour. Traffic factors for the Polk Parkway were

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assumed for the new CPP facility since traffic characteristics of the two roadways are expected to be similar.

Table 2.5
Future Traffic Factors

Segment	Traffic Factors			
	K	D	T ₂₄	DHT
Polk Parkway Mainline	10.0%*	56.4%	12.3%	6.0%
Polk Parkway Ramps				
U.S. 98: Eastbound On and Westbound Off-ramps	11.5%	60.2%	12.3%	6.0%
U.S. 98: Eastbound Off and Westbound On-ramps	11.9%	54.6%	12.3%	6.0%
S.R. 540: Eastbound On and Westbound Off-ramps	11.6%	57.7%	12.3%	6.0%
S.R. 540: Eastbound Off and Westbound On-ramps	11.5%	56.1%	12.3%	6.0%
U.S. 92: Eastbound On and Westbound Off-ramps	11.7%	55.9%	12.3%	6.0%
U.S. 92: Eastbound Off and Westbound On-ramps	11.5%	55.9%	12.3%	6.0%
Arterials				
U.S. 98	9.5%*	57.5%	8.4%	4.0%
S.R. 540		50.5%	6.8%	3.0%
U.S. 92		54.6%	10.1%	5.0%

Source:

*FTE's Standard K factor is based on FTE's annual factor development. Arterials Standard K is from Florida Transportation Information (FTI) and FDOT Project Traffic Forecasting Handbook.

K for ramps, D and T estimated from FTE's Traffic Planning and Engineering Report, toll and count data - following the FDOT Project Traffic Forecasting Handbook.

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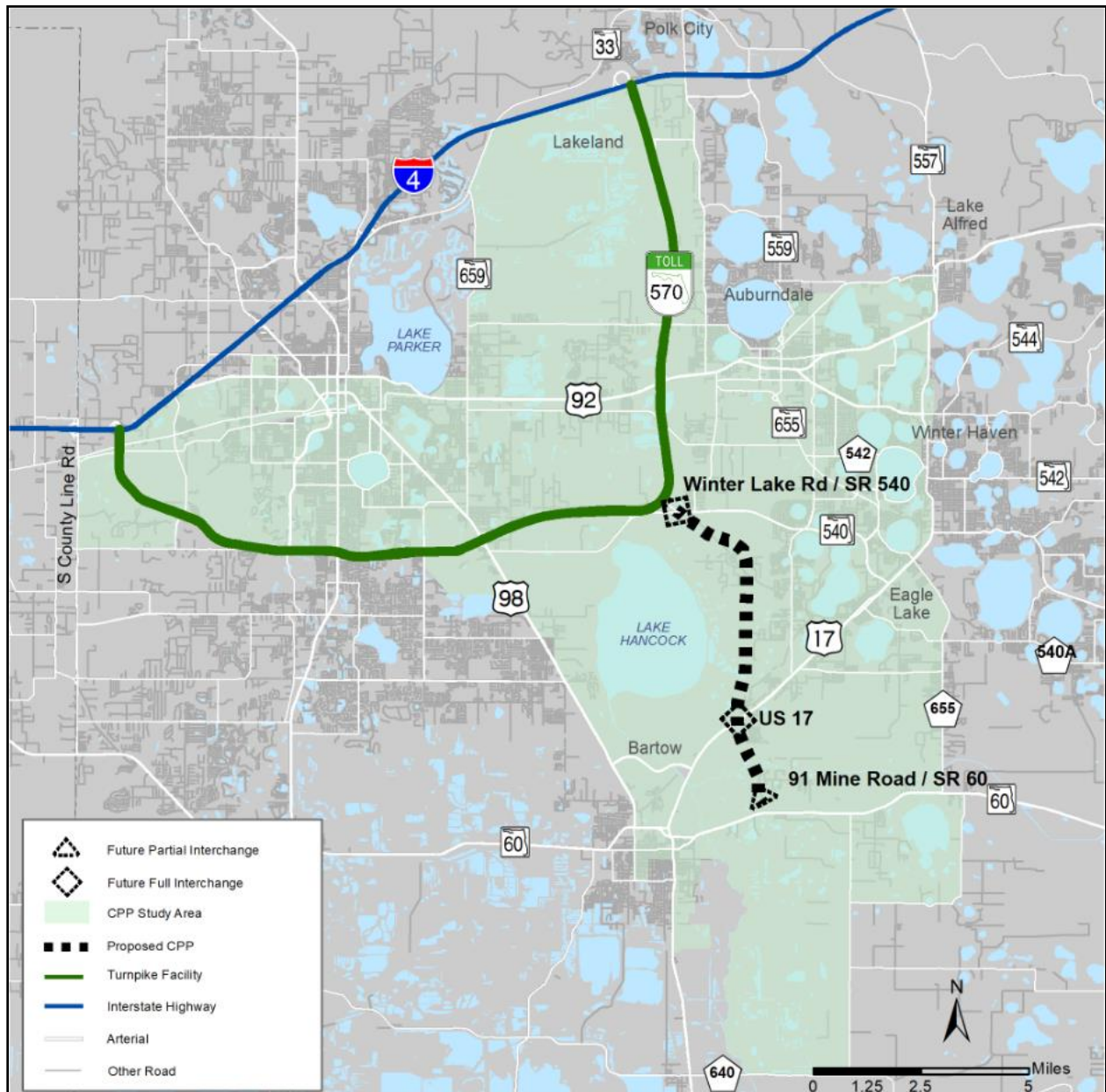
Existing Conditions

Existing conditions such as population, land use, roadway facilities, existing traffic data collection, and crash data are described in this section.

3.1. REGIONAL POPULATION, EMPLOYMENT AND LAND USE

The CPP regional study area is located in central Polk County. Portions of five municipalities (Auburndale, Bartow, Eagle Lake, Lake Alfred and Lakeland) are located within in the study area, as shown on **Figure 3.1**.

Figure 3.1
Regional Project Study Area



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Existing Conditions

Polk County is the ninth-most populous county in Florida. According to the University of Florida's Bureau of Economic and Business Research (BEBR), between 2010 and 2017, the county population grew by 9.9 percent, slightly outpacing the state's growth of 9 percent in the same time span. In addition to the population growth in Polk County and the state of Florida, **Table 3.1** displays the growth in neighboring Orange and Osceola counties for comparison.

Employment trends in the region from 2010 to 2017 were estimated from the United States Bureau of Economic Analysis (BEA) and Bureau of Labor Statistics (BLS) data, as shown in **Table 3.2**. Polk County has the second highest total employment in the region, however, it features the lowest percentage change (15.2 percent) and is lower than the overall state growth percentage (21.5 percent).

Table 3.1
Historical Population and Growth

County/State	US Census	BEBR Estimate	Change	% Change
	2010	2017	2010 - 2017	2010-2017
Orange	1,145,956	1,313,880	167,924	14.7%
Osceola	268,685	337,614	68,929	25.7%
Polk	602,095	661,645	59,550	9.9%
Florida	18,801,310	20,484,142	1,682,832	9.0%

Source: 2010 Census and BEBR Florida Population Study 180

Table 3.2
Historical Employment and Growth

County/State	BEA	BEA Estimate	Change	% Change
	2010	2017	2010 - 2017	2010-2017
Orange	822,557	1,069,752	247,195	30.1%
Osceola	101,338	139,892	38,554	38.0%
Polk	255,704	294,603	38,899	15.2%
Florida	9,805,154	11,912,889	2,107,735	21.5%

Source: U.S Bureau of Economic Analysis (BEA) and U.S. Bureau of Labor Statistics (BLS)

Land use in the study area is primarily a mix of rural/agricultural and low density residential. Specifically, in the vicinity of the proposed CPP corridor, the land use intensifies on the eastern side. The cities of Auburndale, Eagle Lake and Winter Haven feature the most intense land uses and highest densities east of the Polk Parkway and the proposed CPP corridor. Lakes and other hydrological features are also prominent in the area, particularly between the Polk Parkway and U.S. 27.

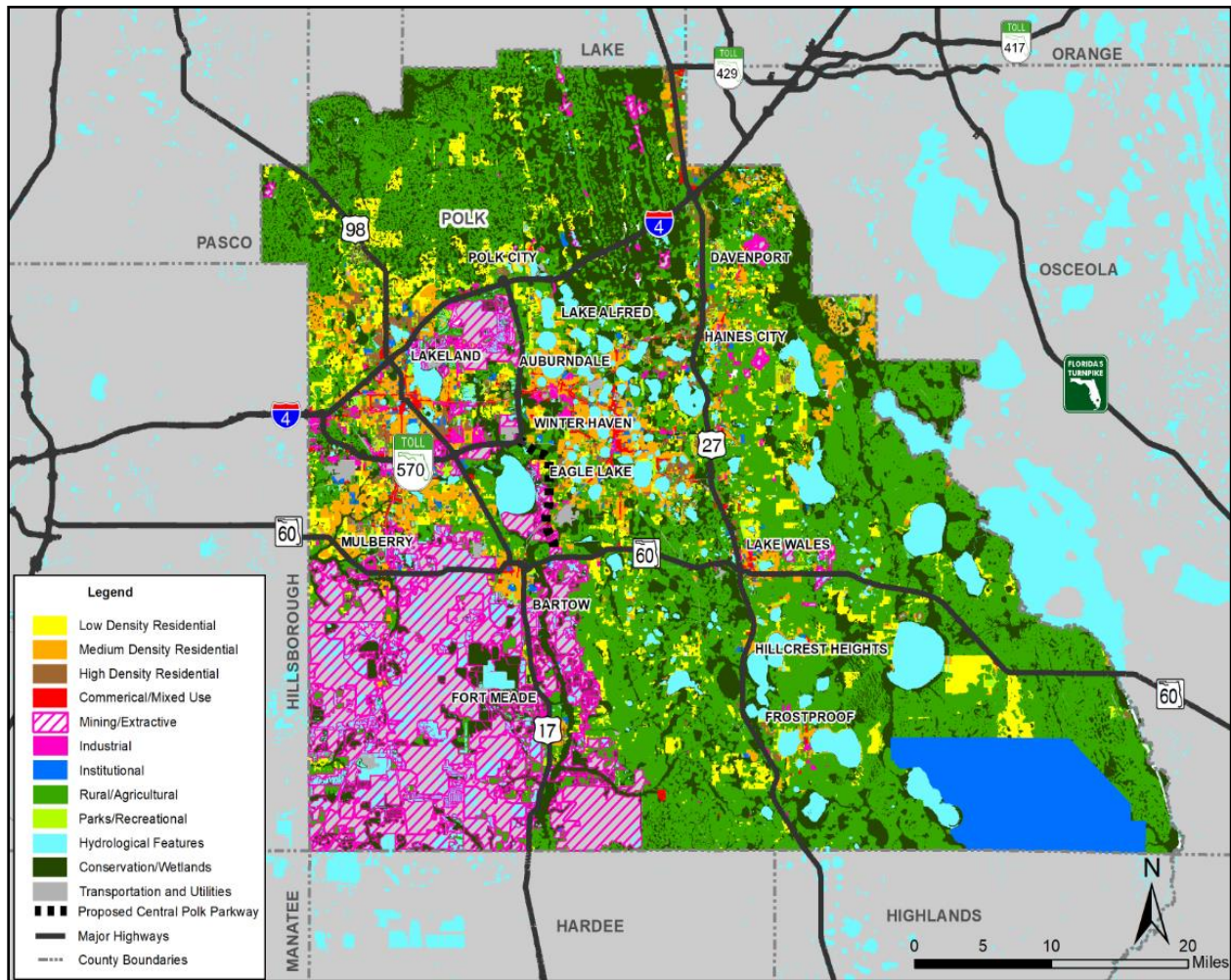
SECTION THREE

Existing Conditions

Polk County also features over 20 current or former mining sites. Most of these are located in the central and southwestern areas of the county. **Figure 3.2** shows the existing land uses in the county and their location in relation to the proposed facility corridor.

The project study area also contains seven Developments of Regional Impact (DRI) and 20 Planned Unit Developments (PUD). Each development was evaluated to determine its status as well as its outlook for future development. This was particularly important for the DRIs as these large-scale developments would have the largest impact on current and future traffic growth along the proposed facility.

Figure 3.2
Existing Land Use



Lakeland Central Park DRI

Lakeland Central Park is located in western Lakeland. It was first approved in 2006. The development is proposed as a mixed-use development that is primarily non-residential in nature but will feature a limited amount of residential land use.

Oakbridge DRI

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Existing Conditions

Oakbridge is located in the southwest section of Lakeland. It was first approved in 1986 as a DRI. The development is a mixed-use development that features residential units, a large shopping center, and a golf course.

Old Florida Plantation DRI

Old Florida Plantation is located on the northern side of U.S. 17; the property now represents the northern edge of the City of Bartow after annexation. The property was originally sold as surplus property by the Southwest Florida Water Management District for development and was approved for 6,748 residential units and 185,000 square feet of retail use. However, due to the presence of wetlands and other factors, heavy development is unlikely. This area also would be in the direct path of the proposed facility.

Polk Commerce Center DRI

Polk Commerce Center is located south of I-4 near the I-4 and Polk Parkway interchange. The development extends from I-4 to Braddock Road. The property was originally proposed as a DRI in 1997 by the Polk Commerce Center Community Redevelopment Agency (CRA). The CRA functions as the developer for the project. Local officials believe that while there will eventually be development on the site, it will not be of the same intensity as the originally approved Development Order. The FDOT's new SunTrax Transportation Technology Testing facility is constructed on the property within the DRI, phase 1 is complete and the facility is open for operation.

Publix Supermarket Corporate Headquarters

Publix Supermarket Corporate Headquarters is located in southwest Lakeland near the Airport Road interchange along the Polk Parkway. The development was first approved in 2001 for a corporate office park with up to 600,000 square feet of office space.

Polk State College (formerly Polk County College/University of South Florida)

Polk State College is located in Central Polk County. The site is located on U.S. 98 just south of C.R. 540. The site was originally proposed as a joint-use facility between the University of South Florida and Polk County College. The site was approved and was eventually developed as Polk State College.

Williams DRI

The Williams DRI is located on the south side of the easternmost I-4 and Polk Parkway interchange. The development was originally approved in 2001 as a DRI. Currently, the only development on the site is Florida Polytechnic University, which features a classroom building, office building and two dormitory buildings. The pace of development on the site has been extremely slow and the developer may try to downsize or sell the site. Local officials believe the site will develop eventually but at much lower intensities.

3.2. ROADWAY FACILITIES

The following is a description of the major roadways within the corridor study limits:

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Existing Conditions

Polk Parkway

The Polk Parkway is an expansion project of the FTE. It begins at I-4 (MP 27) near the Hillsborough-Polk County line west of Lakeland and ends at I-4 near Polk City (MP 41). The Polk Parkway is a four-lane divided freeway within the study location, with 4-foot inside and outside paved shoulders. The Polk Parkway mainline is currently tolled at approximately MP 12 and the posted speed is 65 mph within the project limits.

U.S. 98

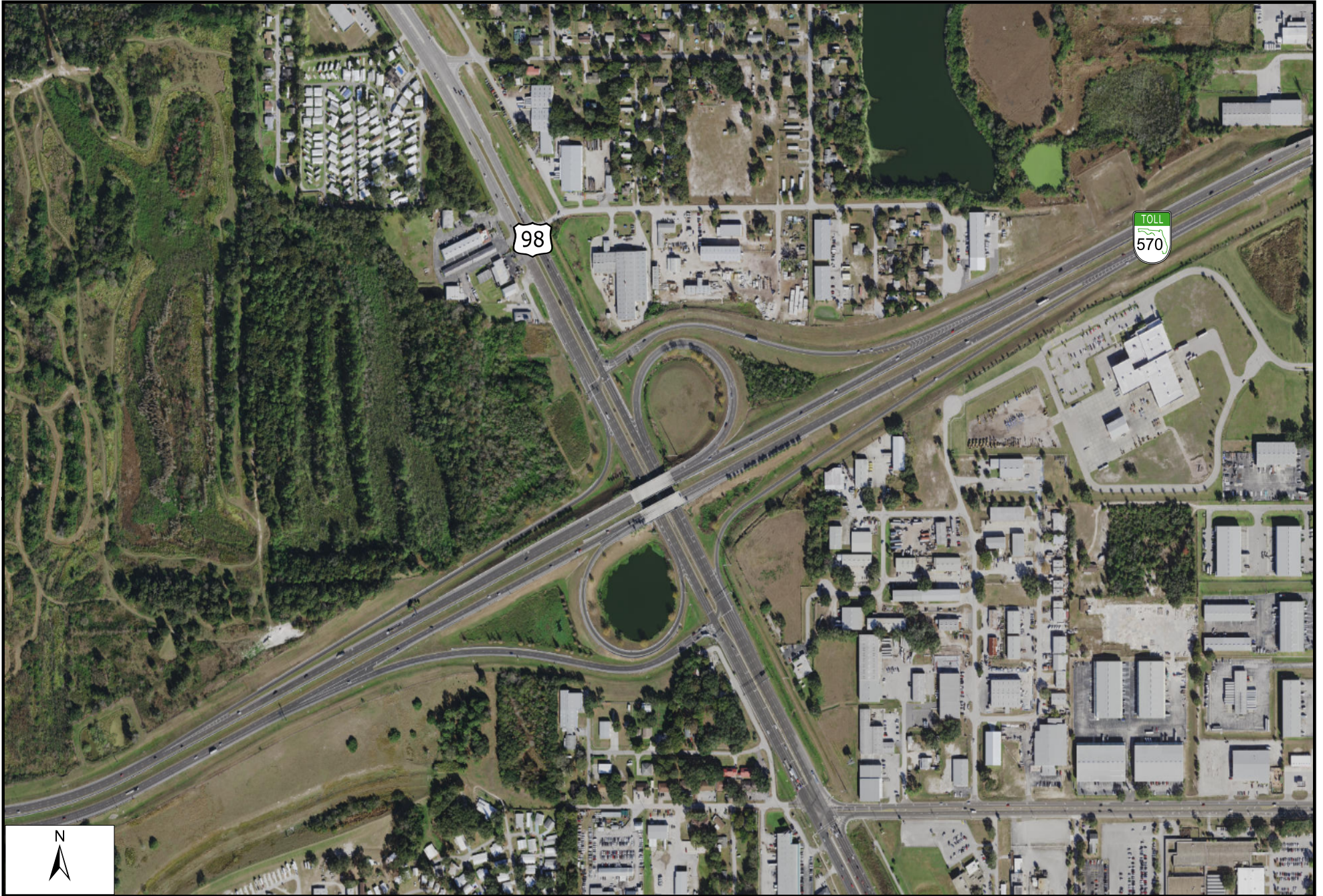
U.S. 98 is a principal arterial connecting the communities of Lakeland and Bartow. It is a six-lane divided facility with a posted speed limit of 55 mph within the project area. U.S. 98 runs from north-west to south-east and crosses the Polk Parkway at approximately MP 10. The Polk Parkway and U.S. 98 form a partial cloverleaf interchange with six ramps which are not tolled. An aerial map of the Polk Parkway and U.S. 98 interchange is shown on **Figure 3.3**.

S.R. 540

S.R. 540 is an east-west four-lane divided principal arterial starting at the Polk Parkway to the west and ending at U.S. 17. The Polk Parkway and S.R. 540 form a split interchange, with the ramps to and from the west terminating at the intersection of Landfill Road whereas, the ramps to and from the east terminate at a T-intersection with S.R. 540. The four ramps are tolled. The posted speed is 50 mph to the west and 60 mph to the east of the Polk Parkway ramps. The intersection of Thornhill Road and S.R. 540 is about 2,000 feet from the Polk Parkway ramp terminal intersection. An aerial photograph of the interchange is presented on **Figure 3.4**.

U.S. 92

U.S. 92 is an east-west principal arterial that runs from Lakeland to Auburndale. It is a four-lane divided roadway with a posted speed limit of 50 mph within the project area. U.S. 92 crosses the Polk Parkway at approximately MP 17, forming a partial cloverleaf interchange with four ramps which are not tolled. An aerial photograph of the interchange is presented on **Figure 3.5**.



Central Polk Parkway (Polk Parkway to S.R. 60)
Polk Parkway and S.R. 540
Interchange Modification Report (IMR)

Polk Parkway and U.S. 98 Interchange
Aerial Photograph

Figure 3.3



Central Polk Parkway (Polk Parkway to S.R. 60)
Polk Parkway and S.R. 540
Interchange Modification Report (IMR)

Polk Parkway and S.R. 540 Interchange
Aerial Photograph

Figure 3.4



Central Polk Parkway (Polk Parkway to S.R. 60)
Polk Parkway and S.R. 540
Interchange Modification Report (IMR)

Polk Parkway and U.S. 92 Interchange
Aerial Photograph

Figure 3.5

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Existing Conditions

3.3. EXISTING CRASH DATA

Crash data for existing facilities within the AOI were processed using the most recent five-year data from the state's Crash Analysis Reporting System (CARS), from 2012 through 2016. Detailed crash reports (long forms) were reviewed to verify the accuracy of the information obtained from the database.

A total of 217 crashes were reported within the AOI during the five-year study period from 2012 to 2016, as presented in **Table 3.3**. The crashes increased every year from 2012 to 2016. Most of the crashes resulted in injury and property damage only. One fatality was reported within the AOI during the five-year analysis period.

Table 3.3
Number of Crashes and Crash Severity by Year

Crash Severity	2012	2013	2014	2015	2016	Total	Proportion
Fatality	0	0	0	0	1	1	0.5%
Injury	14	14	16	28	21	93	42.9%
Property Damage Only	13	27	27	20	36	123	56.7%
Total	27	41	43	48	58	217	100.0%

Table 3.4 summarizes the crashes based on location. Sixty percent of the crashes occurred along freeway mainline and ramps, 24 percent at intersections and 16 percent at arterial mid-block locations (i.e., outside the intersection influence areas). Crash analysis at the intersections included a 250-foot influence area.

Table 3.4
Number of Crashes on Road Segments

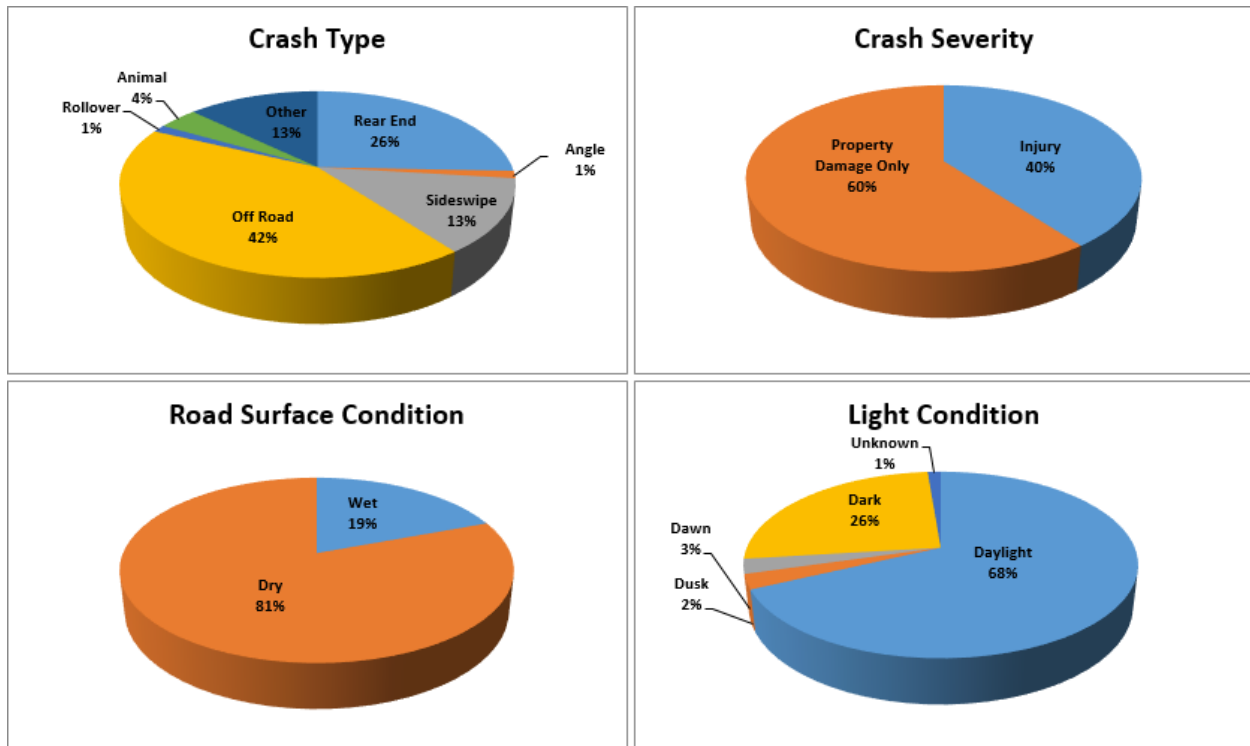
Roadway Segment	2012	2013	2014	2015	2016	Total	Proportion
Freeway Mainline and Ramps	14	24	22	31	39	130	59.9%
Intersections	8	10	12	12	10	52	24.0%
Arterials Mid-Block	5	7	9	5	9	35	16.1%
Total	27	41	43	48	58	217	100.0%

Crash data summaries are provided on **Figure 3.6** through **Figure 3.12**. Detailed crash data tables and reports are provided in **Appendix B**. A total of 78 crashes were reported along Polk Parkway mainline within the study limits during the five-year study period. The crashes were mainly off-road (42 percent) as illustrated on **Figure 3.6**. Many of the crashes resulted in property damage only and occurred under dry pavement conditions during the day. The crashes occurred at different positions on the roadway thus no hotspot was identified and also were evenly distributed throughout the week.

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Figure 3.6
Polk Parkway Mainline from MP 9 to 18 Crash Data Summary

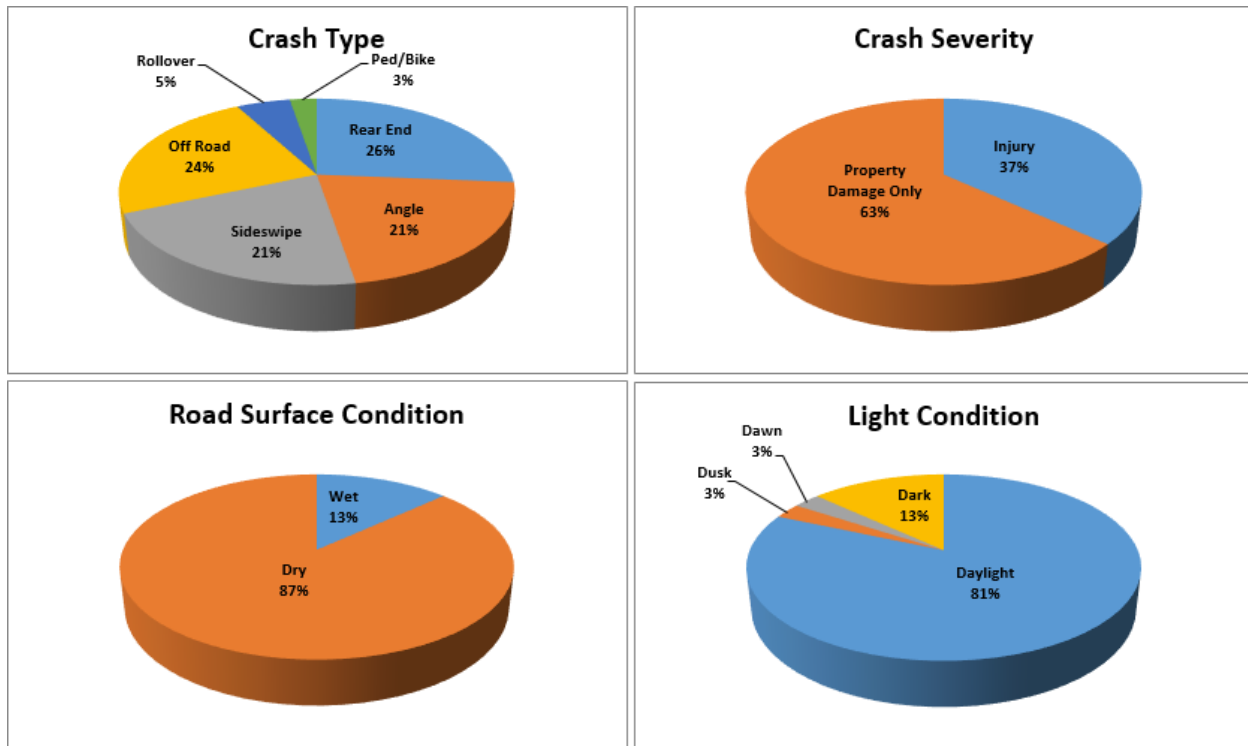


At the U.S. 98 Ramps to/from Polk Parkway, 38 crashes were reported during the five-year analysis period. The majority of the crash types were rear end (26 percent), off-road (24 percent), angle and side swipe (21 percent each), as illustrated on **Figure 3.7**. Sixty-three percent of the crashes resulted in property damage only and the remaining 37 percent resulted in injury. The crashes were evenly distributed throughout the week. One pedestrian and bicycle crash were reported during the study period. The crash resulted in injury and occurred under dry pavement condition during the day.

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Figure 3.7
U.S. 98 Ramps Crash Data Summary



Eight crashes were reported at the S.R. 540 Ramps to/from Polk Parkway during the five-year study period. Four of the crashes (50 percent) were rear end, as illustrated on **Figure 3.8**. Most of the crashes resulted in property damage only (75 percent) and occurred under dry pavement conditions. All the eight crashes were evenly distributed throughout the week and mostly occurred between 3:00 PM to 6:00 PM.

At the U.S. 92 Ramps to/from Polk Parkway, only six crashes were reported during the five-year period; three rollover (50 percent), two off-road (33 percent) and one rear end (17 percent), as illustrated on **Figure 3.9**. Four crashes (67 percent) resulted in injury and the remaining two (33 percent) resulted in property damage only. Many of the crashes occurred on Saturday between 10:00 AM and 12:00 PM. All the crashes occurred under dry pavement conditions.

Most of the 24 crashes reported at the S.R. 540 and Landfill Road intersection were rear end, as illustrated on **Figure 3.10**. Majority of the crashes resulted in property damage only and occurred under dry pavement conditions during the day, on weekdays. There were no crashes reported at the S.R. 540 and Polk Parkway ramps to/from east intersection during the five-year study period.

Twenty-eight crashes were reported at the S.R. 540 and Thornhill Road intersection, mainly rear end, as illustrated on **Figure 3.11**. Most of the crashes resulted in injury and occurred under dry pavement conditions during the day. The crashes were evenly distributed through all the weekdays and mainly occurred during the afternoon period from 1:00 PM to 7:00 PM.

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Figure 3.8
S.R. 540 Ramps Crash Data Summary

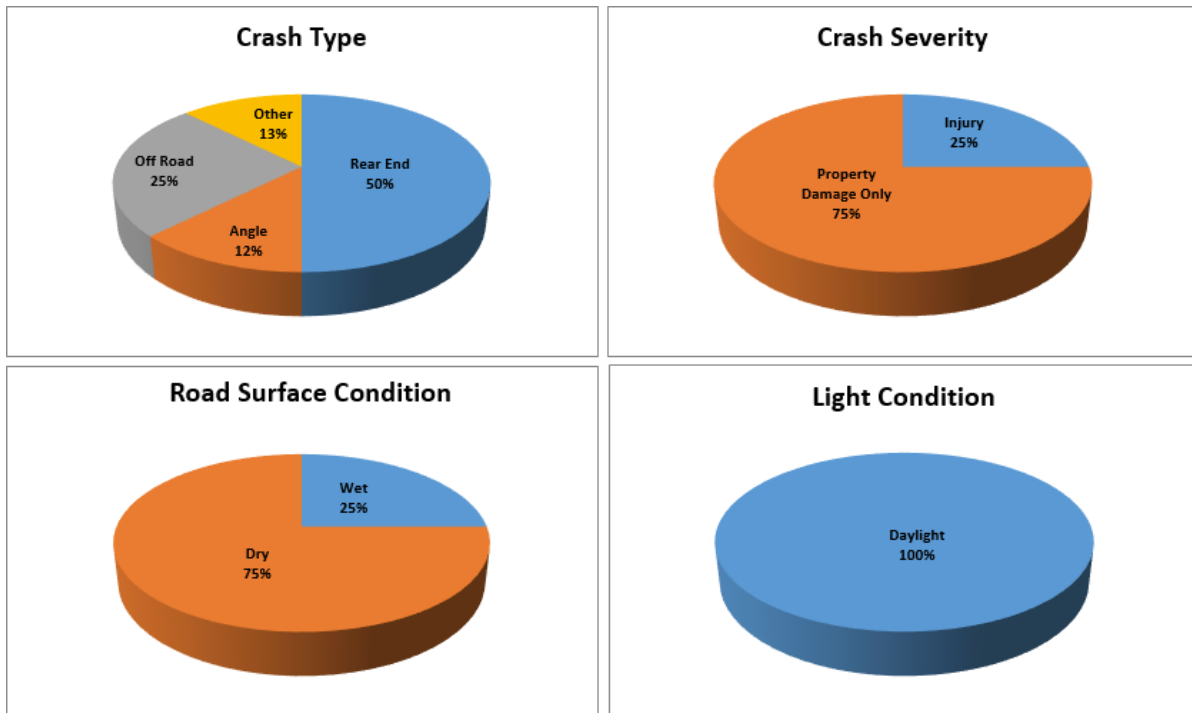
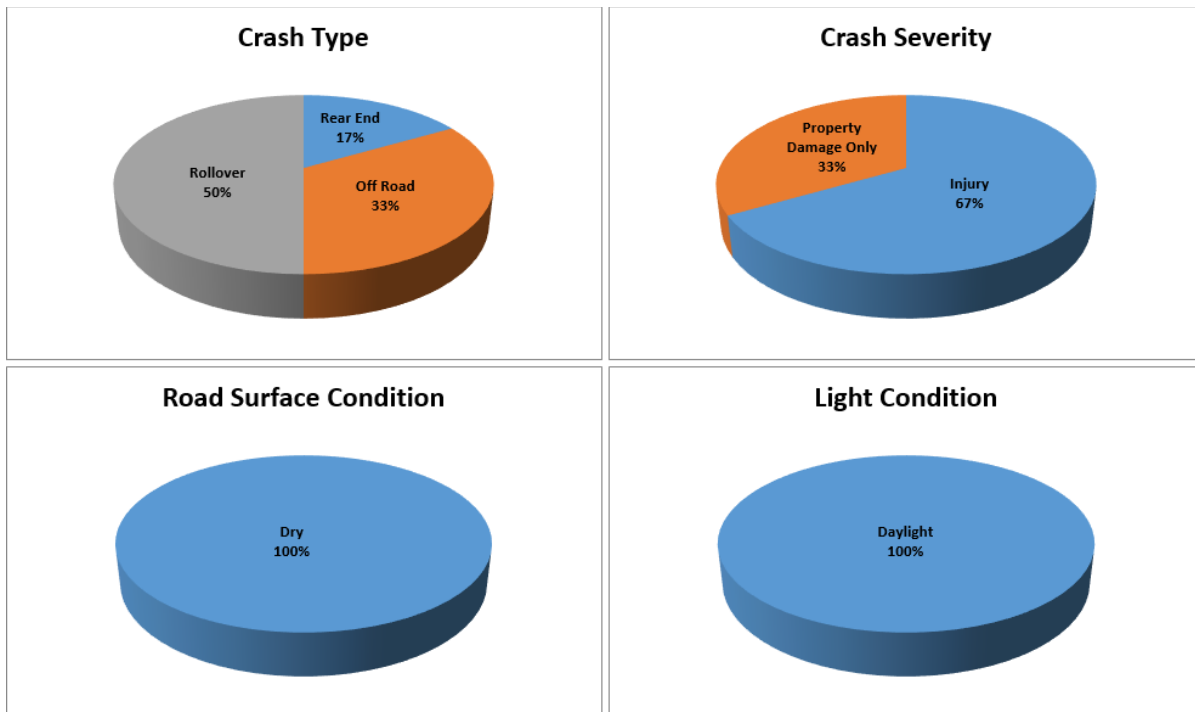


Figure 3.9
U.S. 92 Ramps Crash Data Summary



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Figure 3.10

S.R. 540 and Landfill Road Intersection Crash Data Summary

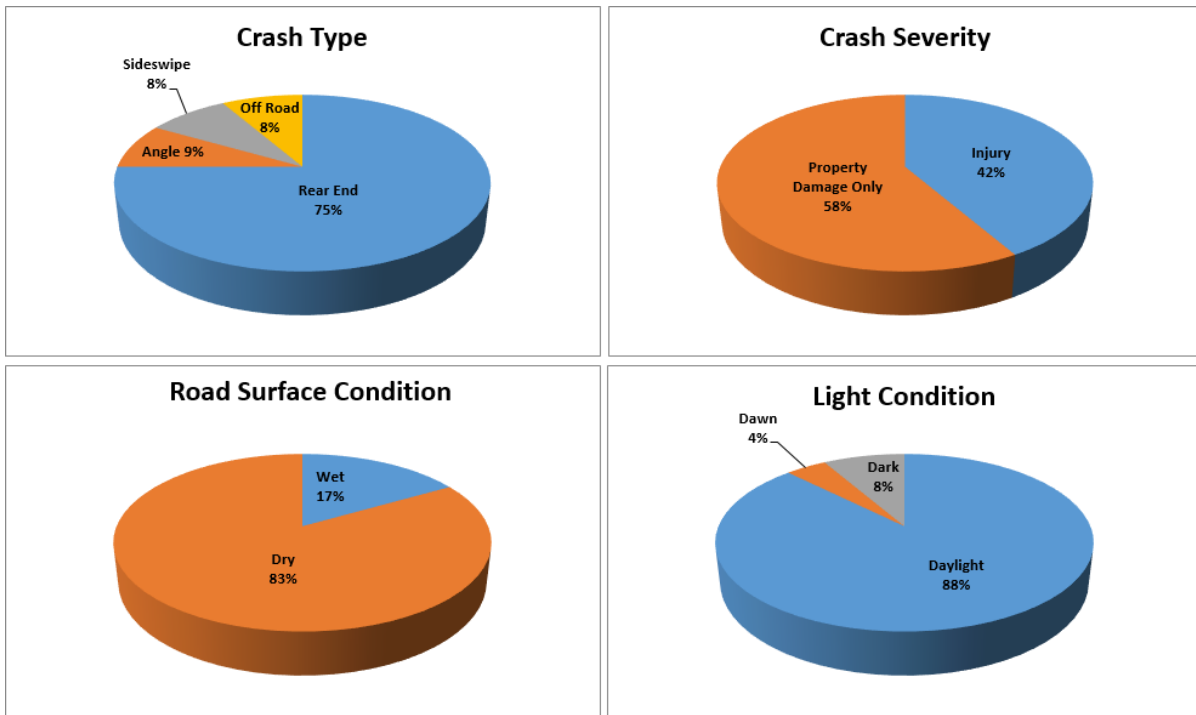
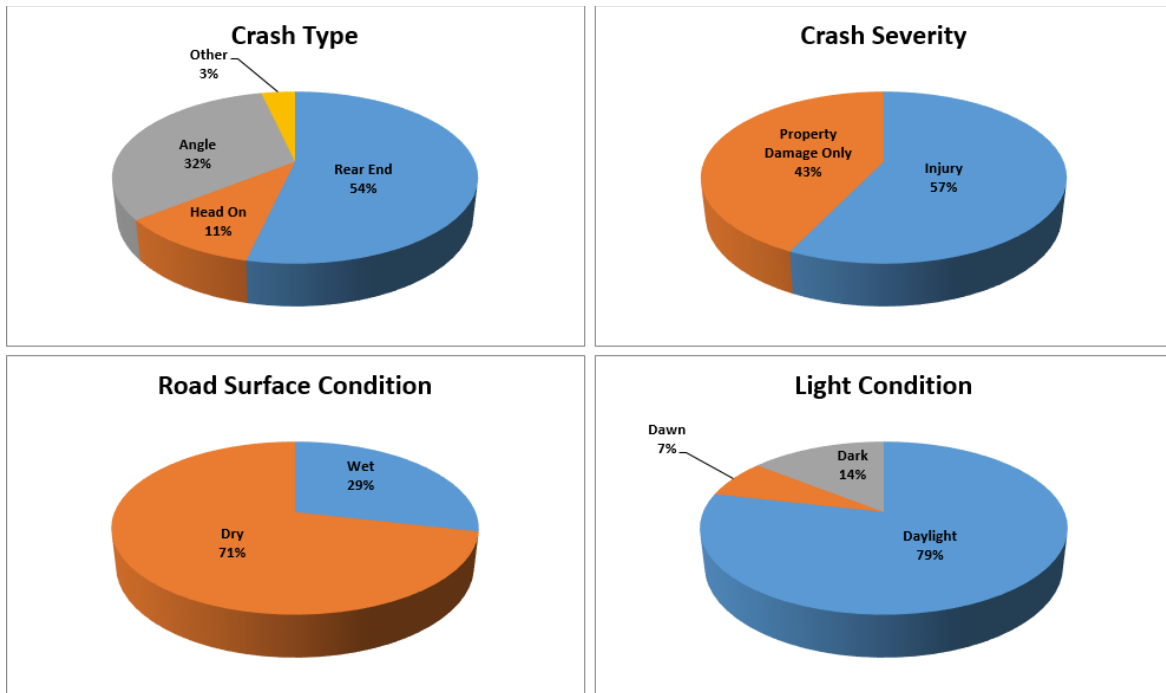


Figure 3.11

S.R. 540 and Thornhill Road Intersection Crash Data Summary

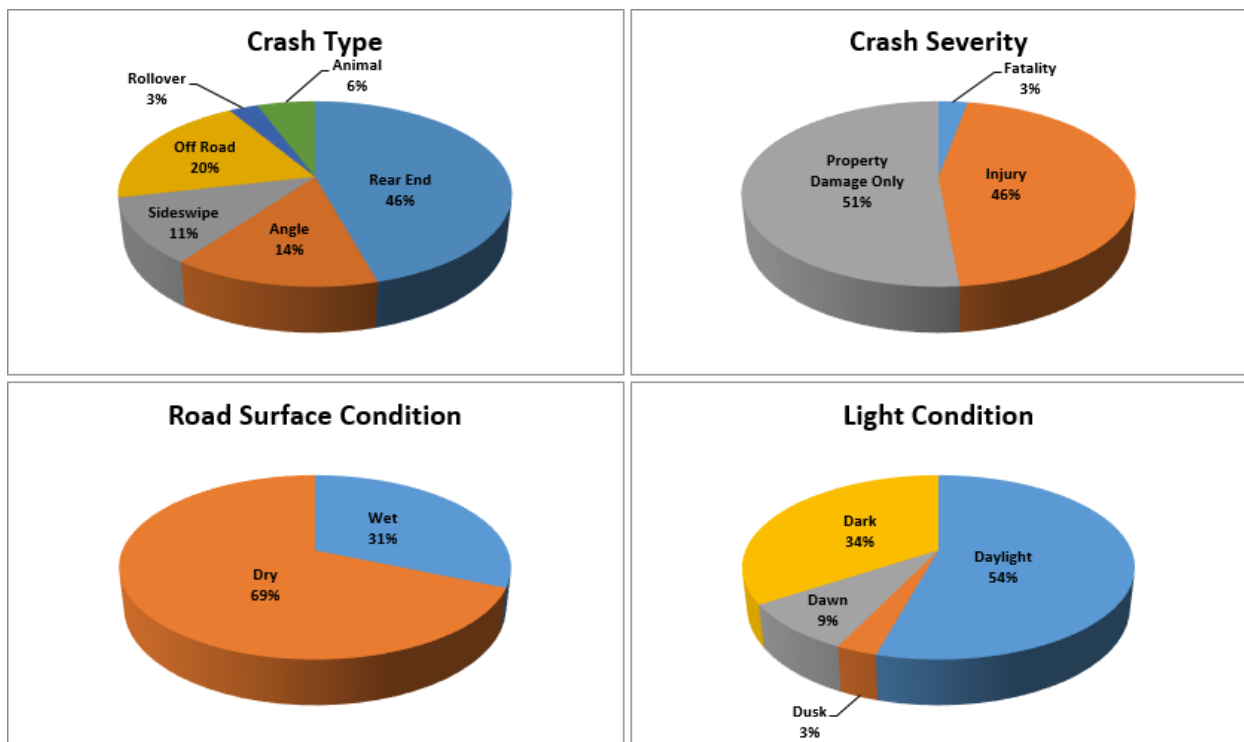


SECTION THREE

Existing Conditions

Figure 3.12 shows the crash analysis summary at arterial mid-block locations (i.e., outside the intersection influence areas), which represents 16 percent of the total crashes within the AOI, from 2012 to 2016. Thirty-five crashes were reported at S.R. 540 mid-block locations within the study limits. Most of them were rear end and resulted in property damage only, as illustrated on **Figure 3.12**. There was one (three percent) fatality, it resulted from a rear end crash. The crashes occurred mostly under dry pavement conditions during the day.

Figure 3.12
S.R. 540 Mid-Block Crash Data Summary



Actual crash rates were computed and compared with average crash rates for similar facilities within Polk County to assess the safety condition within the study area. Critical crash rates and safety ratios were also estimated. Crash rates for the Polk Parkway mainline, ramps and arterial mid-block segments were estimated as crashes per Million Vehicle Miles Travelled (MVMT) and for the intersections as crashes per Million Entering Vehicles (MEV). The critical crash rate is based on the average crash rate for a similar facility adjusted by vehicle exposure and a probability constant. The safety ratio represents the actual crash rate divided by the critical crash rate. If a segment has an actual crash rate higher than the critical crash rate (i.e., safety ratio > 1.0), it may have a safety deficiency. The crash rates are listed in **Table 3.5**. The analysis showed that the Polk Parkway mainline, ramps, intersections, and arterial mid-block segments within the study area currently have actual crash rates lower than the critical crash rates, indicating that there are no major safety issues within the study area.

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Existing Conditions

Table 3.5
Crash Rates and Safety Ratios for 2012 through 2016

Description	Dist (mi.)	Total Crashes	Actual Crash Rate	Average Crash Rate*	Critical Crash Rate	Safety Ratio
Freeway Mainline Or Ramps						
Polk Parkway Mainline	6.0	78	0.43	0.47	0.75	0.57
S.R. 540 Ramps	2.6	8	0.09	0.47	0.88	0.10
U.S. 98 Ramps	2.9	38	0.29	0.47	0.80	0.36
U.S. 92 Ramps	1.2	6	0.30	0.47	1.41	0.22
Intersections						
S.R. 540 and Landfill Road		24	0.60	0.43	1.03	0.58
S.R. 540 and Thornhill Road		28	0.40	0.43	0.88	0.46
Arterial Mid-block Segments						
S.R. 540 Mid-Block	1.9	35	0.36	0.61	1.05	0.34

* FDOT CARS Polk County, 5-year Average Crash Rate

Polk Parkway Mainline: Toll Road Rural

Crash rate not available, used rate for "Interstate Rural"

Polk Parkway Ramps: Ramp Rural

Crash rate not available, used rate for mainline

Intersection: Rural 4-5Ln 2Wy Divd Rasd

Crash Rate:

Highway/Ramps: Crashes per Million Vehicle Miles Travelled (MVMt)

Intersections: Crashes per Million Entering Vehicles (MEV)

Mid-Block: Crashes per Million Vehicle Miles Travelled (MVMt)

3.3.1. Crash Analysis Summary

The most recent five-year crash data from the state's CARS database is from 2012 through 2016. The CARS data reported a total of 217 crashes within the AOI during the five-year study period. Twenty four percent of the total crashes occurred at the intersections, with rear end being the most common type of crashes causing over 50 percent of the intersection crashes. Sixty percent of crashes occurred on the Polk Parkway mainline and ramps, and the remaining 16 percent occurred at arterial mid-block locations (i.e., outside the influence area of the intersections). Crashes occurred on the freeway and intersections at different location hence no hotspot was identified. Most of the crashes resulted in property damage only (56 percent) and injury (43 percent). One fatality was reported in the five -year study period. It occurred mid-block along S.R. 540 and resulted from a rear-end crash. Physical features, facilities and roadway alignment are not said to be the contributing factors to the crashes analyzed. The analysis showed that there are no safety deficiencies within the study area.

SECTIONFOUR

Existing Traffic Analysis

Existing traffic data and traffic operational analyses are provided in this section.

4.1. EXISTING TRAFFIC DATA AND LANE GEOMETRY

Traffic volumes for the Polk Parkway mainline and S.R. 540 ramps (tolled) were obtained from Fiscal Year 2017 *Enterprise One Reports* (Toll Traffic by Vehicle Class). Daily tube counts and intersection turning movement counts were collected at the locations listed in **Table 4.1**.

Table 4.1
Field Data Collection Locations

Location	Date	Time
Daily Tube Counts		
U.S. 92 and Polk Parkway Ramps	10/1/2017 - 10/7/2017	24 Hours
U.S. 92, West of Polk Parkway Ramps	3/13/2018 - 3/15/2018	
U.S. 98 and Polk Parkway Ramps	9/17/2017 - 9/23/2017	
U.S. 98, South of Polk Parkway Ramps	9/17/2017 - 9/23/2017	
S.R. 540 A, South	03/08/2017 - 03/10/2017	
S.R. 540, East of Landfill Road	03/08/2017 - 03/10/2017	
Landfill Road	03/08/2017 - 03/10/2017	
S.R. 540, East of Polk Parkway Ramps	03/08/2017 - 03/10/2017	
Thornhill Road, South of S.R. 540	03/08/2017 - 03/10/2017	
Intersection Turning Movement Counts		
U.S. 92 and Polk Parkway Ramps	9/18/2018	6:00 – 9:00 AM (3 Hours) 4:00 – 7:00 PM (3 Hours)
U.S. 98 and Polk Parkway Ramps	3/13/2018	
S.R. 540 and Landfill Road	3/9/2017	
S.R. 540 and Polk Parkway Ramps	3/9/2017	
S.R. 540 and Thornhill Road	3/9/2017	

The data collection was conducted in accordance with the procedures from the latest edition of the FDOT's *Manual on Uniform Traffic Studies* (MUTS), FDOT Manual Number 750-020-007. Seasonal and axle adjustment factors were applied to the data where necessary. A linear growth rate of 4.1 percent was estimated from historical data and applied to the 2017 counts to create a 2018 profile. The growth rate was estimated from the Fiscal Year 2017 *Enterprise One Report* (Toll Traffic by Vehicle Class). The study area AM and PM peak hour volumes were calculated using data for the four-highest consecutive 15-minute periods in the morning and evening at each count location. The peak hours generally occurred between 7:15 AM to 8:15 AM and 4:45 PM to 5:45 PM but varied slightly based on the location. The 2018 data were then aggregated and balanced to ensure continuity of flow and consistency. Intersection turning movement counts were adjusted using daily tube counts where applicable. **Table 4.2** summarizes the final 2018 AADT and AM and PM peak hour volumes for the freeway mainline, ramps and arterials. **Figure 4.1** graphically depicts the final 2018 AM and PM peak hour volumes. Signal timing data were provided by Polk County. Field observations and high-resolution aerial maps were used to verify the geometry. The existing lane geometry is depicted on **Figure 4.2**.

SECTIONFOUR

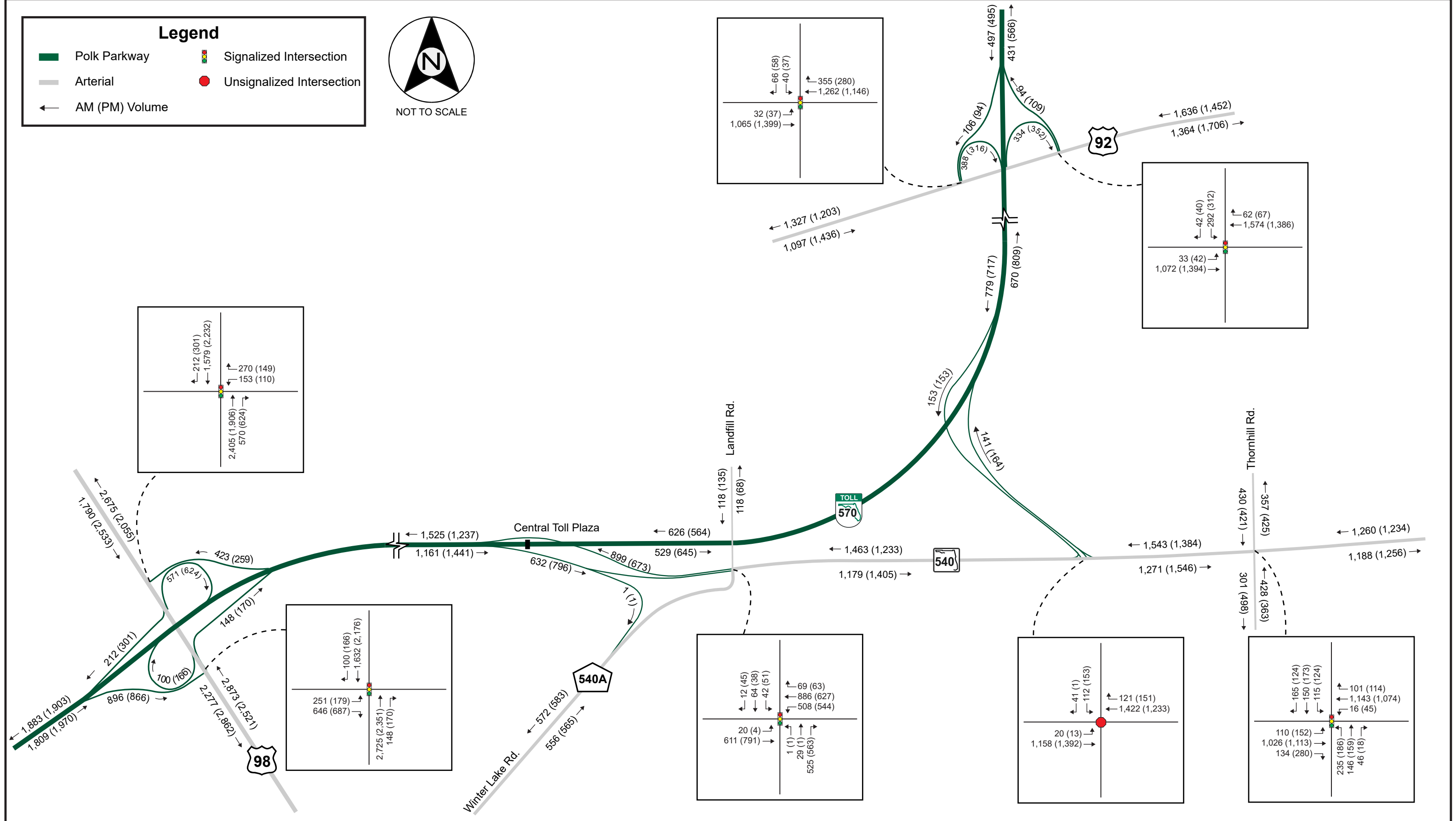
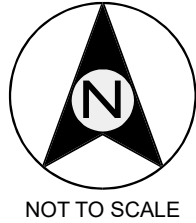
Existing Traffic Analysis

Table 4.2
2018 AADT and Peak Hour Volumes

Location	Direction	AADT		Peak Hour Volumes	
		Directional	Total	AM	PM
Polk Parkway and U.S. 92 Interchange	Eastbound On-Ramp	1,400	1,400	94	109
	Westbound Off-Ramp	1,200	1,200	106	94
	Eastbound Off-Ramp	3,300	3,300	334	352
	Westbound On-Ramp	3,400	3,400	388	316
Polk Parkway and S.R. 540 Interchange	Eastbound On-Ramp to the East	1,700	3,500	141	164
	Westbound Off-Ramp from the East	1,800		153	153
	Eastbound Off-Ramp from the West	7,400	15,500	632	796
	Westbound On-Ramp to the West	8,100		899	673
Polk Parkway Central Plaza	Eastbound	6,800	13,200	529	645
	Westbound	6,400		626	564
Polk Parkway and U.S. 98 Interchange	Eastbound On-Ramp from U.S. 98 Northbound	1,700	1,700	148	170
	Eastbound On-Ramp from U.S. 98 Southbound	1,200	1,200	100	166
	Westbound Off-Ramp	3,200	3,200	423	259
	Eastbound Off-Ramp	9,500	9,500	896	866
	Westbound On-Ramp from U.S. 98 Northbound	7,200	7,200	570	624
	Westbound On-Ramp from U.S. 98 Southbound	2,400	2,400	212	301
S.R. 540 A, South	Northbound	6,000	11,700	556	565
	Southbound	5,700		572	583
S.R. 540, East of Landfill Road	Eastbound	13,100	26,500	1,179	1,406
	Westbound	13,400		1,463	1,233
Landfill Road	Northbound	1,000	2,000	118	68
	Southbound	1,000		118	135
S.R. 540, East of Polk Parkway Ramps	Eastbound	14,400	29,300	1,271	1,546
	Westbound	14,900		1,544	1,385
Thornhill Road, South of S.R. 540	Northbound	4,300	8,900	428	363
	Southbound	4,600		301	498

Legend

- Polk Parkway
- Arterial
- Signalized Intersection
- Unsignalized Intersection
- AM (PM) Volume



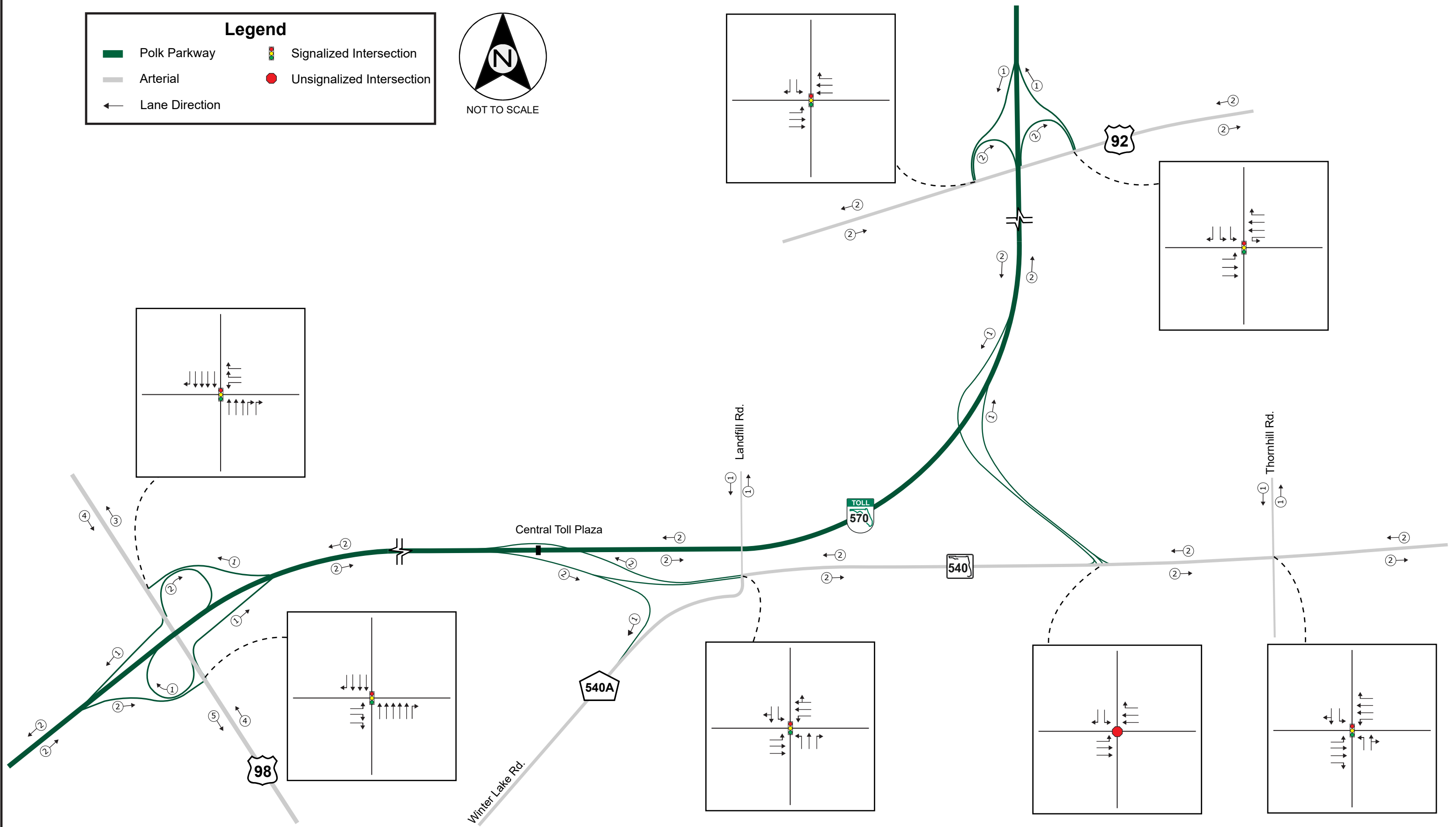
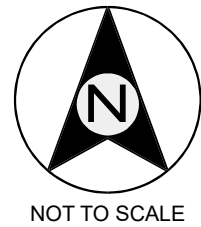
Central Polk Parkway (Polk Parkway to S.R. 60)
 Polk Parkway and S.R. 540
 Interchange Modification Report (IMR)

2018 (Existing)
 AM and PM Peak Hour Traffic Volumes

Figure 4.1

Legend

- Polk Parkway
- Arterial
- Signalized Intersection
- Unsignalized Intersection
- Lane Direction



Central Polk Parkway(Polk Parkway to S.R. 60)
 Polk Parkway and S.R. 540
 Interchange Modification Report (IMR)

2018 (Existing)
 Lane Geometry

Figure 4.2

SECTIONFOUR

Existing Traffic Analysis

4.2. EXISTING OPERATIONAL PERFORMANCE

This section provides a summary of traffic performance results for existing conditions. Detailed output reports and analysis files are provided in **Appendix C**.

4.2.1. Polk Parkway Mainline Segment Analysis

The section of Polk Parkway within the study limits was evaluated using HCS software Version 7.6. As shown in **Table 4.3**, the segments currently operate at an acceptable LOS C or better during both the AM and PM Peak hours.

Table 4.3
2018 (Existing) Peak Hour Freeway Mainline Segment Operations

Segment	Segment Type	Lanes	Trucks	Volume (vph)		LOS/Density	
				AM	PM	AM	PM
Polk Parkway - Eastbound							
Upstream of U.S. 98 Off-ramp	Basic	2	6	1,809	1,970	B/17	C/19
Upstream of U.S. 98 Off-ramp*	Diverge	2	6	1,809	1,970	A/9	B/11
U.S. 98 Off-ramp to On-ramp (Loop)	Basic	2	6	913	1,105	A/9	A/11
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)*	Merge	2	6	1,013	1,271	A/5	A/8
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)	Basic	2	6	1,013	1,271	A/10	B/12
U.S. 98 On-ramp to S.R. 540 Off-ramp	Merge	2	6	1,161	1,441	B/14	B/16
U.S. 98 On-ramp to S.R. 540 Off-ramp	Basic	2	6	1,161	1,441	A/11	B/14
U.S. 98 On-ramp to S.R. 540 Off-ramp*	Diverge	2	6	1,161	1,441	A/2	A/5
S.R. 540 Off-ramp to On-ramp	Basic	2	6	529	645	A/5	A/6
S.R. 540 On-ramp to U.S. 92 Off-ramp	Merge	2	6	670	809	A/6	A/8
S.R. 540 On-ramp to U.S. 92 Off-ramp	Basic	2	6	670	809	A/6	A/8
S.R. 540 On-ramp to U.S. 92 Off-ramp*	Diverge	2	6	670	809	A/0	A/0
U.S. 92 Off-ramp to On-ramp	Basic	2	6	337	457	A/3	A/4
Downstream of U.S. 92 On-ramp	Merge	2	6	431	566	A/3	A/4
Downstream of U.S. 92 On-ramp	Basic	2	6	431	566	A/4	A/5

SECTIONFOUR

Existing Traffic Analysis

Table 4.3 (Continued)
2018 (Existing) Peak Hour Freeway Mainline Segment Operations

Segment	Segment Type	Lanes	Trucks	Volume (vph)		LOS/Density	
				AM	PM	AM	PM
Polk Parkway - Westbound							
Upstream of U.S. 92 Off-ramp	Basic	2	6	497	495	A/5	A/5
Upstream of U.S. 92 Off-ramp	Diverge	2	6	497	495	A/7	A/7
U.S. 92 Off-ramp to On-ramp	Basic	2	6	391	401	A/4	A/4
U.S. 92 On-ramp to S.R 540 Off-ramp*	Merge	2	6	779	717	A/3	A/3
U.S. 92 On-ramp to S.R 540 Off-ramp	Basic	2	6	779	717	A/7	A/7
U.S. 92 On-ramp to S.R 540 Off-ramp	Diverge	2	6	779	717	A/5	A/4
S.R. 540 Off-ramp to On-ramp	Basic	2	6	626	564	A/6	A/5
S.R. 540 On-ramp to U.S. 98 Off-ramp	Merge	2	6	1,525	1,237	B/14	B/12
S.R. 540 On-ramp to U.S. 98 Off-ramp	Basic	2	6	1,525	1,237	B/14	B/12
S.R. 540 On-ramp to U.S. 98 Off-ramp*	Diverge	2	6	1,525	1,237	A/6	A/3
U.S. 98 Off-ramp to On-ramp (Loop)	Basic	2	6	1,101	978	A/10	A/9
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)*	Merge	2	6	1,671	1,602	B/11	B/11
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)	Basic	2	6	1,671	1,602	B/16	B/15
Downstream of U.S. 98 On-ramp*	Merge	2	6	1,883	1,903	B/13	B/14
Downstream of U.S. 98 On-ramp	Basic	2	6	1,883	1,903	B/18	C/19

*Lane Add/Drop or Acceleration/Deceleration Lane > 1,500 ft, HCM Methodology is limited to 1,500 ft.

4.2.2. Ramp Capacity Analysis

Capacity on the ramp roadways was assessed by comparing it with existing demand. The ramp Volume-to-Capacity (V/C) analysis is summarized in **Table 4.4**. Results show that the highest V/C is 0.2, indicating that the ramps have a considerable amount of unused capacity during both the 2018 AM and PM peak hours.

SECTION FOUR

Existing Traffic Analysis

Table 4.4
2018 (Existing) Peak Hour Ramp Capacity Analysis

Interchange	Ramp	Lanes	Volume (vph)		Capacity (vph)	V/C	
			AM	PM		AM	PM
U.S. 98	Eastbound On-ramp (Diagonal)	1	148	170	1,850	0.1	0.1
	Westbound Off-ramp	1	423	259	1,850	0.2	0.1
	Eastbound On-ramp (Loop)	1	100	166	1,810	0.1	0.1
	Westbound On-ramp (Loop)	2	570	624	3,700	0.2	0.2
	Eastbound Off-ramp	2	896	866	3,700	0.2	0.2
	Westbound On-ramp (Diagonal)	1	212	301	1,850	0.1	0.2
S.R. 540	Eastbound On-ramp	1	141	164	1,850	0.1	0.1
	Westbound Off-ramp	1	153	153	1,850	0.1	0.1
	Eastbound Off-ramp	2	632	796	3,700	0.2	0.2
	Westbound On-ramp	2	899	673	3,700	0.2	0.2
U.S. 92	Eastbound On-ramp	1	94	109	1,850	0.1	0.1
	Westbound Off-ramp	1	106	94	1,850	0.1	0.1
	Eastbound Off-ramp	2	334	352	3,620	0.1	0.1
	Westbound On-ramp	2	388	316	3,620	0.1	0.1

4.2.3. Intersection Analysis

Signalized intersections were analyzed using Synchro Version 10.0. Unsignalized intersections were analyzed using the HCS software Version 7.6. The analysis output summary is presented in **Table 4.5** for both the signalized and unsignalized intersection. The results show that signalized intersections operate at LOS D or better in both 2018 AM and PM peak hours, except the S.R. 540 and Thornhill Road intersection which is reported with an unacceptable LOS E during the AM, although very close to LOS D. The unsignalized intersection at Polk Parkway East Ramps operates at unacceptable LOS F during AM and PM peak hours. Unacceptable operations are mainly reported for cross-street movements which experience protracted delays due to lack of gaps along the major street.

SECTIONFOUR

Existing Traffic Analysis

**Table 4.5
2018 (Existing) Peak Hour Intersection Operations**

Intersection	Eastbound			Westbound			Northbound			Southbound			Overall
	Left	Thru	Right	Left	Thru	Right	Left	Thru	Right	Left	Thru	Right	
AM													
U.S. 98													
Polk Parkway Westbound Ramps	-	-	-	E/70	-	E/69	-	A/6	A/0	-	A/6	A/0	B/10
Polk Parkway Eastbound Ramps	D/48	-	E/65	-	-	-	-	B/16	A/0	-	B/12	A/1	C/22
S.R. 540													
Landfill Road/Polk Parkway West Ramps	D/39	D/47	-	D/43	C/35	-	E/57	E/57	B/17	D/46	D/43	-	D/36
Polk Parkway East Ramps*	B/14	-	-	-	-	-	-	-	-	F/159	-	C/17	F/159
Thornhill Road	D/36	C/31	A/2	B/17	E/79	A/1	F/97	D/46	-	C/29	F/82	-	E/56
U.S. 92													
Polk Parkway Westbound Ramps	A/4	A/4	-	-	A/3	A/1	-	-	-	D/55	-	B/18	A/4
Polk Parkway Eastbound Ramps	A/9	A/5	-	-	A/9	A/1	-	-	-	E/56	-	B/14	B/12
PM													
U.S. 98													
Polk Parkway Westbound Ramps	-	-	-	F/88	-	E/76	-	A/3	A/0	-	A/5	A/4	A/7
Polk Parkway Eastbound Ramps	D/52	-	F/97	-	-	-	-	B/15	A/3	-	B/17	A/1	C/26
S.R. 540													
Landfill Road/Polk Parkway West Ramps	D/36	E/57	-	D/48	C/29	-	D/54	D/54	C/32	D/53	D/36	-	D/42
Polk Parkway Ramps*	B/13	-	-	-	-	-	-	-	-	F/261	-	B/15	F/261
Thornhill Road	D/52	D/44	A/4	C/21	E/65	A/2	E/58	D/48	-	C/30	F/81	-	D/50
U.S. 92													
Polk Parkway Westbound Ramps	A/4	A/5	-	-	A/2	A/0	-	-	-	D/54	-	B/18	A/4
Polk Parkway Eastbound Ramps	A/6	A/5	-	-	A/7	A/1	-	-	-	E/63	-	B/15	B/11

*Unsignalized - LOS/Delay based on HCS Analysis

- Not applicable

SECTION FIVE

Future Traffic Data

This section provides information on the development of future traffic daily forecasts, design hour volumes, and future lane requirements. A summary of the travel demand modeling process is provided herein. The full Travel Demand Model Development Report is provided in **Appendix D**.

5.1. TRAVEL DEMAND MODEL DEVELOPMENT

5.1.1 Travel Demand Model

The Central Florida Regional Planning Model (CFRPM) developed by FDOT District 5, CFRPM 6.1, was used as the basis for the CPP project. The CFRPM 6.1 was developed in two versions, a Daily model and a Time-of-Day (ToD) model, the latter of which included the most recent available Socioeconomic (SE) data from MetroPlan Orlando and Polk County Transportation Planning Organization (TPO). The CFRPM 6.1 has a 2010 base year; it includes cost feasible scenarios for years 2015 through 2045 in 5-year increments. The ToD version of the model was revalidated for year 2015 by FTE and named as CFRPMv6.1 ToD FTE Version for the CPP study.

5.1.2 Base Year Validation

With the need to estimate tolled lanes traffic, the model validation process consisted of several stages:

- Regional Validation
- County Validation for Polk County
- Subarea Validation for CPP subarea
- Corridor Validation for Major Facilities

The CFRPM 6.1 ToD FTE Version is a Peak Season Weekday Average Daily Traffic (PSWADT) model. The 2015 cost feasible scenario was updated with 2015 Daily and ToD period volumes within the regional study area, previously presented on **Figure 3.1**. Land use was also updated. The model was then validated based on year 2015 conditions. During validation, the Root Mean Square Error (RMSE) statistic was reviewed for Daily and ToD periods to verify the accuracy of the model validation. **Table 5.1** summarizes the results of the RMSE statistic for the regional model for Daily, AM, Midday (MD), PM, and Night (NT). The RMSE results for the regional model for some ToD periods and count ranges do not provide an acceptable value and show a need for further refinement at the subarea level.

To improve the model validation for the CPP study area, a subarea model validation was performed with focus on the project study area. The subarea model characteristics were updated to 2017 conditions to better reflect existing travel pattern and traffic volumes. Subarea model inputs for Polk County, including highway network, socioeconomic data, traffic counts, and toll parameters were reviewed and updated to validate the subarea model to 2017 conditions. Project level validation for the CPP study area was performed to enhance the trip assignment. **Table 5.2** summarizes the results of the 2017 RMSE statistics for the Polk County area for Daily, AM, MD, PM, and NT. The RMSE results for the study area show improved RMSE statistics, although further refinements were still needed in some ToD periods that were still not within the acceptable range.

SECTION FIVE**Future Traffic Data**

Table 5.1
2015 Regional Time-of-Day Model Validation

Volume Group	RMSE (%)	Acceptable RMSE (%)	Volume/Count	Number of Counts
Daily				
1 - 5,000	97.3	45 - 55	1.06	5,470
5,000 - 10,000	53.1	35 - 45	0.94	2,786
10,000 - 20,000	34.6	27 - 35	0.95	2,570
20,000 - 30,000	29.8	24 - 27	0.98	743
30,000 - 40,000	30.4	22 - 24	1.05	156
40,000 - 50,000	27.2	20 - 22	1.22	53
50,000 - 60,000	28.4	18 - 20	1.16	19
60,000 - 70,000	21.1	17 - 18	1.16	21
70,000 - 80,000	40.0	16 - 17	1.30	12
80,000 - 90,000	32.7	15 - 16	1.29	23
90,000 - 100,000	19.6	14 - 15	1.17	5
100,000 - 500,000	18.4	< 14	1.13	4
1 - 500,000	51.8	32 - 39	1.00	11,862
AM Period				
1 - 500	143.3	45 - 100	1.30	3,475
500 - 1,250	69.9	45 - 100	0.95	3,123
1,250 - 2,500	49.3	35 - 45	0.97	2,546
2,500 - 5,000	38.7	27 - 35	0.93	1,374
5,000 - 10,000	41.4	24 - 27	0.95	199
10,000 - 20,000	32.0	18 - 24	1.18	53
20,000 - 50,000	-	14 - 18	0.82	1
1 - 50,000	64.0	32 - 39	0.98	10,771
MD Period				
1 - 500	266.8	45 - 100	1.84	1,151
500 - 1,250	108.0	45 - 100	1.12	2,077
1,250 - 2,500	71.0	35 - 45	0.95	2,506
2,500 - 5,000	56.8	27 - 35	1.01	2,541
5,000 - 10,000	38.0	24 - 27	0.98	2,087
10,000 - 20,000	34.6	18 - 24	1.07	341
20,000 - 50,000	45.1	14 - 18	1.39	68
1 - 50,000	62.9	32 - 39	1.03	10,771
PM Period				
1 - 500	185.5	45 - 100	1.58	2,111
500 - 1,250	76.4	45 - 100	0.96	2,940
1,250 - 2,500	55.8	35 - 45	0.92	2,673
2,500 - 5,000	36.4	27 - 35	0.90	2,389
5,000 - 10,000	40.4	24 - 27	0.95	572
10,000 - 20,000	30.4	18 - 24	1.17	84
20,000 - 50,000	16.1	14 - 18	1.11	2
1 - 50,000	57.3	32 - 39	0.96	10,771

SECTION FIVE**Future Traffic Data**

Table 5.1 (Continued)
2015 Regional Time-of-Day Model Validation

Volume Group	RMSE (%)	Acceptable RMSE (%)	Volume/Count	Number of Counts
NT Period				
1 - 500	162.8	45 - 100	1.32	2,386
500 - 1,250	74.2	45 - 100	0.90	2,930
1,250 - 2,500	52.9	35 - 45	0.91	2,504
2,500 - 5,000	37.5	27 - 35	0.90	2,086
5,000 - 10,000	31.4	24 - 27	0.86	731
10,000 - 20,000	27.8	18 - 24	0.90	93
20,000 - 50,000	22.1	14 - 18	1.01	41
1 - 50,000	54.1	32 - 39	0.91	10,771

Table 5.2
2017 Polk County Time-of-Day Model Validation

Volume Group	RMSE (%)	Acceptable RMSE (%)	Volume/Count	Number of Counts
Daily				
1 - 5,000	69.3	45 - 55	1.00	175
5,000 - 10,000	34.9	35 - 45	1.04	148
10,000 - 20,000	22.0	27 - 35	1.01	237
20,000 - 30,000	18.1	24 - 27	1.01	47
30,000 - 40,000	-	22 - 24	-	-
40,000 - 50,000	13.2	20 - 22	1.10	8
50,000 - 60,000	9.0	18 - 20	0.96	8
60,000 - 70,000	5.8	17 - 18	0.98	4
1 - 500,000	25.6	32 - 39	1.01	627
AM Period				
1 - 500	125.7	45 - 100	1.24	86
500 - 1,250	48.8	45 - 100	0.96	182
1,250 - 2,500	35.1	35 - 45	0.99	218
2,500 - 5,000	26.1	27 - 35	0.96	120
5,000 - 10,000	15.3	24 - 27	1.05	18
10,000 - 20,000	22.2	18 - 24	1.16	3
1 - 50,000	35.0	32 - 39	1.00	627
MD Period				
1 - 500	126.3	45 - 100	0.99	31
500 - 1,250	115.5	45 - 100	1.39	62
1,250 - 2,500	54.4	35 - 45	1.06	135
2,500 - 5,000	31.7	27 - 35	1.08	178
5,000 - 10,000	24.6	24 - 27	1.03	195
10,000 - 20,000	16.8	18 - 24	1.11	17
20,000 - 50,000	8.0	14 - 18	1.03	9
1 - 50,000	30.5	32 - 39	1.06	627

SECTION FIVE

Future Traffic Data

Table 5.2 (continued)
2017 Polk County Time-of-Day Model Validation

Volume Group	RMSE (%)	Acceptable RMSE (%)	Volume/Count	Number of Counts
PM Period				
1 - 500	152.2	45 - 100	1.35	54
500 - 1,250	61.3	45 - 100	1.08	148
1,250 - 2,500	30.6	35 - 45	1.01	167
2,500 - 5,000	26.8	27 - 35	1.00	222
5,000 - 10,000	28.4	24 - 27	1.10	26
10,000 - 20,000	18.0	18 - 24	1.05	10
1 - 50,000	34.3	32 - 39	1.03	627
NT Period				
1 - 500	134.2	45 - 100	0.99	60
500 - 1,250	54.0	45 - 100	0.93	133
1,250 - 2,500	35.1	35 - 45	1.02	155
2,500 - 5,000	22.2	27 - 35	0.95	225
5,000 - 10,000	22.6	24 - 27	0.90	34
10,000 - 20,000	25.9	18 - 24	0.80	19
20,000 - 50,000	*	14 - 18	0.68	1
1 - 50,000	35.8	32 - 39	0.93	627

Finally, the CPP Subarea network was extracted from the regional model with the corresponding subarea trip tables. These subarea trip tables were then adjusted through an Origin Destination Matrix Estimation (ODME) process to improve the subarea assignment. **Table 5.3** summarizes the results of the 2017 RMSE statistic for the CPP Subarea validation for Daily, AM, MD, PM, and NT. With the subarea validation using the ODME process, the RMSE statistic for the subarea provides a low RMSE and great confidence on the model for forecasting future traffic within the subarea. In addition, four different corridors, U.S. 17, U.S. 98, S.R. 60 and Polk Parkway, were also reviewed to ensure that the model performs well and could be used for forecasting future traffic for the CPP project. **Table 5.4** summarizes the results of the corridor daily 2017 RMSE statistic for the four major corridors.

SECTION FIVE**Future Traffic Data**

**Table 5.3
2017 CPP Subarea Time-of-Day Model Validation**

Volume Group	RMSE (%)	Acceptable RMSE (%)	Volume/Count	Number of Counts
Daily				
1 - 5,000	35.8	45 - 55	1.01	75
5,000 - 10,000	24.4	35 - 45	0.95	55
10,000 - 20,000	5.4	27 - 35	1.01	128
20,000 - 30,000	0.9	24 - 27	1.00	18
40,000 - 50,000	0.8	20 - 22	1.00	6
50,000 - 60,000	1.2	18 - 20	1.00	6
60,000 - 70,000	0.3	17 - 18	1.00	2
1 - 500,000	8.5	32 - 39	1.00	290
AM Period				
1 - 500	48.3	45 - 100	0.98	46
500 - 1,250	21.3	45 - 100	0.99	60
1,250 - 2,500	10.9	35 - 45	1.01	102
2,500 - 5,000	3.3	27 - 35	0.99	67
5,000 - 10,000	1.6	24 - 27	1.01	13
10,000 - 20,000	1.7	18 - 24	0.99	2
1 - 50,000	8.3	32 - 39	1.00	290
MD Period				
1 - 500	77.4	45 - 100	0.75	25
500 - 1,250	40.0	45 - 100	0.96	22
1,250 - 2,500	31.8	35 - 45	1.02	46
2,500 - 5,000	16.6	27 - 35	1.00	83
5,000 - 10,000	5.7	24 - 27	1.00	100
10,000 - 20,000	0.8	18 - 24	1.00	8
20,000 - 50,000	0.6	14 - 18	1.00	6
1 - 50,000	10.2	32 - 39	1.00	290
PM Period				
1 - 500	55.1	45 - 100	0.81	34
500 - 1,250	18.3	45 - 100	1.05	46
1,250 - 2,500	18.5	35 - 45	0.97	70
2,500 - 5,000	4.4	27 - 35	1.00	122
5,000 - 10,000	1.7	24 - 27	1.00	11
10,000 - 20,000	1.6	18 - 24	1.00	7
1 - 50,000	8.1	32 - 39	1.00	290
NT Period				
1 - 500	101.1	45 - 100	1.14	37
500 - 1,250	40.6	45 - 100	1.06	41
1,250 - 2,500	27.2	35 - 45	0.94	64
2,500 - 5,000	7.8	27 - 35	1.01	123
5,000 - 10,000	3.2	24 - 27	0.98	11
10,000 - 20,000	2.4	18 - 24	0.99	14
1 - 50,000	11.8	32 - 39	1.00	290

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Future Traffic Data

Table 5.4
2017 Corridor Daily Validation

Corridor	RMSE (%)	Acceptable RMSE (%)	Volume/Count	Number of Counts
Daily				
U.S. 17	5.0	32 - 39	1.00	16
U.S. 98	4.5	32 - 39	1.01	26
S.R. 60	2.5	32 - 39	0.99	18
S.R. 570	4.1	32 - 39	0.98	26

5.1.3 Future Year Transportation Network

The future year network improvements were based on the Blueprint 2040 Long Range Transportation Plan – Cost Feasible Plan from the Polk TPO, adopted on December 10, 2015. The network improvements are also based on the FDOT District 1 FY 2019 - 2023 Five-Year Work Program for Polk County and the FY 2019 - 2023 Work Program from FTE, as of March 2018. Details of the network improvements are included in the CPP TDM Report in the **Appendix D**.

The future No Build scenario assumed that CPP would not be built. The Build scenario included two segments of four lanes limited access, which are toll lanes. The first segment, from Polk Parkway to U.S. 17, is approximately 6.7 miles. The second segment, from U.S. 17 to S.R. 60, is approximately 2.1 miles. The full facility would feature interchanges at S.R. 540, U.S. 17, and at-grade access at S.R. 60.

5.1.4 Future Socioeconomic Data and Land Use

The SE data for the future model years was developed using population projections from BEBR Florida Population Study (FPS) 181 and employment projections from Woods & Poole Economics 2017 dataset. The population and employment totals were used as countywide control totals for the growth between the model years. **Table 5.5** shows the BEBR projections for Polk County, as well as Orange and Osceola counties for comparison. The total Polk County population growth (49 percent) is slightly higher than the state (46 percent), from 2015 to 2045.

Table 5.5
Population Projections

County/State	BEBR Estimate	BEBR Projections		Change	% Change
	2015	2025	2045	2015 - 2045	2015-2045
Orange	1,252,396	1,576,700	2,013,600	761,204	61%
Osceola	308,327	452,400	649,800	341,473	111%
Polk	633,052	768,300	943,600	310,548	49%
Florida	18,801,310	23,061,900	27,423,600	8,622,290	46%

Source: 2010 Census and Bureau of Economic and Business Research (BEBR), Florida Population Study 177

SECTION FIVE

Future Traffic Data

Table 5.6 shows the projected employment for Orange, Osceola and Polk counties along with statewide employment projections. Though Polk County features the lowest percentage change of three counties and is lower than the statewide percentage change, the total employment increase is similar to that in Osceola County.

Table 5.6
Employment Projections

County/State	BEA	Woods & Poole Projections		Change	% Change
	2015	2025	2045	2015 - 2045	2015-2045
Orange	988,811	1,193,718	1,617,403	628,592	64%
Osceola	126,407	162,628	258,177	131,770	104%
Polk	281,099	323,858	408,969	127,870	45%
Florida	9,813,714	13,434,820	17,835,290	8,021,576	82%

Source: U.S. Bureau of Economic Analysis and Woods & Poole 2017 Employment Projections

While the CFRPM model does not directly use income as an attribute for trip generation and production, it does account for other attributes such as the number of vehicles owned in both single and multi-family households, which are often an indirect indicator of household income.

The original future year data from the CFRPM model was evaluated to ensure that growth would occur at realistic rates in areas that were most likely to see future growth. Land use patterns in the region were analyzed and future population and employment growth was distributed among Traffic Analysis Zones (TAZs) in the study area. Most of this growth was concentrated in zones with active DRIs, PUDs or other significant developments. Growth was also assigned to areas where development would likely occur in the future using input from city and county local government planning staffs. Population, dwelling units, and employment were reallocated within the TAZs in the future year models to create the most realistic growth scenario possible, with the population and employment projections serving as control totals.

5.1.5 Future Year Model Trip Matrix Adjustment

The subarea Origin-Destination (O-D) matrices for the future year were extracted from the regional model. Adjustment factors developed from the ODME process base year 2017 were then applied to the future year matrix to create the future year trip tables for the subarea assignment.

5.2. TRAFFIC FORECASTS

Traffic projections were developed using the updated CFRPM 6.1 ToD model (FTE Version) for years 2025 and 2045, corresponding to the opening and design analysis years for the CPP study, respectively. The PSWADT from the model was converted to AADT by applying a Model Output Conversion Factor (MOCF) of 0.98. The model period volumes (AM, MD, PM, NT) were adjusted accordingly based on AADT. A factor of 0.42 and 0.35 was applied to the AM and PM period volumes, respectively, to develop hourly volumes. The hourly factors were estimated using traffic counts. The

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Future Traffic Data

model AADT and hourly volumes for AM and PM were then adjusted following the National Cooperative Highway Research Program (NCHRP) 765 methodology. Additional adjustments were made based on growth rates and traffic factors (K and D) to ensure reasonableness and accuracy. The volumes were eventually adjusted for continuity of flow to develop final profiles for AADT and Directional Design Hour Volumes (DDHV).

The mainline and ramps AADT and the corresponding DDHVs for years 2025, 2035, and 2045 are provided in **Table 5.8** and **Table 5.9** for the No Build and Build conditions, respectively. The year 2035 volumes were developed through interpolation. The bold values represent the mainline volumes and the non-bold values represent ramp volumes.

Future year turn movement volumes for ramp-terminal intersections were developed using the projected ramp DDHVs. Turn proportions were estimated using peak period data from the CFRPM model and adjusted using existing conditions volumes where applicable. Cross-street through movements and adjacent intersections traffic were developed using linear growth rates estimated from historical data and verified with the CFRPM model. The growth rates varied by location and are shown in **Table 5.7**. The 2025 and 2045 peak hour volumes are depicted in **Figure 5.1** through **Figure 5.4**.

Table 5.7
Growth Rates for Cross-Street Through and Adjacent Intersections

Location	No Build		Build	
	2018 - 2025	2025 - 2045	2018 - 2025	2025 - 2045
S.R. 540	2.4%	1.4%	5.2%	1.6%
U.S. 98	2.8%	1.8%	1.0%	0.8%
U.S. 92	1.2%	1.5%	1.2%	1.5%

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**Table 5.8
Mainline and Ramp Forecasts for No Build**

Location	Polk Parkway	2025					2035					2045				
		AADT	AM - DDHV		PM - DDHV		AADT	AM - DDHV		PM - DDHV		AADT	AM - DDHV		PM - DDHV	
			WB	EB	WB	EB		WB	EB	WB	EB		WB	EB		
		19,000	1,070	830	830	1,070	25,600	1,370	1,100	1,100	1,370	32,200	1,660	1,380	1,380	1,660
17 - U.S. 92		2,900	190	150	150	190	4,000	260	200	200	260	5,000	320	250	250	320
		7,200	460	360	360	460	10,500	670	530	530	670	13,700	880	690	690	880
		23,300	1,340	1,040	1,040	1,340	32,100	1,780	1,430	1,430	1,780	40,900	2,220	1,820	1,820	2,220
14 - S.R. 540		3,600	230	180	180	230	4,800	310	240	240	310	6,000	390	300	300	390
13 - CENTRAL MAINLINE PLAZA		19,700	1,110	860	860	1,110	27,300	1,470	1,190	1,190	1,470	34,900	1,830	1,520	1,520	1,830
13 - S.R. 540		16,500	1,060	830	830	1,060	22,700	1,280	1,010	1,010	1,280	28,800	1,500	1,180	1,180	1,500
		36,200	2,170	1,690	1,690	2,170	50,000	2,750	2,200	2,200	2,750	63,700	3,330	2,700	2,700	3,330
10 - U.S. 98		11,100	770	510	510	770	14,000	970	640	640	970	16,800	1,160	770	770	1,160
		19,600	1,060	1,190	1,190	1,060	27,400	1,360	1,530	1,530	1,360	35,200	1,650	1,870	1,870	1,650
		44,700	2,460	2,370	2,370	2,460	63,400	3,140	3,090	3,090	3,140	82,100	3,820	3,800	3,800	3,820

Note: Values in RED indicate PEAK direction and values in BLUE indicate OFF-PEAK direction

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Future Traffic Data

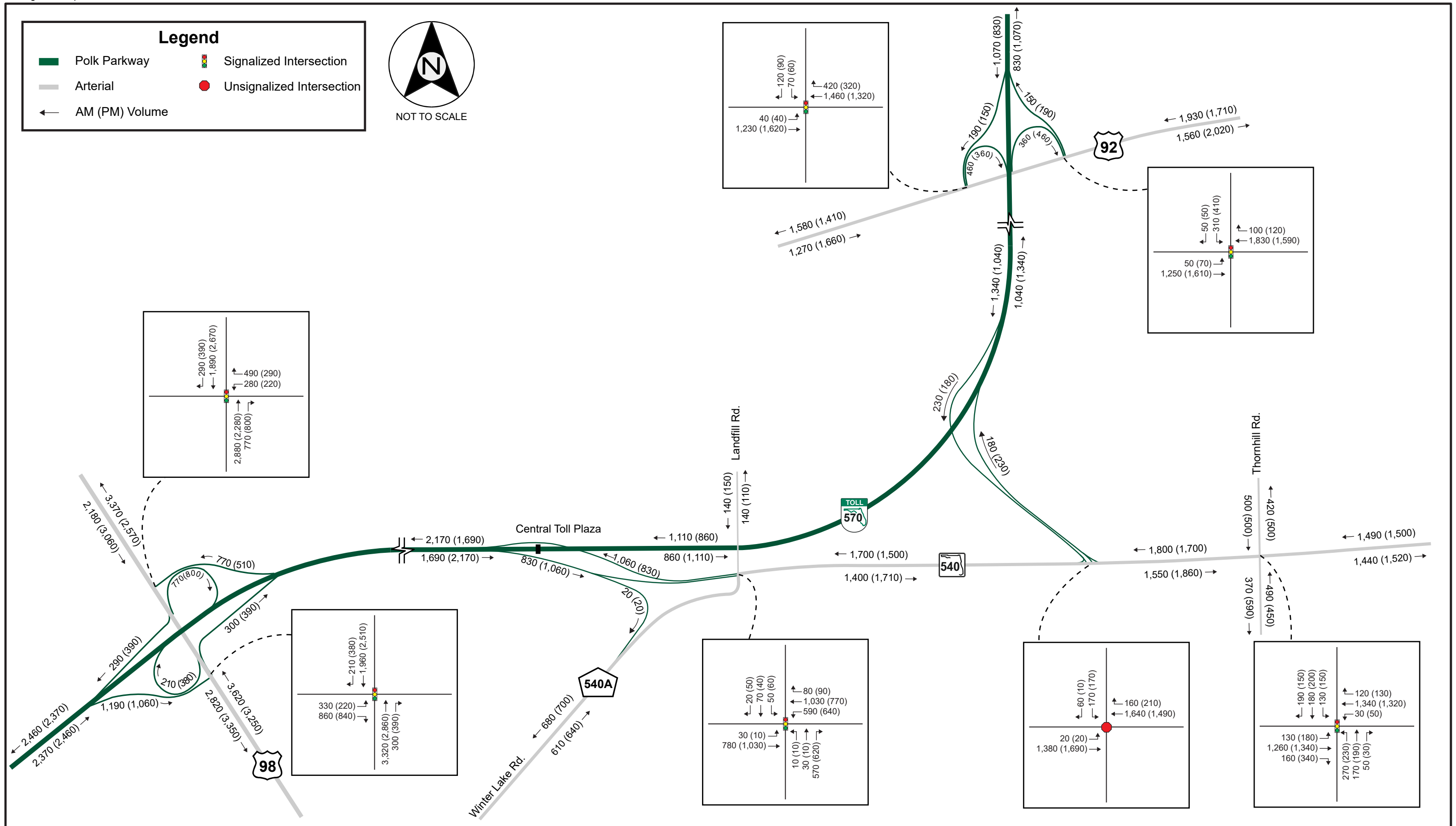
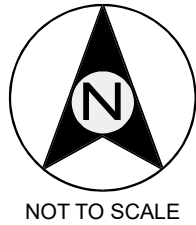
**Table 5.9
Mainline and Ramp Forecasts for Build**

Location	Polk Parkway	2025					2035					2045				
		AADT	AM - DDHV		PM - DDHV		AADT	AM - DDHV		PM - DDHV		AADT	AM - DDHV		PM - DDHV	
			WB	EB	WB	EB		WB	EB	WB	EB		WB	EB		
		22,000	1,350	880	880	1,350	34,600	1,720	1,190	1,190	1,720	35,500	1,950	1,400	1,400	1,950
17 - U.S. 92		2,900	190	150	150	190	4,000	260	200	200	260	5,000	320	250	250	320
		8,100	520	410	410	520	10,500	680	530	530	680	15,000	970	760	760	970
16 - CENTRAL MAINLINE PLAZA 2		27,200	1,680	1,140	1,140	1,680	41,100	2,140	1,520	1,520	2,140	45,500	2,600	1,910	1,910	2,600
14 - CPP		10,600	710	520	520	710	13,800	880	680	680	880	17,000	1,050	840	840	1,050
		5,900	300	360	360	300	7,300	350	460	460	350	8,600	400	550	550	400
13 - CENTRAL MAINLINE PLAZA 1		22,500	1,270	980	980	1,270	34,600	1,610	1,300	1,300	1,610	37,100	1,950	1,620	1,620	1,950
13 - S.R. 540		16,300	1,050	820	820	1,050	22,400	1,270	1,000	1,000	1,270	28,500	1,480	1,170	1,170	1,480
		38,800	2,320	1,800	1,800	2,320	57,000	2,880	2,300	2,300	2,880	65,600	3,430	2,790	2,790	3,430
10 - U.S. 98		8,500	590	390	390	590	9,500	660	440	440	660	10,400	720	480	480	720
		15,400	830	1,000	1,000	830	22,500	1,110	1,290	1,290	1,110	29,600	1,390	1,570	1,570	1,390
		45,700	2,560	2,410	2,410	2,560	70,000	3,330	3,150	3,150	3,330	84,800	4,100	3,880	3,880	4,100
CPP																
S.R. 540 + CPP Ramps to/from East Polk Parkway		10,600	710	520	520	710	13,800	880	680	680	880	17,000	1,050	840	840	1,050
S.R. 540 Ramps to/from East Polk Parkway		2,000	130	100	100	130	3,300	210	170	170	210	4,500	290	230	230	290
CPP Ramps to/from East Polk Parkway		8,600	580	420	420	580	10,500	670	510	510	670	12,500	760	610	610	760
CPP Ramps to/from West Polk Parkway		5,900	360	300	300	360	7,300	460	350	350	460	8,600	550	400	400	550
S.R. 540		14,500	940	720	720	940	17,800	1,130	860	860	1,130	21,100	1,310	1,010	1,010	1,310
		1,700	110	90	90	110	2,600	170	140	140	170	3,500	230	180	180	230
MAINLINE PLAZA		16,200	1,050	810	810	1,050	20,400	1,300	1,000	1,000	1,300	24,600	1,540	1,190	1,190	1,540
U.S. 17		13,100	850	660	660	850	16,100	1,030	790	790	1,030	19,100	1,200	920	920	1,200
		2,000	130	100	100	130	2,700	180	140	140	180	3,400	220	170	170	220
MAINLINE PLAZA		5,100	330	250	250	330	7,000	450	350	350	450	8,900	560	440	440	560
S.R. 60		5,100	330	250	250	330	7,000	450	350	350	450	8,900	560	440	440	560

Note: Values in RED indicate PEAK direction and values in BLUE indicate OFF-PEAK direction

Legend

- Polk Parkway
- Arterial
- Signalized Intersection
- Unsignalized Intersection
- AM (PM) Volume



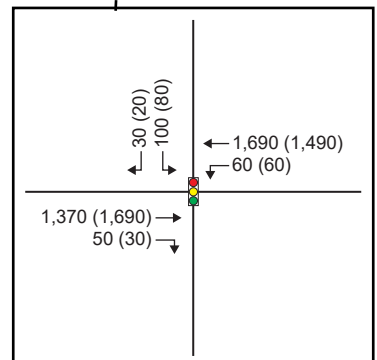
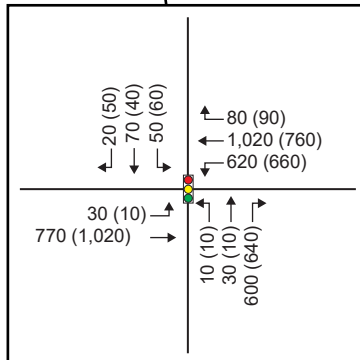
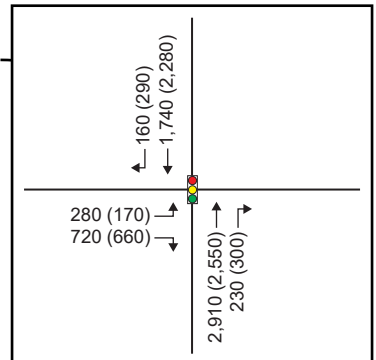
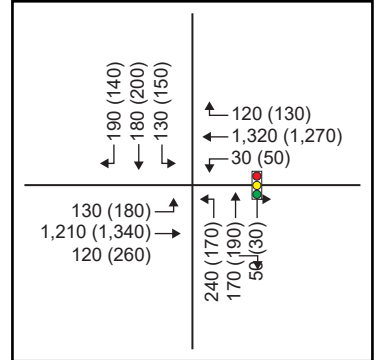
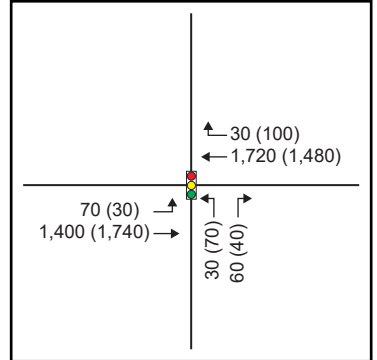
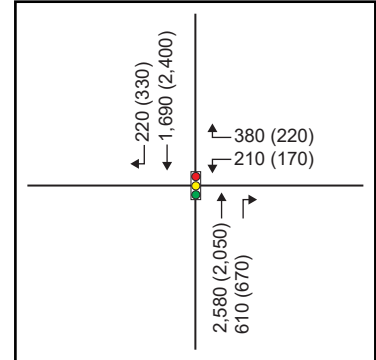
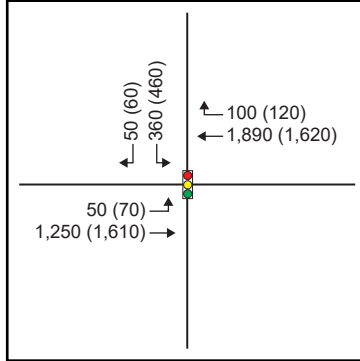
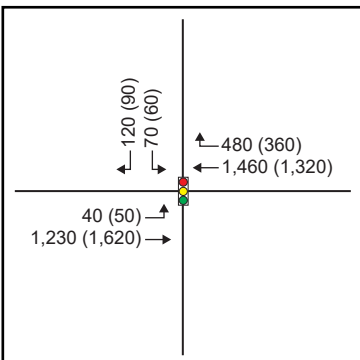
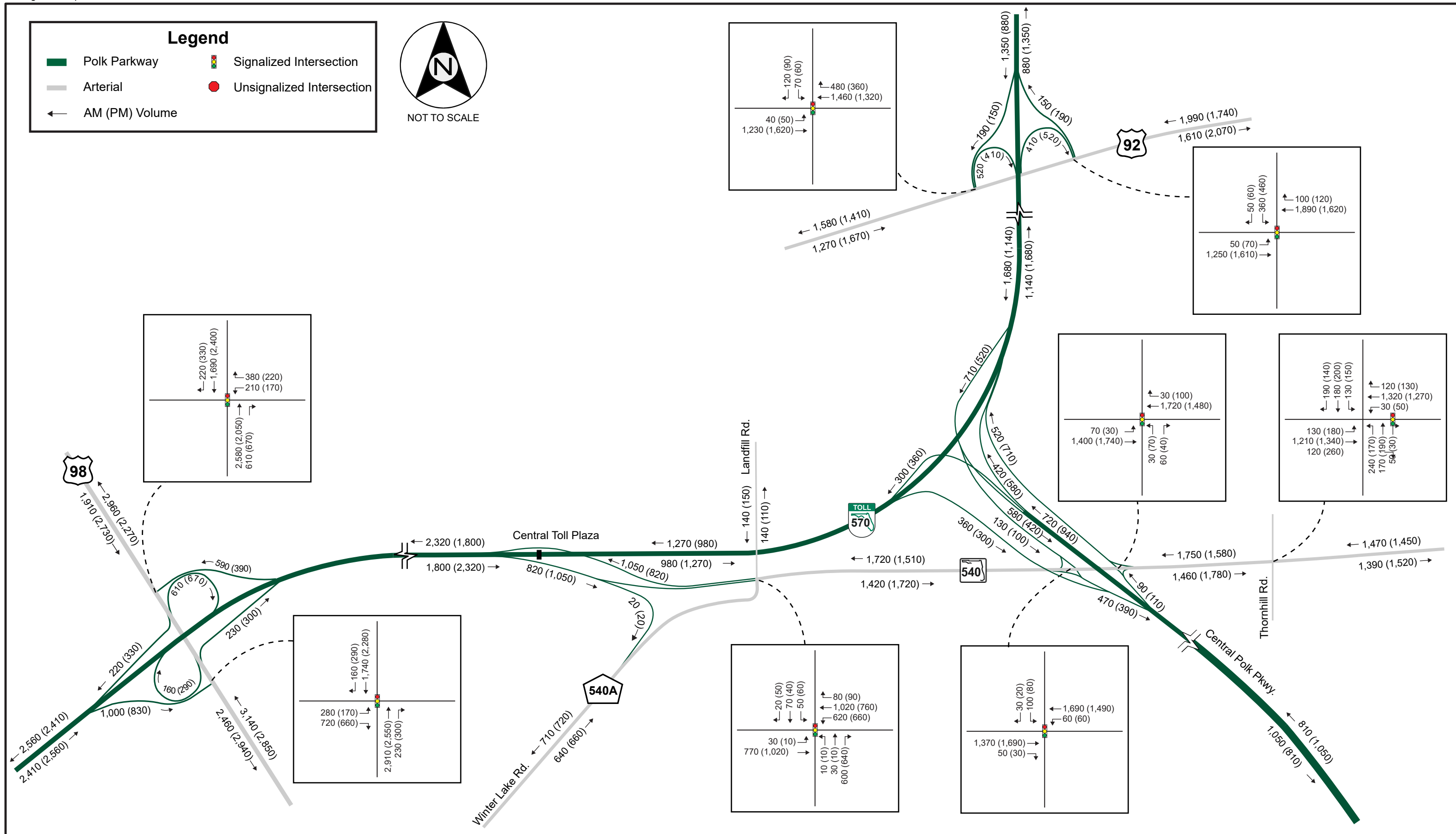
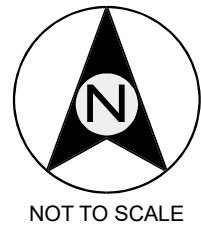
Central Polk Parkway (Polk Parkway to S.R. 60)
 Polk Parkway and S.R. 540
 Interchange Modification Report (IMR)

2025 Design Hour Volumes for No Build

Figure 5.1

Legend

- Polk Parkway
- Arterial
- AM (PM) Volume
- Signalized Intersection
- Unsignalized Intersection



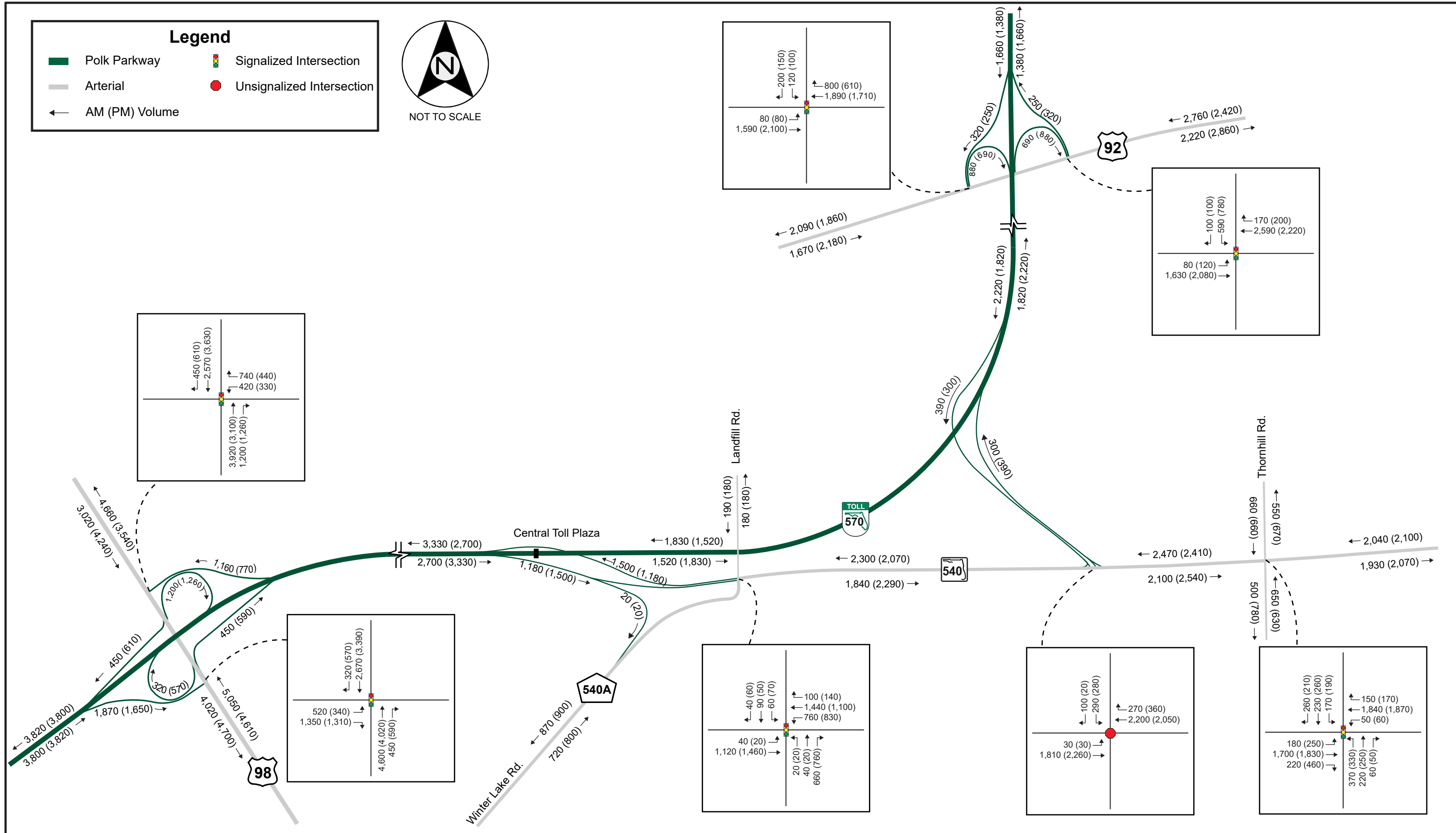
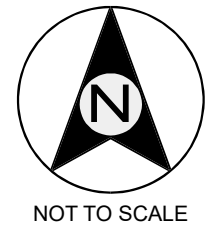
Central Polk Parkway(Polk Parkway to S.R. 60)
 Polk Parkway and S.R. 540
 Interchange Modification Report (IMR)

2025 Design Hour Volumes for Build

Figure 5.2

Legend

- Polk Parkway
- Arterial
- AM (PM) Volume
- Signalized Intersection
- Unsignalized Intersection



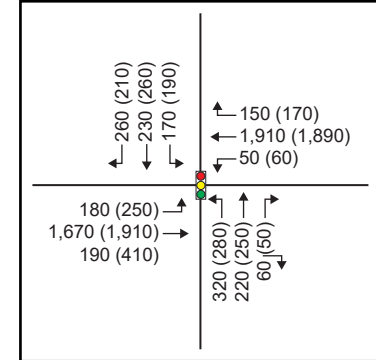
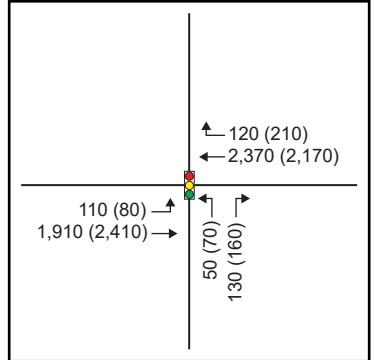
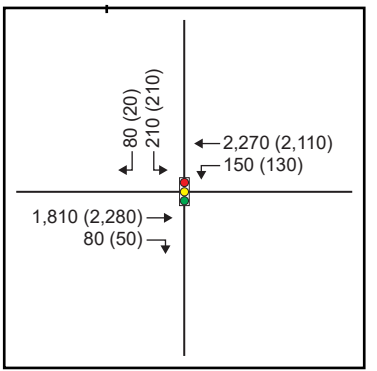
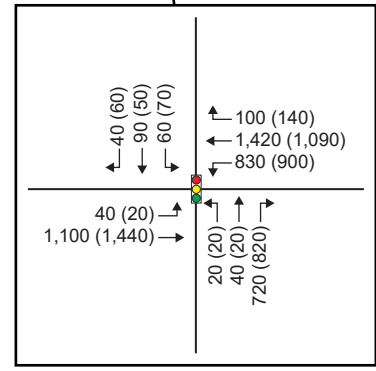
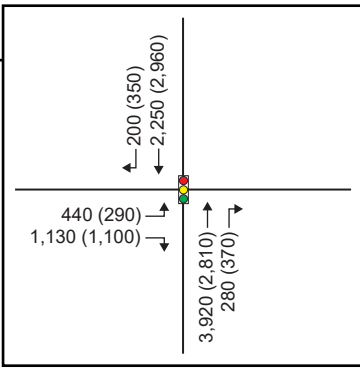
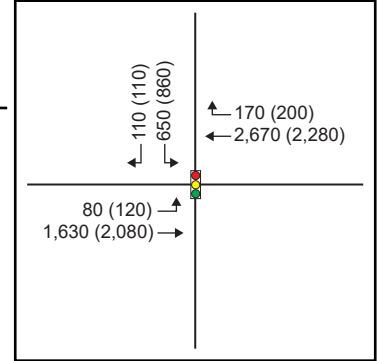
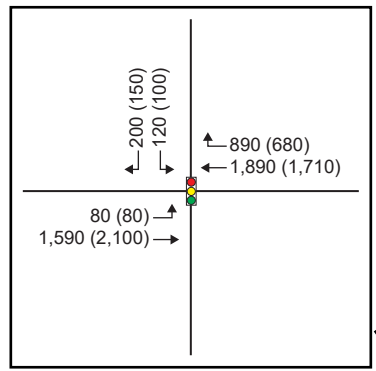
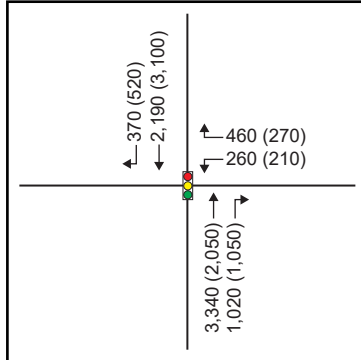
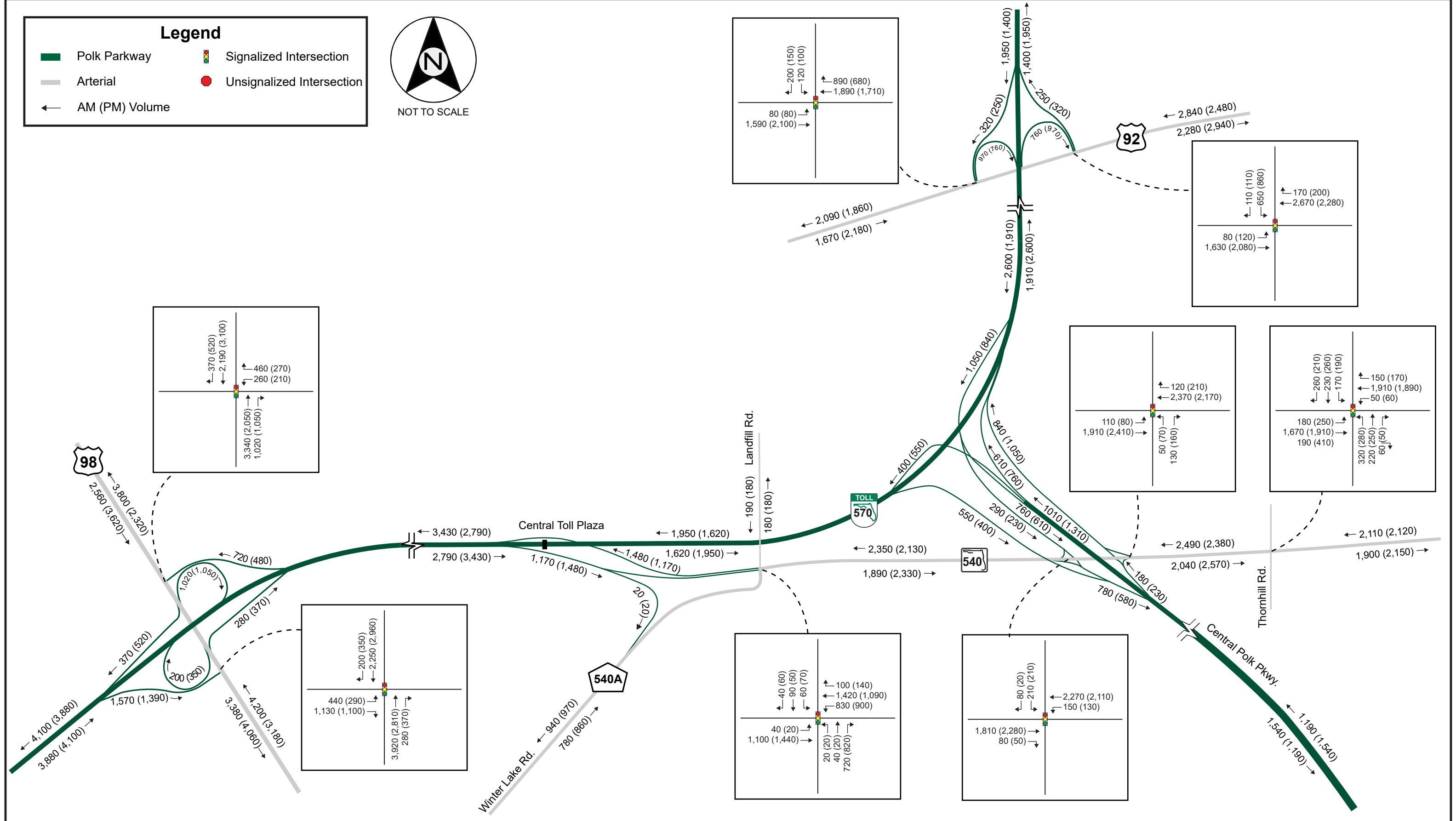
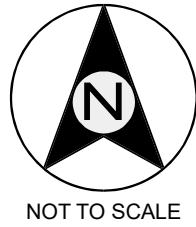
Central Polk Parkway (Polk Parkway to S.R. 60)
 Polk Parkway and S.R. 540
 Interchange Modification Report (IMR)

2045 Design Hour Volumes for No Build

Figure 5.3

Legend

- Polk Parkway
- Arterial
- AM (PM) Volume
- Signalized Intersection
- Unsignalized Intersection



Central Polk Parkway (Polk Parkway to S.R. 60)
 Polk Parkway and S.R. 540
 Interchange Modification Report (IMR)

2045 Design Hour Volumes for Build

Figure 5.4

5.3. MAINLINE AND RAMPS LANE REQUIREMENTS

Future lane requirements were evaluated to provide an estimated timeline for the onset of capacity deficiencies along the mainline and ramp roadways. Freeway mainline LOS targets were based on the 2013 FDOT Quality and Level of Service (LOS) Handbook. Capacity analysis for ramp roadways were based on targets from the HCM. The FDOT and HCM targets were adjusted for local conditions. **Table 5.10** and **Table 5.11** show the detailed color-coded lane requirements corresponding to LOS D constraints for the mainline and LOS E (capacity) for the ramp roadways for the No Build and Build conditions, respectively.

Under No Build conditions, the analysis in **Table 5.10** shows that the demand for the Polk Parkway mainline will not exceed two-lane capacity in each direction through the 2045 design year, east of the central mainline plaza. The sections between U.S. 98 and the central mainline plaza and west of U.S. 98 will require three lanes per direction by year 2045 and 2038, respectively. The demand for most of the Polk Parkway ramps within the vicinity of the project will not exceed a single lane capacity, except the ramps to and from the west at U.S. 98 which will require two lanes each by year 2045. The eastbound off-ramp currently has two lanes and there are two eastbound on-ramps, a one-lane loop ramp and a single lane diagonal ramp.

For the Build CPP conditions, the data in **Table 5.11** indicates that additional capacity along the Polk Parkway mainline will only be required to the west of the current central mainline plaza (MP 13), similar to No Build conditions but at a slightly earlier date, in 2044 and 2035, respectively, for the sections between U.S. 98 and the central mainline plaza and west of U.S. 98. None of the Polk Parkway ramps within the study limits will need to be widened through the 2045 design year. The earlier onset of additional capacity along the Polk Parkway mainline, and lack of need for additional ramp capacity under Build conditions is due to traffic diversion and attraction to the CPP. **Table 5.11** also shows that the demand for the CPP mainline will not exceed two-lane capacity through the 2045 design year. Single lane ramps will be required along the CPP through the 2045 design year.

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Table 5.10
Lane Requirements by Year for No Build

Mainline Maximum Service Volume (LOS D) and Ramp LOS E DDHV - Worst Case AM or PM Peak Hour																								
Location	Polk Parkway		Trends	Interpolated Volumes																		Trends		
			2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045	
17 - U.S. 92	↔		1,070	1,100	1,130	1,160	1,190	1,220	1,250	1,280	1,310	1,340	1,370	1,400	1,430	1,460	1,490	1,520	1,540	1,570	1,600	1,630	1,660	
	↔		190	200	200	210	220	230	230	240	250	250	260	270	270	280	280	290	300	300	310	310	320	320
14 - S.R. 540	↔		460	480	500	520	540	570	590	610	630	650	670	690	710	730	750	780	800	820	840	860	880	880
	↔		1,340	1,380	1,430	1,470	1,520	1,560	1,600	1,650	1,690	1,740	1,780	1,820	1,870	1,910	1,960	2,000	2,040	2,090	2,130	2,180	2,220	2,220
13 - CENTRAL MAINLINE PLAZA	↔		230	240	250	250	260	270	280	290	290	300	310	320	330	330	340	350	360	370	370	380	390	390
13 - S.R. 540	↔		1,110	1,150	1,180	1,220	1,250	1,290	1,330	1,360	1,400	1,430	1,470	1,510	1,540	1,580	1,610	1,650	1,690	1,720	1,760	1,790	1,830	1,830
10 - U.S. 98	↔		1,060	1,080	1,100	1,130	1,150	1,170	1,190	1,210	1,240	1,260	1,280	1,300	1,320	1,350	1,370	1,390	1,410	1,430	1,460	1,480	1,500	1,500
	↔		2,170	2,230	2,290	2,340	2,400	2,460	2,520	2,580	2,630	2,690	2,750	2,810	2,870	2,920	2,980	3,040	3,100	3,160	3,210	3,270	3,330	3,330
10 - U.S. 98	↔		770	790	810	830	850	870	890	910	930	950	970	990	1,010	1,030	1,050	1,070	1,080	1,100	1,120	1,140	1,160	1,160
	↔		1,190	1,220	1,260	1,290	1,330	1,360	1,390	1,430	1,460	1,500	1,530	1,560	1,600	1,630	1,670	1,700	1,730	1,770	1,800	1,840	1,870	1,870
			2,460	2,530	2,600	2,660	2,730	2,800	2,870	2,940	3,000	3,070	3,140	3,210	3,280	3,340	3,410	3,480	3,550	3,620	3,680	3,750	3,820	3,820

Inputs		Freeway LOS Thresholds		Ramp Capacity by Number of Lanes	
Truck % (t _f)	6.0%	Lanes	LOS D	1	1,850
Free Flow Speed (mph)	70	2	3,320	2	3,700
Peak Hour Factor (PHF)	0.95	3	4,980	3	5,550
		4	6,640		
		5	8,300		
		6	9,960		

Speed - 40 to 50 MPH

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**Table 5.11
Lane Requirements by Year for Build**

Mainline Maximum Service Volume (LOS D) and Ramp LOS E DDHV - Worst Case AM or PM Peak Hour																						
Location	Polk Parkway	Model	Interpolated Volumes																			Model
		2025	2026	2027	2028	2029	2030	2031	2032	2033	2034	2035	2036	2037	2038	2039	2040	2041	2042	2043	2044	2045
17 - U.S. 92		1,350	1,390	1,420	1,460	1,500	1,540	1,570	1,610	1,650	1,680	1,720	1,740	1,770	1,790	1,810	1,840	1,860	1,880	1,900	1,930	1,950
		190	200	200	210	220	230	230	240	250	250	260	270	270	280	280	290	300	300	310	310	320
16 - CENTRAL MAINLINE PLAZA 2		520	540	550	570	580	600	620	630	650	660	680	710	740	770	800	830	850	880	910	940	970
		1,680	1,730	1,770	1,820	1,860	1,910	1,960	2,000	2,050	2,090	2,140	2,190	2,230	2,280	2,320	2,370	2,420	2,460	2,510	2,550	2,600
14 - CPP		710	730	740	760	780	800	810	830	850	860	880	900	910	930	950	970	980	1,000	1,020	1,030	1,050
		360	370	380	390	400	410	420	430	440	450	460	470	480	490	500	510	510	520	530	540	550
13 - CENTRAL MAINLINE PLAZA 1		1,270	1,300	1,340	1,370	1,410	1,440	1,470	1,510	1,540	1,580	1,610	1,640	1,680	1,710	1,750	1,780	1,810	1,850	1,880	1,920	1,950
		1,050	1,070	1,090	1,120	1,140	1,160	1,180	1,200	1,230	1,250	1,270	1,290	1,310	1,330	1,350	1,380	1,400	1,420	1,440	1,460	1,480
13 - S.R. 540		2,320	2,380	2,430	2,490	2,540	2,600	2,660	2,710	2,770	2,820	2,880	2,940	2,990	3,050	3,100	3,160	3,210	3,270	3,320	3,380	3,430
		590	600	600	610	620	630	630	640	650	650	660	670	670	680	680	690	700	700	710	710	720
10 - U.S. 98		1,000	1,030	1,060	1,090	1,120	1,150	1,170	1,200	1,230	1,260	1,290	1,320	1,350	1,370	1,400	1,430	1,460	1,490	1,510	1,540	1,570
		2,560	2,640	2,710	2,790	2,870	2,950	3,020	3,100	3,180	3,250	3,330	3,410	3,480	3,560	3,640	3,720	3,790	3,870	3,950	4,020	4,100
CPP																						
S.R. 540 + CPP Ramps to/from East Polk Parkway S.R. 540 Ramps to/from East Polk Parkway CPP Ramps to/from East Polk Parkway CPP Ramps to/from West Polk Parkway		710	730	740	760	780	800	810	830	850	860	880	900	910	930	950	970	980	1,000	1,020	1,030	1,050
		130	140	150	150	160	170	180	190	190	200	210	220	230	230	240	250	260	270	270	280	290
		580	590	600	610	620	630	630	640	650	660	670	680	690	700	710	720	720	730	740	750	760
		360	370	380	390	400	410	420	430	440	450	460	470	480	490	500	510	510	520	530	540	550
		940	960	980	1,000	1,020	1,040	1,050	1,070	1,090	1,110	1,130	1,150	1,170	1,180	1,200	1,220	1,240	1,260	1,270	1,290	1,310
S.R. 540		110	120	120	130	130	140	150	150	160	160	170	180	180	190	190	200	210	210	220	220	230
MAINLINE PLAZA		1,050	1,080	1,100	1,130	1,150	1,180	1,200	1,230	1,250	1,280	1,300	1,320	1,350	1,370	1,400	1,420	1,440	1,470	1,490	1,520	1,540
U.S. 17		850	870	890	900	920	940	960	980	990	1,010	1,030	1,050	1,060	1,080	1,100	1,120	1,130	1,150	1,170	1,180	1,200
		130	140	140	150	150	160	160	170	170	180	180	190	190	200	200	210	210	220	220	220	220
MAINLINE PLAZA		330	340	350	370	380	390	400	410	430	440	450	460	470	480	490	510	520	530	540	550	560
S.R. 60		330	340	350	370	380	390	400	410	430	440	450	460	470	480	490	510	520	530	540	550	560

Inputs	
Truck % (t _r)	6.0%
Free Flow Speed (mph) - Polk Parkway	70
Free Flow Speed (mph) - Central Polk Parkway (CPP)	75
Peak Hour Factor (PHF)	0.95

Freeway LOS	
Lanes	LOS D
2	3,320
3	4,980
4	6,640
5	8,300
6	9,960

Ramp Capacity by	
1	1,850
2	3,700
3	5,550

Speed - 40 to 50 MPH

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Future Traffic Conditions

The alternatives evaluated for the proposed CPP and the Polk Parkway/S.R. 540 interchange modifications are described in this section, as well as future traffic operational analysis and safety assessment. This IMR only includes analysis within the Polk Parkway and S.R. 540 interchange AOI. The analysis for the entire CPP project was documented in the *Project Traffic Analysis Report (PTAR)*, dated February 2020, prepared in support of the PD&E study

6.1. ANALYSIS ALTERNATIVES

The CPP project study evaluated three Build alternatives for the Polk Parkway and S.R. 540 interchange modification. The detailed evaluation and screening of the alternatives is documented in the Alternatives Evaluation Report provided in **Appendix E**. The three Build alternatives are summarized as follows:

Alternative 1 – District One 15 Percent Line and Grade Configuration

This was the configuration developed by District One in 2012 but was only advanced to 15 percent line and grade design. It utilized a third level flyover bridge that spanned over the Polk Parkway and two ramps. It required widening of the Polk parkway westbound bridge over Landfill Road to accommodate CPP ramps to/from the west of Polk Parkway. The interchange at S.R. 540 was a traditional diamond configuration.

Alternative 2 – Directional Configuration

The directional configuration was similar to Alternative 1 but reduced the span of the third level flyover bridge. Another variation was that the Polk Parkway eastbound off-ramp was separated from the interchange and merged with S.R. 540 eastbound on-ramp to CPP.

Alternative 3 – Trumpet Configuration

This alternative utilized the same overall ramp configuration as Alternative 2 except the Polk Parkway westbound ramps to/from CPP that utilized a trumpet configuration. This interchange type eliminated the bridge crossing of these two ramps and reduced other bridge lengths and wall heights.

Alternative 2 was selected as the Preferred Build interchange configuration because it reduced bridge and ramp lengths, while allowing all ramps to be designed with a speed of 50 mph. It also minimized right of way and wetland impacts.

This IMR only documents traffic analysis for the No Build and the Preferred Build (referred to Build herein) alternatives. The results are provided for the 2025 opening and 2045 design years. The No Build and Build alternatives are described as follows:

No Build Alternative

This No Build alternative did not include any improvements along the Polk Parkway or construction of the CPP facility. Existing lane geometry and configurations were maintained, as previously presented on **Figure 4.2**.

SECTION SIX

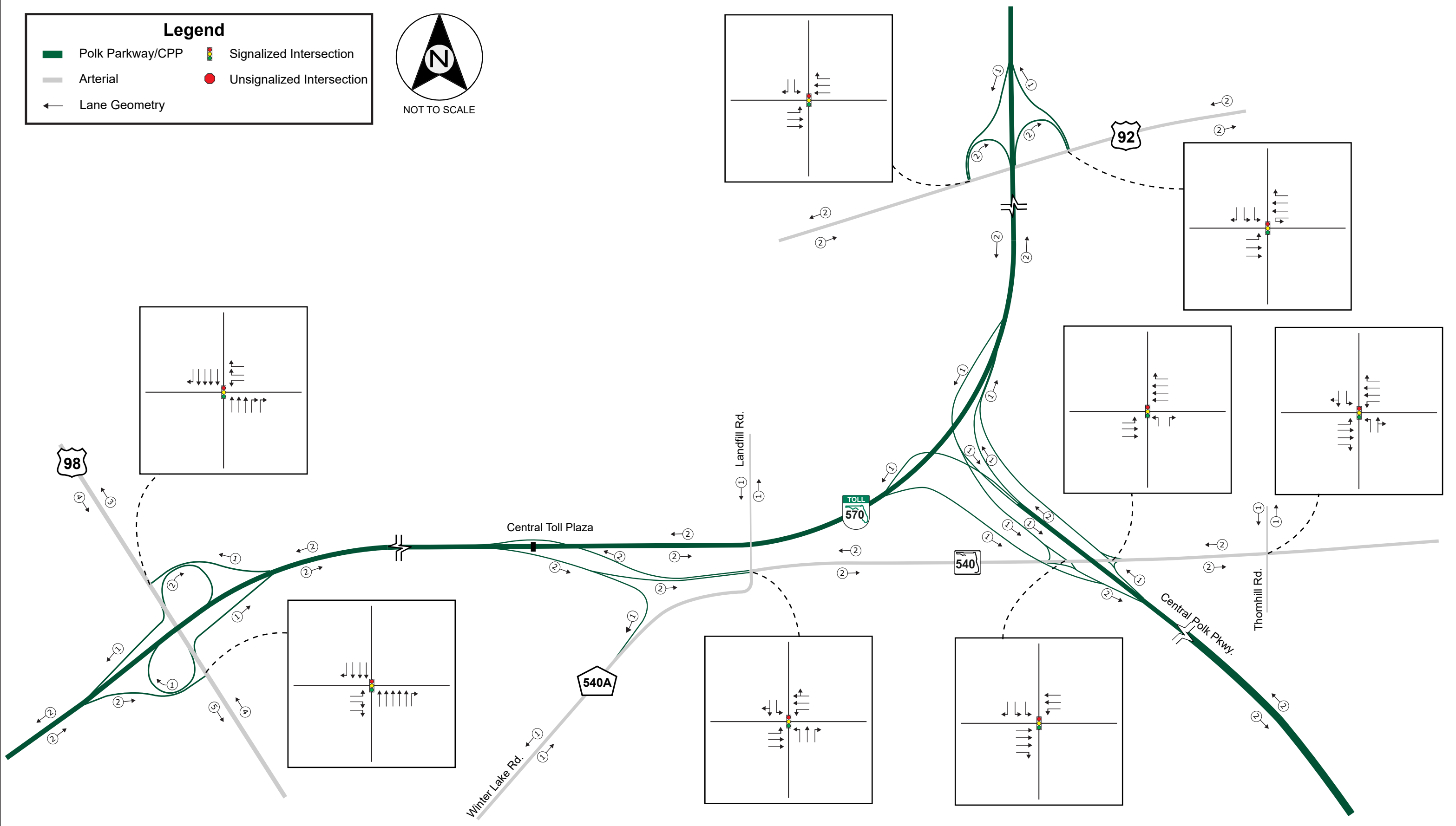
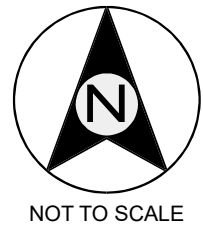
Future Traffic Conditions

Build Alternative

The Build alternative included system to system ramp connections between Polk Parkway and CPP, and a diamond interchange at S.R. 540. The CPP was evaluated as a four-lane tolled limited access facility that begins at Polk Parkway and extends southeast past the AOI of the S.R. 540 interchange IMR to S.R. 60. The Build alternative lane configurations are depicted on **Figure 6.1**, within the AOI of the IMR. A conceptual layout of the Build alternative is provided in **Appendix F**.

Legend

- Polk Parkway/CPP
- Signalized Intersection
- Arterial
- Unsignalized Intersection
- Lane Geometry



Central Polk Parkway(Polk Parkway to S.R. 60)
 Polk Parkway and S.R. 540
 Interchange Modification Report (IMR)

Future Build Lane Geometry

Figure 6.1

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Future Traffic Conditions

6.2. FUTURE OPERATIONAL PERFORMANCE

This section provides a summary of traffic performance results for future conditions, years 2025 and 2045. Detailed output reports and analysis files are provided in **Appendix G**.

6.2.1. Freeway Segment Analysis

The future year peak hour traffic volumes were evaluated in both directions for freeway segments - basic and merge/diverge influence areas - using HCS.

The opening year 2025 HCS output for the mainline segment is summarized in **Table 6.1** and **Table 6.2** for the No Build and Build alternatives, respectively. The results show that the freeway segments are expected to operate at an acceptable LOS C or better in the both the 2025 No Build and Build conditions.

For the 2045 design year, the mainline segment analysis is summarized in **Table 6.3** and **Table 6.4** for the No Build and Build alternatives, respectively. The results in **Table 6.3** show that most of the freeway segments along the Polk Parkway are expected to operate at LOS D or better. The section west of U.S. 98 is expected to operate at unacceptable LOS F in both No Build and Build conditions. Lane requirement analysis indicates that this section needs three lanes in each direction before the 2045 design year.

6.2.2. Ramp Capacity Analysis

Table 6.5 and **Table 6.6** summarize ramp capacity evaluation for the opening year 2025 conditions, for the No Build and Build alternatives, respectively. Results show that the highest V/C expected at the ramp roadways is 0.4 for both the 2025 No Build and 2025 Build alternative.

For the design year 2045, results on **Table 6.7** and **Table 6.8** summarize ramp capacity evaluation for the No Build and Build conditions, respectively. The results show that the highest V/C expected at the ramp roadways is 0.6 for both 2045 No Build and 2045 Build conditions alternatives.

6.2.3. Signal Warrant Analysis

Signal warrant analysis was conducted at the two proposed S.R. 540 and CPP interchange ramp terminal intersections. The Manual of Uniform Traffic Control Devices (MUTCD), 2009 Edition, and the FDOT MUTS handbook were followed in conducting the signal warrant analysis. Warrants 1 through 9 of the MUTCD were evaluated at the proposed intersections where applicable, for the 2025 opening year.

The two proposed intersections met Warrant 1 (Eight-Hour Vehicular Volume), Warrant 2 (Four-Hour Vehicular Volume), and Warrant 3 (Peak Hour). A detailed report of the Signal Warrant Analysis is provided in **Appendix G**. Signalization of the proposed intersections was assumed in the 2025 and 2045 intersection analysis.

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Future Traffic Conditions

Table 6.1
2025 No Build Design Hour Freeway Mainline Segment Operations

Segment	Segment Type	Lanes	Trucks	Volume (vph)		LOS/Density	
				AM	PM	AM	PM
Polk Parkway - Eastbound							
Upstream of U.S. 98 Off-ramp	Basic	2	6	2,370	2,460	C/22	C/23
Upstream of U.S. 98 Off-ramp*	Diverge	2	6	2,370	2,460	B/14	B/14
U.S. 98 Off-ramp to On-ramp (Loop)	Basic	2	6	1,180	1,400	A/11	B/13
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)*	Merge	2	6	1,390	1,780	A/8	B/11
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)	Basic	2	6	1,390	1,780	B/13	B/16
U.S. 98 On-ramp to S.R. 540 Off-ramp	Merge	2	6	1,690	2,170	B/18	C/22
U.S. 98 On-ramp to S.R. 540 Off-ramp	Basic	2	6	1,690	2,170	B/15	C/20
U.S. 98 On-ramp to S.R. 540 Off-ramp*	Diverge	2	6	1,690	2,170	A/7	B/12
S.R. 540 Off-ramp to On-ramp	Basic	2	6	860	1,110	A/8	A/10
S.R. 540 On-ramp to U.S. 92 Off-ramp	Merge	2	6	1,040	1,340	A/9	B/12
S.R. 540 On-ramp to U.S. 92 Off-ramp	Basic	2	6	1,040	1,340	A/9	B/12
S.R. 540 On-ramp to U.S. 92 Off-ramp*	Diverge	2	6	1,040	1,340	A/1	A/4
U.S. 92 Off-ramp to On-ramp	Basic	2	6	680	880	A/6	A/8
Downstream of U.S. 92 On-ramp	Merge	2	6	830	1,070	A/6	A/9
Downstream of U.S. 92 On-ramp	Basic	2	6	830	1,070	A/8	A/10
Polk Parkway - Westbound							
Upstream of U.S. 92 Off-ramp	Basic	2	6	1,070	830	A/10	A/8
Upstream of U.S. 92 Off-ramp	Diverge	2	6	1,070	830	B/12	A/10
U.S. 92 Off-ramp to On-ramp	Basic	2	6	880	680	A/8	A/6
U.S. 92 On-ramp to S.R. 540 Off-ramp*	Merge	2	6	1,340	1,040	A/8	A/5
U.S. 92 On-ramp to S.R. 540 Off-ramp	Basic	2	6	1,340	1,040	B/12	A/9
U.S. 92 On-ramp to S.R. 540 Off-ramp	Diverge	2	6	1,340	1,040	A/10	A/7
S.R. 540 Off-ramp to On-ramp	Basic	2	6	1,110	860	A/10	A/8
S.R. 540 On-ramp to U.S. 98 Off-ramp	Merge	2	6	2,170	1,690	B/19	B/15
S.R. 540 On-ramp to U.S. 98 Off-ramp	Basic	2	6	2,170	1,690	C/20	B/15
S.R. 540 On-ramp to U.S. 98 Off-ramp*	Diverge	2	6	2,170	1,690	B/12	A/7
U.S. 98 Off-ramp to On-ramp (Loop)	Basic	2	6	1,400	1,180	B/13	A/11
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)*	Merge	2	6	2,170	1,980	B/15	B/13
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)	Basic	2	6	2,170	1,980	C/20	B/18
Downstream of U.S. 98 On-ramp*	Merge	2	6	2,460	2,370	B/17	B/17
Downstream of U.S. 98 On-ramp	Basic	2	6	2,460	2,370	C/23	C/22

*Lane Add/Drop or Acceleration/Deceleration Lane > 1,500 ft, HCM Methodology is limited to 1,500 ft.

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Future Traffic Conditions

Table 6.2
2025 Build Design Hour HCS Freeway Segment LOS

Segment	Segment Type	Lanes	Trucks	Volume (vph)		LOS/Density	
				AM	PM	AM	PM
Polk Parkway - Eastbound							
Upstream of U.S. 98 Off-ramp	Basic	2	6	2,410	2,560	C/22	C/24
Upstream of U.S. 98 Off-ramp*	Diverge	2	6	2,410	2,560	B/14	B/15
U.S. 98 Off-ramp to On-ramp (Loop)	Basic	2	6	1,410	1,730	B/13	B/16
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)*	Merge	2	6	1,570	2,020	A/10	B/14
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)	Basic	2	6	1,570	2,020	B/14	C/18
U.S. 98 On-ramp to S.R. 540 Off-ramp	Merge	2	6	1,800	2,320	B/19	C/23
U.S. 98 On-ramp to S.R. 540 Off-ramp	Basic	2	6	1,800	2,320	B/16	C/21
U.S. 98 On-ramp to S.R. 540 Off-ramp*	Diverge	2	6	1,800	2,320	A/8	B/13
S.R. 540 Off-ramp to Central Polk Parkway Off-ramp	Basic	2	6	980	1,270	A/9	B/12
S.R. 540 Off-ramp to Central Polk Parkway Off-ramp	Diverge	2	6	980	1,270	A/5	A/7
Central Polk Parkway Off-ramp to S.R. 540 and Central Polk Parkway On-ramp	Basic	2	6	620	970	A/6	A/9
S.R. 540 and Central Polk Parkway On-ramp to U.S. 92 Off-ramp	Merge	2	6	1,140	1,680	A/9	B/14
S.R. 540 and Central Polk Parkway On-ramp to U.S. 92 Off-ramp	Basic	2	6	1,140	1,680	A/10	B/15
S.R. 540 and Central Polk Parkway On-ramp to U.S. 92 Off-ramp*	Diverge	2	6	1,140	1,680	A/2	A/7
U.S. 92 Off-ramp to On-ramp	Basic	2	6	730	1,160	A/7	A/11
Downstream of U.S. 92 On-ramp	Merge	2	6	880	1,350	A/7	B/11
Downstream of U.S. 92 On-ramp	Basic	2	6	880	1,350	A/8	B/12
Polk Parkway - Westbound							
Upstream of U.S. 92 Off-ramp	Basic	2	6	1,350	880	B/12	A/8
Upstream of U.S. 92 Off-ramp	Diverge	2	6	1,350	880	B/15	A/10
U.S. 92 Off-ramp to On-ramp	Basic	2	6	1,160	730	A/11	A/7
U.S. 92 On-ramp to S.R. 540 and Central Polk Parkway Off-ramp*	Merge	2	6	1,680	1,140	B/11	A/6
U.S. 92 On-ramp to S.R. 540 and Central Polk Parkway Off-ramp	Basic	2	6	1,680	1,140	B/15	A/10
U.S. 92 On-ramp to S.R. 540 and Central Polk Parkway Off-ramp	Diverge	2	6	1,680	1,140	B/11	A/6
S.R. 540 and Central Polk Parkway Off-ramp to Central Polk Parkway On-ramp	Basic	2	6	970	620	A/9	A/6
Central Polk Parkway On-ramp to S.R. 540 On-ramp	Merge	2	6	1,270	980	B/10	A/8
Central Polk Parkway On-ramp to S.R. 540 On-ramp	Basic	2	6	1,270	980	B/12	A/9
S.R. 540 On-ramp to U.S. 98 Off-ramp	Merge	2	6	2,320	1,800	C/20	B/16
S.R. 540 On-ramp to U.S. 98 Off-ramp	Basic	2	6	2,320	1,800	C/21	B/16
S.R. 540 On-ramp to U.S. 98 Off-ramp*	Diverge	2	6	2,320	1,800	B/13	A/8
U.S. 98 Off-ramp to On-ramp (Loop)	Basic	2	6	1,730	1,410	B/16	B/13
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)*	Merge	2	6	2,340	2,080	B/16	B/14
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)	Basic	2	6	2,340	2,080	C/21	C/19
Downstream of U.S. 98 On-ramp*	Merge	2	6	2,560	2,410	B/18	B/17
Downstream of U.S. 98 On-ramp	Basic	2	6	2,560	2,410	C/24	C/22
Central Polk Parkway - Eastbound							
Downstream of S.R. 540 On-Ramp**	Major Merge	2	6	1,050	810	A/10	A/7
Downstream of S.R. 540 On-Ramp	Basic	2	6	1,050	810	A/10	A/7
Central Polk Parkway - Westbound							
Upstream of S.R. 540 Off-Ramp	Basic	2	6	810	1,050	A/7	A/10
Upstream of S.R. 540 Off-Ramp	Diverge	2	6	810	1,050	A/0	A/1
S.R. 540 Off-Ramp to Polk Parkway Ramps***	Major Diverge	2	6	720	940	A/6	A/8

*Lane Add/Drop or Acceleration/Deceleration Lane > 1,500 ft, HCM Methodology is limited to 1,500 ft.

**Major Merge with no lane dropped. The freeway segment downstream of the merge is considered to be a basic freeway segment, per HCM Chapter 14.

***Major Diverge. Eqn 14-28

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Table 6.3
2045 No Build Design Hour HCS Freeway Segment LOS

Segment	Segment Type	Lanes	Trucks	Volume (vph)		LOS/Density	
				AM	PM	AM	PM
Polk Parkway - Eastbound							
Upstream of U.S. 98 Off-ramp	Basic	2	6	3,800	3,820	F	F
Upstream of U.S. 98 Off-ramp*	Diverge	2	6	3,800	3,820	F	F
U.S. 98 Off-ramp to On-ramp (Loop)	Basic	2	6	1,930	2,170	B/18	C/20
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)*	Merge	2	6	2,250	2,740	B/16	B/20
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)	Basic	2	6	2,250	2,740	C/20	C/26
U.S. 98 On-ramp to S.R. 540 Off-ramp	Merge	2	6	2,700	3,330	C/26	D/32
U.S. 98 On-ramp to S.R. 540 Off-ramp	Basic	2	6	2,700	3,330	C/25	E/36
U.S. 98 On-ramp to S.R. 540 Off-ramp*	Diverge	2	6	2,700	3,330	B/17	C/23
S.R. 540 Off-ramp to On-ramp	Basic	2	6	1,520	1,830	B/14	B/17
S.R. 540 On-ramp to U.S. 92 Off-ramp	Merge	2	6	1,820	2,220	B/16	B/19
S.R. 540 On-ramp to U.S. 92 Off-ramp	Basic	2	6	1,820	2,220	B/17	C/20
S.R. 540 On-ramp to U.S. 92 Off-ramp*	Diverge	2	6	1,820	2,220	A/8	B/12
U.S. 92 Off-ramp to On-ramp	Basic	2	6	1,130	1,340	A/10	B/12
Downstream of U.S. 92 On-ramp	Merge	2	6	1,380	1,660	B/11	B/14
Downstream of U.S. 92 On-ramp	Basic	2	6	1,380	1,660	B/13	B/15
Polk Parkway - Westbound							
Upstream of U.S. 92 Off-ramp	Basic	2	6	1,660	1,380	B/15	B/13
Upstream of U.S. 92 Off-ramp	Diverge	2	6	1,660	1,380	B/18	B/15
U.S. 92 Off-ramp to On-ramp	Basic	2	6	1,340	1,130	B/12	A/10
U.S. 92 On-ramp to S.R. 540 Off-ramp*	Merge	2	6	2,220	1,820	B/15	B/12
U.S. 92 On-ramp to S.R. 540 Off-ramp	Basic	2	6	2,220	1,820	C/20	B/17
U.S. 92 On-ramp to S.R. 540 Off-ramp	Diverge	2	6	2,220	1,820	B/18	B/15
S.R. 540 Off-ramp to On-ramp	Basic	2	6	1,830	1,520	B/17	B/14
S.R. 540 On-ramp to U.S. 98 Off-ramp	Merge	2	6	3,330	2,700	D/29	C/23
S.R. 540 On-ramp to U.S. 98 Off-ramp	Basic	2	6	3,330	2,700	E/36	C/25
S.R. 540 On-ramp to U.S. 98 Off-ramp*	Diverge	2	6	3,330	2,700	C/23	B/17
U.S. 98 Off-ramp to On-ramp (Loop)	Basic	2	6	2,170	1,930	C/20	B/18
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)*	Merge	2	4	3,370	3,190	C/25	C/23
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)	Basic	2	6	3,370	3,190	E/37	D/33
Downstream of U.S. 98 On-ramp*	Merge	2	6	3,820	3,800	F	F
Downstream of U.S. 98 On-ramp	Basic	2	6	3,820	3,800	F	F

Highlighted:

LOS E

LOS F

*Lane Add/Drop or Acceleration/Deceleration Lane > 1,500 ft, HCM Methodology is limited to 1,500 ft.

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Table 6.4
2045 Build Design Hour HCS Freeway Segment LOS

Segment	Segment Type	Lanes	Trucks	Volume (vph)		LOS/Density	
				AM	PM	AM	PM
Polk Parkway - Eastbound							
Upstream of U.S. 98 Off-ramp	Basic	2	6	3,880	4,100	F	F
Upstream of U.S. 98 Off-ramp*	Diverge	2	6	3,880	4,100	F	F
U.S. 98 Off-ramp to On-ramp (Loop)	Basic	2	6	2,310	2,710	C/21	C/26
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)*	Merge	2	6	2,510	3,060	B/18	C/23
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)	Basic	2	6	2,510	3,060	C/23	D/31
U.S. 98 On-ramp to S.R. 540 Off-ramp	Merge	2	6	2,790	3,430	C/27	D/33
U.S. 98 On-ramp to S.R. 540 Off-ramp	Basic	2	6	2,790	3,430	D/27	E/39
U.S. 98 On-ramp to S.R. 540 Off-ramp*	Diverge	2	6	2,790	3,430	B/18	C/24
S.R. 540 Off-ramp to Central Polk Parkway Off-ramp	Basic	2	6	1,620	1,950	B/15	B/18
S.R. 540 Off-ramp to Central Polk Parkway Off-ramp	Diverge	2	6	1,620	1,950	B/11	B/14
Central Polk Parkway Off-ramp to S.R. 540 and Central Polk Parkway On-ramp	Basic	2	6	1,070	1,550	A/10	B/14
S.R. 540 and Central Polk Parkway On-ramp to U.S. 92 Off-ramp	Merge	2	6	1,910	2,600	B/16	C/21
S.R. 540 and Central Polk Parkway On-ramp to U.S. 92 Off-ramp	Basic	2	6	1,910	2,600	B/17	C/24
S.R. 540 and Central Polk Parkway On-ramp to U.S. 92 Off-ramp*	Diverge	2	6	1,910	2,600	A/9	B/16
U.S. 92 Off-ramp to On-ramp	Basic	2	6	1,150	1,630	A/10	B/15
Downstream of U.S. 92 On-ramp	Merge	2	6	1,400	1,950	B/11	B/16
Downstream of U.S. 92 On-ramp	Basic	2	6	1,400	1,950	B/13	B/18
Polk Parkway - Westbound							
Upstream of U.S. 92 Off-ramp	Basic	2	6	1,950	1,400	B/18	B/13
Upstream of U.S. 92 Off-ramp	Diverge	2	6	1,950	1,400	C/20	B/15
U.S. 92 Off-ramp to On-ramp	Basic	2	6	1,630	1,150	B/15	A/10
U.S. 92 On-ramp to S.R. 540 and Central Polk Parkway Off-ramp*	Merge	2	6	2,600	1,910	B/18	B/12
U.S. 92 On-ramp to S.R. 540 and Central Polk Parkway Off-ramp	Basic	2	6	2,600	1,910	C/24	B/17
U.S. 92 On-ramp to S.R. 540 and Central Polk Parkway Off-ramp	Diverge	2	6	2,600	1,910	C/20	B/14
S.R. 540 and Central Polk Parkway Off-ramp to Central Polk Parkway On-ramp	Basic	2	6	1,550	1,070	B/14	A/10
Central Polk Parkway On-ramp to S.R. 540 On-ramp	Merge	2	6	1,950	1,620	B/16	B/13
Central Polk Parkway On-ramp to S.R. 540 On-ramp	Basic	2	6	1,950	1,620	B/18	B/15
S.R. 540 On-ramp to U.S. 98 Off-ramp	Merge	2	6	3,430	2,790	D/30	C/24
S.R. 540 On-ramp to U.S. 98 Off-ramp	Basic	2	6	3,430	2,790	E/39	D/27
S.R. 540 On-ramp to U.S. 98 Off-ramp*	Diverge	2	6	3,430	2,790	C/24	B/18
U.S. 98 Off-ramp to On-ramp (Loop)	Basic	2	6	2,710	2,310	C/26	C/21
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)*	Merge	2	6	3,730	3,360	F	C/25
U.S. 98 On-ramp (Loop) to On-ramp (Diagonal)	Basic	2	6	3,730	3,360	F	E/37
Downstream of U.S. 98 On-ramp*	Merge	2	6	4,100	3,880	F	F
Downstream of U.S. 98 On-ramp	Basic	2	6	4,100	3,880	F	F
Central Polk Parkway - Eastbound							
Downstream of S.R. 540 On-Ramp	Basic	2	6	1540	1190	B/14	A/11
Downstream of S.R. 540 On-Ramp**	Merge	2	6	1540	1190	B/14	A/11
Central Polk Parkway - Westbound							
Upstream of S.R. 540 Off-Ramp	Basic	2	6	1,190	1,540	A/11	B/14
Upstream of S.R. 540 Off-Ramp	Diverge	2	6	1,190	1,540	A/2	A/6
S.R. 540 Off-Ramp to Polk Parkway Ramps***	Major Diverge	2	6	1,010	1,310	A/9	B/11

Highlighted:

LOS E

LOS F

*Lane Add/Drop or Acceleration/Deceleration Lane > 1,500 ft, HCM Methodology is limited to 1,500 ft.

**Major Merge with no lane dropped. The freeway segment downstream of the merge is considered to be a basic freeway segment, per HCM Chapter 14.

***Major Diverge. Eqn 14-28

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Future Traffic Conditions

**Table 6.5
2025 No Build Design Hour Ramp Capacity Analysis**

Interchange	Ramp	Lanes	Volume (vph)		Capacity (vph)	V/C	
			AM	PM		AM	PM
U.S. 98	Eastbound On-ramp (Diagonal)	1	300	390	1,850	0.2	0.2
	Westbound Off-ramp	1	770	510	1,850	0.4	0.3
	Eastbound On-ramp (Loop)	1	210	380	1,810	0.1	0.2
	Westbound On-ramp (Loop)	2	770	800	3,700	0.2	0.2
	Eastbound Off-ramp	2	1,190	1,060	3,700	0.3	0.3
	Westbound On-ramp (Diagonal)	1	290	390	1,850	0.2	0.2
S.R. 540	Eastbound On-Ramp	1	180	230	1,850	0.1	0.1
	Westbound Off-Ramp	1	230	180	1,850	0.1	0.1
	Eastbound Off-Ramp	2	830	1,060	3,700	0.2	0.3
	Westbound On-Ramp	2	1,060	830	3,700	0.3	0.2
U.S 92	Eastbound On-Ramp	1	150	190	1,850	0.1	0.1
	Westbound Off-Ramp	1	190	150	1,850	0.1	0.1
	Eastbound Off-Ramp	2	360	460	3,620	0.1	0.1
	Westbound On-Ramp	2	460	360	3,620	0.1	0.1

**Table 6.6
2025 Build Design Hour Ramp Capacity Analysis**

Interchange	Ramp	Lanes	Volume (vph)		Capacity (vph)	V/C	
			AM	PM		AM	PM
Polk Parkway							
U.S. 98	Eastbound On-ramp (Diagonal)	1	230	300	1,850	0.1	0.2
	Westbound Off-ramp	1	590	390	1,850	0.3	0.2
	Eastbound On-ramp (Loop)	1	160	290	1,810	0.1	0.2
	Westbound On-ramp (Loop)	2	610	670	3,620	0.2	0.2
	Eastbound Off-ramp	2	1,000	830	3,620	0.3	0.2
	Westbound On-ramp (Diagonal)	1	220	330	1,850	0.1	0.2
S.R. 540 and Central Polk Parkway	Eastbound On-ramp	1	520	710	1,850	0.3	0.4
	Westbound Off-ramp	1	710	520	1,850	0.4	0.3
	Eastbound Off-ramp to Central Polk Parkway	1	360	300	1,850	0.2	0.2
	Westbound On-ramp from Central Polk Parkway	1	300	360	1,850	0.2	0.2
	Eastbound Off-ramp to S.R. 540	2	820	1,050	3,700	0.2	0.3
	Westbound On-ramp from S.R. 540	2	1,050	820	3,700	0.3	0.2
U.S 92	Eastbound On-ramp	1	150	190	1,850	0.1	0.1
	Westbound Off-ramp	1	190	150	1,850	0.1	0.1
	Eastbound Off-ramp	2	410	520	3,620	0.1	0.1
	Westbound On-ramp	2	520	410	3,620	0.1	0.1
Central Polk Parkway							
S.R. 540	Westbound On-ramp to Polk Parkway	1	100	130	1,850	0.1	0.1
	Eastbound Off-ramp from Polk Parkway	1	130	100	1,850	0.1	0.1
	Westbound Off-ramp from Central Polk Parkway	1	90	110	1,850	0.0	0.1
	Eastbound On-ramp to Central Polk Parkway	2	470	390	3,700	0.1	0.1

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Future Traffic Conditions

Table 6.7
2045 No Build Design Hour Ramp Capacity Analysis

Interchange	Ramp	Lanes	Volume (vph)		Capacity (vph)	V/C	
			AM	PM		AM	PM
U.S. 98	Eastbound On-ramp (Diagonal)	1	450	590	1,850	0.2	0.3
	Westbound Off-ramp	1	1,160	770	1,850	0.6	0.4
	Eastbound On-ramp (Loop)	1	320	570	1,810	0.2	0.3
	Westbound On-ramp (Loop)	2	1,200	1,260	3,700	0.3	0.3
	Eastbound Off-ramp	2	1,870	1,650	3,700	0.5	0.4
	Westbound On-ramp (Diagonal)	1	450	610	1,850	0.2	0.3
S.R. 540	Eastbound On-ramp	1	300	390	1,850	0.2	0.2
	Westbound Off-ramp	1	390	300	1,850	0.2	0.2
	Eastbound Off-ramp	2	1,180	1,500	3,700	0.3	0.4
	Westbound On-ramp	2	1,500	1,180	3,700	0.4	0.3
U.S. 92	Eastbound On-ramp	1	250	320	1,850	0.1	0.2
	Westbound Off-ramp	1	320	250	1,850	0.2	0.1
	Eastbound Off-ramp	2	690	880	3,620	0.2	0.2
	Westbound On-ramp	2	880	690	3,620	0.2	0.2

Table 6.8
2045 Build Design Hour Ramp Capacity Analysis

Interchange	Ramp	Lanes	Volume (vph)		Capacity (vph)	V/C	
			AM	PM		AM	PM
Polk Parkway							
U.S. 98	Eastbound On-ramp (Diagonal)	1	280	370	1,850	0.2	0.2
	Westbound Off-ramp	1	720	480	1,850	0.4	0.3
	Eastbound On-ramp (Loop)	1	200	350	1,810	0.1	0.2
	Westbound On-ramp (Loop)	2	1,020	1,050	3,620	0.3	0.3
	Eastbound Off-ramp	2	1,570	1,390	3,620	0.4	0.4
	Westbound On-ramp (Diagonal)	1	370	520	1,850	0.2	0.3
S.R. 540 and Central Polk Parkway	Eastbound On-ramp	1	840	290	1,850	0.5	0.2
	Westbound Off-ramp	1	1,050	230	1,850	0.6	0.1
	Eastbound Off-ramp to Central Polk Parkway	1	550	400	1,850	0.3	0.2
	Westbound On-ramp from Central Polk Parkway	1	400	550	1,850	0.2	0.3
	Eastbound Off-ramp to S.R. 540	2	1,170	1,480	3,700	0.3	0.4
	Westbound On-ramp from S.R. 540	2	1,480	1,170	3,700	0.4	0.3
U.S. 92	Eastbound On-ramp	1	250	320	1,850	0.1	0.2
	Westbound Off-ramp	1	320	250	1,850	0.2	0.1
	Eastbound Off-ramp	2	760	970	3,620	0.2	0.3
	Westbound On-ramp	2	970	760	3,620	0.3	0.2
Central Polk Parkway							
S.R. 540	Westbound On-ramp to Polk Parkway	1	230	290	1,850	0.1	0.2
	Eastbound Off-ramp from Polk Parkway	1	290	230	1,850	0.2	0.1
	Westbound Off-ramp from Central Polk Parkway	1	180	230	3,700	0.0	0.1
	Eastbound On-ramp to Central Polk Parkway	2	780	580	1,850	0.4	0.3

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Future Traffic Conditions

6.2.4. Intersection Analysis

The intersection analysis for the No Build and Build alternatives are summarized in **Table 6.9** through **Table 6.12** for the 2025 opening year and 2045 design year. Synchro was used to analyze signalized intersections and HCS was used to analyze unsignalized intersections.

In the 2025 No Build alternative, results in **Table 6.9** show that signalized intersections at U.S. 92 and U.S. 98 are expected to operate at LOS C or better. The signalized intersections along S.R. 540, at Landfill Road/Polk Parkway Ramps and Thornhill Road, are reported with an unacceptable LOS E or F. The unsignalized intersection of S.R. 540 and Polk Parkway ramps is expected to operate at unacceptable LOS F with long delays. Intersection turn lane improvements and three lanes per direction along S.R. 540 will be required in the future under No Build conditions.

Table 6.10 shows results for the 2025 Build alternative. There is a noticeable improvement in operations at the existing intersections since traffic is diverted to the CPP. Most of the intersections are reported with LOS D or better. The S.R. 540 intersection at Thornhill Road is expected to operate at LOS D or E but with shorter delays compared to No Build. Capacity improvements will be required in the future, with or without the CPP project.

In the 2045 design year, under the No Build condition (**Table 6.11**), all the intersections within the AOI along S.R. 540 are expected to operate at unacceptable LOS F with protracted delays. Under Build condition (**Table 6.12**), the proposed signalized intersection along S.R. 540 at CPP ramps are expected to operate at LOS B during both the AM and PM peak hour. Also, the operations at U.S. 98 and Polk Parkway Ramps intersections are expected to improve with the Build as the traffic diverts to the new CPP facility. The LOS at the U.S. 92 and Polk Parkway Westbound Ramps intersections is expected to improve compared to No Build but worsen at the Polk Parkway Eastbound Ramps. This is also due to an increase of diverted traffic along the major street and the build scenario was not analyzed with natural cycle length but with existing cycle length and adjusted splits for coordination and consistency. Natural cycle length would improve the LOS or/and Delays. Also, a consideration can be given to removing the U-turn phase if it's not utilized during peak hours to improve operations.

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Future Traffic Conditions

Table 6.9
2025 No Build Design Hour Intersection LOS/Delay (s/veh)

Intersection	Eastbound			Westbound			Northbound			Southbound			Overall
	Left	Thru	Right	Left	Thru	Right	Left	Thru	Right	Left	Thru	Right	
AM													
U.S. 98													
Polk Parkway Westbound Ramps	-	-	-	E/68	-	E/71	-	A/9	A/0	-	B/11	A/0	B/15
Polk Parkway Eastbound Ramps	D/38	-	D/55	-	-	-	-	C/33	A/0	-	C/21	A/3	C/30
S.R. 540													
Landfill Road/Polk Parkway West Ramps	D/38	E/57	-	D/54	D/42	-	E/61	E/62	C/25	D/54	D/50	-	D/45
Polk Parkway Ramps*	C/16	-	-	-	-	-	-	-	-	F/511	-	C/20	F/511
Thornhill Road	F/87	D/41	A/4	C/21	F/84	A/2	F/89	D/43	-	C/30	F/128	-	E/65
U.S. 92													
Polk Parkway Westbound Ramps	A/8	A/6	-	-	A/3	A/1	-	-	-	D/54	-	D/39	A/6
Polk Parkway Eastbound Ramps	C/28	A/5	-	-	A/9	A/1	-	-	-	E/65	-	C/24	B/13
PM													
U.S. 98													
Polk Parkway Westbound Ramps	-	-	-	F/84	-	E/69	-	A/4	A/0	-	B/11	A/8	B/12
Polk Parkway Eastbound Ramps	D/42	-	E/69	-	-	-	-	C/26	B/13	-	C/29	A/7	C/31
S.R. 540													
Landfill Road/Polk Parkway West Ramps	C/35	F/84	-	E/78	D/37	-	E/61	E/60	C/35	E/59	C/35	-	E/59
Polk Parkway Ramps*	C/16	-	-	-	-	-	-	-	-	F/441	-	C/16	F/441
Thornhill Road	F/120	D/46	A/4	C/24	E/71	A/2	F/97	D/49	-	C/34	F/116	-	E/60
U.S. 92													
Polk Parkway Westbound Ramps	A/5	A/7	-	-	A/6	A/1	-	-	-	E/57	-	B/16	A/7
Polk Parkway Eastbound Ramps	C/26	B/10	-	-	B/11	A/1	-	-	-	E/56	-	B/16	B/15

*Unsignalized - LOS/Delay based on HCS Analysis

- Not applicable

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Future Traffic Conditions

Table 6.10
2025 Build Design Hour Intersection LOS/Delay (s/veh)

Intersection	Eastbound			Westbound			Northbound			Southbound			LOS/Delay
	Left	Thru	Right	Left	Thru	Right	Left	Thru	Right	Left	Thru	Right	
AM													
U.S. 98													
Polk Parkway Westbound Ramps	-	-	-	E/66	-	E/69	-	B/11	A/0	-	A/8	A/0	B/15
Polk Parkway Eastbound Ramps	D/41	-	D/53	-	-	-	-	C/21	A/0	-	B/18	A/2	C/24
S.R. 540													
Landfill Road/Polk Parkway West Ramps	D/38	E/59	-	E/56	D/39	-	E/61	E/62	C/26	D/55	D/50	-	D/45
Central Polk Parkway Eastbound Ramps	-	A/8	A/0	A/1	A/2	-	-	-	-	D/44	-	A	A/6
Central Polk Parkway Westbound Ramps	B/13	A/4	-	-	A/6	A/0	D/43	-	A/3	-	-	-	A/6
Thornhill Road	F/91	D/37	A/4	C/27	E/67	A/2	F/94	D/52	-	D/42	F/103	-	E/58
U.S. 92													
Polk Parkway Westbound Ramps	A/5	A/5	-	-	A/1	A/0	-	-	-	E/60	-	B/17	A/4
Polk Parkway Eastbound Ramps	C/20	A/6	-	-	C/23	A/2	-	-	-	E/65	-	B/14	C/21
PM													
U.S. 98													
Polk Parkway Westbound Ramps	-	-	-	F/86	-	E/72	-	A/5	A/0	-	A/7	A/6	B/10
Polk Parkway Eastbound Ramps	D/47	-	E/68	-	-	-	-	B/17	A/8	-	C/21	A/4	C/24
S.R. 540													
Landfill Road/Polk Parkway West Ramps	C/34	E/74	-	F/92	D/38	-	E/61	E/60	D/40	E/59	C/35	-	E/60
Central Polk Parkway Eastbound Ramps	-	B/11	A/0	A/4	A/3	-	-	-	-	D/43	-	A/0	A/8
Central Polk Parkway Westbound Ramps	A/1	A/5	-	-	A/6	A/0	D/46	-	A/1	-	-	-	A/6
Thornhill Road	E/79	C/35	A/6	C/30	E/58	A/5	E/73	E/64	-	D/48	F/98	-	D/50
U.S. 92													
Polk Parkway Westbound Ramps	A/6	A/7	-	-	A/5	A/1	-	-	-	E/59	-	B/17	A/7
Polk Parkway Eastbound Ramps	C/27	A/7	-	-	C/21	A/2	-	-	-	E/61	-	B/12	B/19

**Unsignalized - LOS/Delay based on HCS Analysis*

- Not applicable

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Future Traffic Conditions

Table 6.11
2045 No Build Design Hour Intersection LOS/Delay (s/veh)

Intersection	Eastbound			Westbound			Northbound			Southbound			Overall
	Left	Thru	Right	Left	Thru	Right	Left	Thru	Right	Left	Thru	Right	
AM													
U.S. 98													
Polk Parkway Westbound Ramps	-	-	-	E/116	-	F/150	-	F/122	A/1	-	B/15	A/0	E/73
Polk Parkway Eastbound Ramps	D/49	-	F/186	-	-	-	-	F/160	A/1	-	E/76	A/7	F/123
S.R. 540													
Landfill Road/Polk Parkway West Ramps	D/38	F/162	-	F/121	F/123	-	E/65	E/66	C/33	E/57	D/54	-	F/115
Polk Parkway Ramps*	D/33	-	-	-	-	-	-	-	-	F/>999	-	E/46	F/>999
Thornhill Road	F/251	F/112	A/4	C/23	F/183	A/3	F/333	E/58	-	D/46	F/296	-	F/159
U.S. 92													
Polk Parkway Westbound Ramps	F/126	A/9	-	-	B/10	A/2	-	-	-	E/56	-	F/89	B/15
Polk Parkway Eastbound Ramps	F/205	A/4	-	-	D/55	A/1	-	-	-	F/216	-	D/49	E/58
PM													
U.S. 98													
Polk Parkway Westbound Ramps	-	-	-	F/93	-	E/70	-	B/11	A/1	-	C/22	B/15	B/20
Polk Parkway Eastbound Ramps	D/43	-	F/199	-	-	-	-	E/68	C/24	-	F/171	B/10	F/113
S.R. 540													
Landfill Road/Polk Parkway West Ramps	C/34	F/237	-	F/195	E/68	-	E/64	E/61	E/78	E/62	D/40	-	F/147
Polk Parkway Ramps*	D/31	-	-	-	-	-	-	-	-	F/>999	-	C/24	F/>999
Thornhill Road	F/333	F/119	A/6	C/26	F/180	A/4	F/344	F/94	-	E/77	F/311	-	F/160
U.S. 92													
Polk Parkway Westbound Ramps	D/35	B/14	-	-	A/6	A/1	-	-	-	E/59	-	E/61	B/12
Polk Parkway Eastbound Ramps	F/454	A/8	-	-	B/20	A/1	-	-	-	F/352	-	D/44	E/72

*Unsignalized - LOS/Delay based on HCS Analysis

- Not applicable

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Future Traffic Conditions

Table 6.12
2045 Build Design Hour Intersection LOS/Delay (s/veh)

Intersection	Eastbound			Westbound			Northbound			Southbound			LOS/Delay
	Left	Thru	Right	Left	Thru	Right	Left	Thru	Right	Left	Thru	Right	
AM													
U.S. 98													
Polk Parkway Westbound Ramps	-	-	-	F/84	-	F/94	-	D/53	A/0	-	A/9	A/0	C/34
Polk Parkway Eastbound Ramps	D/38	-	E/80	-	-	-	-	D/46	A/0	-	E/61	A/5	D/52
S.R. 540													
Landfill Road/Polk Parkway West Ramps	D/39	F/172	-	F/153	F/108	-	E/65	E/66	D/41	E/57	D/54	-	F/118
Central Polk Parkway Eastbound Ramps	-	B/14	A/0	D/35	B/17	-	-	-	-	D/52	-	A/0	B/18
Central Polk Parkway Westbound Ramps	C/32	B/10	-	-	B/15	A/0	D/45	-	B/17	-	-	-	B/13
Thornhill Road	F/231	E/56	A/6	D/55	F/170	A/4	F/254	E/69	-	D/50	F/236	-	F/127
U.S. 92													
Polk Parkway Westbound Ramps	C/25	A/8	-	-	A/3	A/4	-	-	-	E/69	-	E/55	A/9
Polk Parkway Eastbound Ramps	C/32	A/8	-	-	F/160	A/2	-	-	-	F/198	-	B/17	F/108
PM													
U.S. 98													
Polk Parkway Westbound Ramps	-	-	-	F/85	-	E/69	-	A/6	A/2	-	B/11	A/9	B/12
Polk Parkway Eastbound Ramps	D/44	-	F/147	-	-	-	-	C/24	B/13	-	F/117	A/7	E/76
S.R. 540													
Landfill Road/Polk Parkway West Ramps	C/34	F/245	-	F/230	E/60	-	E/65	E/61	F/101	E/62	D/40	-	F/157
Central Polk Parkway Eastbound Ramps	-	B/18	A/0	C/34	B/18	-	-	-	-	D/53	-	A/0	B/20
Central Polk Parkway Westbound Ramps	B/20	B/19	-	-	B/12	A/0	E/62	-	C/28	-	-	-	B/16
Thornhill Road	F/270	F/102	A/5	E/67	F/164	A/4	F/255	F/82	-	E/66	F/232	-	F/134
U.S. 92													
Polk Parkway Westbound Ramps	B/19	B/12	-	-	A/2	A/1	-	-	-	E/67	-	C/32	A/9
Polk Parkway Eastbound Ramps	D/48	B/20	-	-	F/148	A/2	-	-	-	F/181	-	B/12	F/96

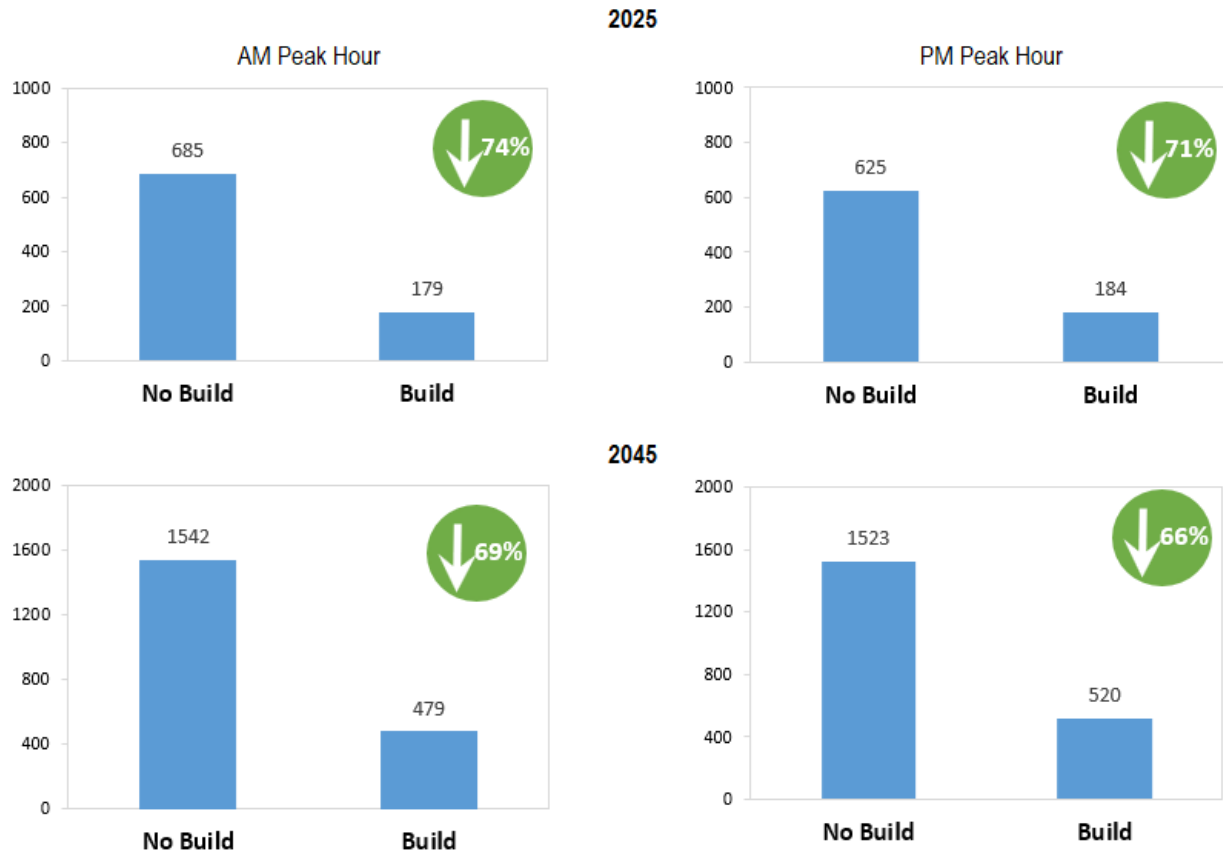
- Not applicable

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Future Traffic Condition

A summary of the cumulative delay for the intersections is presented in **Figure 6.2**. Results indicate that the Build alternative will have a 69 and 66 percent reduction in total intersection delay within the AOI in the 2045 design year AM and PM peak hour, respectively, when compared to the No Build. This major reduction in delay will reduce congestion within the AOI and improve traffic operations.

Figure 6.2
Cumulative Intersections Delay (secs)



6.3. FUTURE SAFETY EVALUATION

A safety analysis was conducted to study the future impacts of the proposed Polk Parkway and S.R. 540 interchange modification on the existing roadways within the AOI. The analysis was conducted using the predictive methods in Chapters 12 and 19 of the Highway Safety Manual (HSM), where applicable, and the Interchange Safety Analysis Tool (ISATe), which apply a combination of Safety Performance Functions (SPFs), Crash Modification Factors (CMFs), and calibration factors to estimate frequency and cost of crashes for each segment and intersection. The No Build and Build alternatives were evaluated and the predicted number of crashes and associated costs from 2025 to 2045 are summarized in **Table 6.13**.

SECTION SIX

Future Traffic Condition

The results show that predicted crashes and costs will be lower with the Build CPP project compared to No Build at most of the existing intersections, ramps and arterials within the analysis area such as U.S. 98, S.R. 540 and U.S. 92. This is due to traffic diversion from the existing roadways to the proposed CPP facility. The S.R. 98 interchange ramps and intersections will experience the highest reduction in traffic within the analysis AOI and thus, experience the highest reduction in crashes and associated costs of approximately 27 and 32 percent, respectively. Reduction in predicted crashes and costs on S.R. 540 and U.S. 92 is expected to range from two to five percent. The CPP will relieve traffic congestion on U.S. 98 and S.R. 540 by providing a more direct and faster route for trips originating from Lakeland and I-4, to the regions east or northeast of Bartow. As a result, potential crashes along U.S. 98 south of Polk Parkway to Bartow are also expected to be lower with the Build alternative compared to the No Build.

With the addition of the proposed CPP ramps along Polk Parkway, new conflict points will be created. However, the design of the ramps and gores follows FDOT standards to provide features that mitigate potential crashes such as long acceleration and deceleration lanes, adequate sight distances, gentle cross-slopes, superelevation, wide curve radii, wide shoulders, signing, among others. It's also important to note that crash analysis for existing conditions previously presented in **Section 3.3** showed that the highest safety ratio for the Polk Parkway mainline and ramps is 0.57, indicating that there is currently no safety deficiency in the area. A roadway may have a safety deficiency if the safety ratio is greater than 1.0. It is expected that future Build conditions will not create adverse safety concerns along Polk Parkway. Detailed safety analysis tables are provided in **Appendix H**.

Table 6.13
Predicted Number of Crashes and Costs from 2025 to 2045

Site	No Build		Build	
	N _{predicted} *	2018 Present Value	N _{predicted} *	2018 Present Value
Intersections				
U.S. 98 and Polk Parkway Eastbound Ramps	145.5	\$15,959,232	103.0	\$10,492,362
U.S. 98 and Polk Parkway Westbound Ramps	126.4	\$13,854,845	95.8	\$9,670,313
S.R. 540 and Landfill Road	168.6	\$16,938,103	169.4	\$17,000,018
S.R. 540 and Polk Parkway East Ramps	75.2	\$7,407,514	-	-
S.R. 540 and CPP Westbound Ramps	-	-	148.1	\$14,705,523
S.R. 540 and CPP Eastbound Ramps	-	-	71.4	\$7,095,149
S.R. 540 and Thornhill Road	186.2	\$18,681,758	181.7	\$18,132,033
U.S. 92 and Polk Parkway Eastbound Ramps	38.7	\$3,848,649	40.4	\$4,424,306
U.S. 92 and Polk Parkway Westbound Ramps	32.8	\$3,278,108	31.3	\$3,158,486
S.R. 540 Segments				
Landfill Road to Polk Parkway East Ramps	103.7	\$10,435,752	105.2	\$10,575,773
Polk Parkway East Ramps to Thornhill Road	272.7	\$27,388,229	266.5	\$26,606,016
Polk Parkway				
Ramp Segments				
U.S. 98	88.5	\$6,129,880	64.7	\$4,480,759
S.R. 540	18.6	\$1,290,501	18.2	\$1,260,257
CPP	-	-	41.9	\$2,576,573
U.S. 92	14.0	\$967,876	14.0	\$967,876
Freeway Segments				
	822.7	\$56,957,332	1055.5	\$70,606,644

*Predicted Crashes

Note: ISATe output adjusted using calibration factors

SECTIONSEVEN

Funding Plan

Design of the CPP segment from Polk Parkway to U.S. 17 (FPID: 440897-2) which includes the proposed S.R. 540 interchange modification is expected to be completed in Spring 2020. Right of way is programmed in Fiscal Year 2020-2023 and construction in 2023. The estimated right of way and construction costs are approximately \$13.6 Million and \$227.4 Million, respectively.

SECTION EIGHT

Conceptual Signing Plan

There are no anticipated signing issues with the proposed interchange modification at Polk Parkway and S.R. 540. A conceptual signing plan is presented in **Appendix F**.

SECTION NINE

Compliance with FHWA General Requirements

Polk Parkway is a limited-access tolled facility and S.R. 540 is a rural arterial within the study area. This section discusses the proposed Polk Parkway and S.R. 540 interchange modification with regard to Federal Highway Administration's (FHWA) two policy points.

Point 1.

An operational and safety analysis has concluded that the proposed change in access does not have a significant adverse impact on the safety and operation of the Interstate facility (which includes mainline lanes, existing, new, or modified ramps, ramp intersections with crossroad) or on the local street network based on both the current and the planned future traffic projections. The analysis should, particularly in urbanized areas, include at least the first adjacent existing or proposed interchange on either side of the proposed change in access (23 CFR 625.2(a), 655.603(d) and 771.111(f)). The crossroads and the local street network, to at least the first major intersection on either side of the proposed change in access, should be included in this analysis to the extent necessary to fully evaluate the safety and operational impacts that the proposed change in access and other transportation improvements may have on the local street network (23 CFR 625.2(a) and 655.603(d)). Requests for a proposed change in access should include a description and assessment of the impacts and ability of the proposed changes to safely and efficiently collect, distribute, and accommodate traffic on the Interstate facility, ramps, intersection of ramps with crossroad, and local street network (23 CFR 625.2(a) and 655.603(d)). Each request should also include a conceptual plan of the type and location of the signs proposed to support each design alternative (23 U.S.C. 109(d) and 23 CFR 655.603(d)).

An operational and safety analysis was conducted to study the impacts of the proposed interchange modification on Polk Parkway, S.R. 540, U.S. 98 and U.S. 92 within the interchange AOI. Several performance measures were used to compare the operations and safety of the current and future networks under the No Build and Build alternatives. The analysis showed that the proposed interchange modification will not have an adverse impact on the operations and safety of the roadways within the study area.

The Polk Parkway mainline operated acceptably in the 2018 existing conditions and the interchange ramps within the study limits had adequate capacity. Signalized intersections operated at acceptable levels but unsignalized intersections operated at unacceptable levels. The cross-street movements at unsignalized intersections experienced protracted delays due to lack of gaps along the major streets. It is anticipated that most of the S.R. 540 intersections within the study limits will be over capacity by the 2025 opening year under No Build conditions and the operations are expected to degrade by the 2045 design year. However, operations are expected to improve with the construction of the CPP facility and signalization of the S.R. 540 and Polk Parkway ramp terminal intersections. It is estimated that cumulative intersection control delay within the AOI will reduce by 69 and 67 percent in 2045 AM and PM peak hours, respectively. The CPP is expected to divert traffic from other facilities within the analysis area.

SECTION NINE

Compliance with FHWA General Requirements

Crash data analysis for the most recent five years (2012 – 2016) showed that 60 percent of the crashes occurred on freeway and ramp segments, whereas 24 percent occurred at intersections and the remaining 16 percent occurred at arterial mid-block locations. Most of the crashes resulted in property damage only and injury. The analysis indicated that there is currently no safety deficiency within the AOI. In the future, the CPP facility will relieve congestion by redistributing traffic, thereby improving operations on competing facilities. Reduction in traffic will result in reduction in potential crashes within the analysis area. The S.R. 98 interchange ramps and intersections will experience the highest reduction in traffic within the analysis AOI and thus, experience the highest reduction in crashes and associated costs of approximately 27 and 32 percent, respectively. Reduction in predicted crashes and costs on S.R. 540 and U.S. 92 is expected to range from two to five percent. Overall, the CPP is anticipated to improve connectivity to the regional transportation network, enhance freight mobility and economic competitiveness, improve safety and enhance emergency evacuation capabilities.

Point 2.

The proposed access connects to a public road only and will provide for all traffic movements. Less than “full interchanges” may be considered on a case-by-case basis for applications requiring special access, such as managed lanes (e.g., transit, HOVs, HOT lanes) or park and ride lots. The proposed access will be designed to meet or exceed current standards (23 CFR 625.2(a), 625.4(a)(2), and 655.603(d)). In rare instances where all basic movements are not provided by the proposed design, the report should include a full-interchange option with a comparison of the operational and safety analyses to the partial-interchange option. The report should also include the mitigation proposed to compensate for the missing movements, including wayfinding signage, impacts on local intersections, mitigation of driver expectation leading to wrong-way movements on ramps, etc. The report should describe whether future provision of a full interchange is precluded by the proposed design.

The Polk Parkway and S.R. 540 currently form a split interchange, with the ramps to and from the west terminating at the intersection of Landfill Road, whereas the ramps to and from the east terminate at a T-intersection with S.R. 540. This project will include addition of a four-lane tolled facility from Polk Parkway to S.R. 60 and modification of the existing partial interchange at Polk Parkway and S.R. 540 ramps to and from the east, to create a system to system interchange at Polk Parkway and a diamond interchange at S.R. 540. The proposed access connects to a public road only and will provide for all traffic movements at each of the two interchanges.

SECTIONTEN

Conclusion

The FTE conducted a study to evaluate the potential to add a new limited access tolled facility, the Central Polk Parkway (CPP), from Polk Parkway to S.R. 60 in Polk County, Florida. The first segment of the project (FPN: 440897-2) will terminate CPP as a partial interchange at U.S. 17 with ramps to and from the west. The project will also include modification of the existing partial interchange at Polk Parkway and S.R. 540 ramps to and from the east. A system to system interchange at the western terminus of the CPP and Polk Parkway will be added as well as a diamond interchange at S.R. 540. This IMR only documents traffic and safety analyses within the anticipated AOI for the Polk Parkway and S.R. 540 interchange modification.

The analysis showed that the Polk Parkway mainline operated acceptably in the 2018 existing conditions and the interchange ramps within the study limits had adequate capacity. Signalized intersections operated at acceptable levels but unsignalized intersections operated at unacceptable levels. The cross-street movements at unsignalized intersections experienced protracted delays due to lack of gaps along the major streets.

Crash data analysis for the most recent five years (2012 – 2016) showed that 60 percent of the crashes occurred on freeway and ramp segments, whereas 24 percent occurred at intersections and the remaining 16 percent occurred at arterial mid-block locations. Most of the crashes resulted in property damage only and injury. The analysis showed that there is currently no safety deficiency within the AOI.

The CPP project study evaluated various Build alternatives for the CPP, Polk Parkway and S.R. 540 interchange modification. The Preferred Build interchange configuration selected reduced bridge and ramp lengths compared to the other alternatives, while allowing all ramps to be designed with a speed of 50 mph. It also minimized right of way and wetland impacts. This IMR only documents traffic analysis for the No Build and the Preferred Build (referred to Build herein) alternatives. The No Build assumed that existing lane geometry will remain the same in the future, since there are no programmed improvements within the AOI. The Build included the CPP facility and the proposed system to system ramp connections between Polk Parkway and CPP, and a diamond interchange at S.R. 540.

Future lane requirement analysis showed that additional capacity will be required along Polk Parkway for No Build conditions. The section west of U.S. 98 will require three lanes of travel in each direction by year 2038. The section from U.S. 98 to S.R. 540 will also require three lanes by the 2045 design year. For the Build conditions, additional capacity along Polk Parkway mainline will be required west of S.R. 540 a few years sooner than No Build since trips will be diverted and attracted to the proposed CPP facility. The proposed two lanes per direction for the CPP mainline and single lane ramps will be adequate through the 2045 design year.

It is anticipated that most of the S.R. 540 intersections within the study limits will be over capacity by the 2025 opening year under No Build conditions and the operations are expected to degrade by the 2045 design year. However, operations are expected to improve with the construction of the CPP facility and signalization of the S.R. 540 and Polk Parkway ramp terminal intersections. It is estimated

SECTIONTEN

Conclusion

that cumulative intersection control delay within the AOI will reduce by 69 and 67 percent in 2045 AM and PM peak hours, respectively. The CPP facility is anticipated to relieve congestion by distributing traffic, thereby improving operations on S.R. 540 and U.S. 98. Intersection turn lane improvements and three lanes per direction along S.R. 540 will be required in the future, with or without the CPP project.

Future safety analysis indicated that predicted crashes and associated costs will be lower with the Build CPP project compared to No Build at the existing intersections, ramps and arterials within the analysis area such as U.S. 98, S.R. 540 and U.S. 92. This is due to traffic diversion from the existing facilities to the proposed CPP facility. The S.R. 98 interchange ramps and intersections will experience the highest reduction in traffic within the analysis AOI and thus, experience the highest reduction in crashes and associated costs of approximately 27 and 32 percent, respectively. Reduction in predicted crashes and costs on S.R. 540 and U.S. 92 is expected to range from two to five percent. The CPP will relieve traffic congestion on U.S. 98 and S.R. 540 by providing a more direct and faster route for trips originating from Lakeland and I-4, to the regions east or northeast of Bartow. As a result, potential crashes along U.S. 98 south of Polk Parkway to Bartow are also expected to be lower with the Build alternative compared to the No Build. With the addition of the proposed CPP ramps along Polk Parkway, new conflict points will be created. However, the design of the ramps and gores follows FDOT standards to provide features that mitigate potential crashes such as long acceleration and deceleration lanes, adequate sight distances, gentle cross-slopes, superelevation, wide curve radii, wide shoulders, signing, among others. It is expected that future Build conditions will not create adverse safety concerns along Polk Parkway.

Overall, the CPP is anticipated to improve connectivity to the regional transportation network, enhance freight mobility and economic competitiveness, improve safety and enhance emergency evacuation capabilities.

APPENDICES

PROVIDED ELECTRONICALLY